## FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION AND INDEPENDENT AUDITOR'S REPORTS

YEAR ENDED

**DECEMBER 31, 2022** 

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#### PART I

**INDEPENDENT AUDITOR'S REPORTS** 

**FINANCIAL STATEMENTS** 

**NOTES TO FINANCIAL STATEMENTS** 

YEAR ENDED DECEMBER 31, 2022

### Oliwa & Company

#### Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the Borough Council Borough of South Toms River County of Ocean South Toms River, New Jersey

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying balance sheets - regulatory basis of the various funds and the account group of the Borough of South Toms River, County of Ocean, State of New Jersey (the "Borough") as of December 31, 2022 and 2021, and the related statements of operations and change in fund balance - regulatory basis for the years then ended, the related statements of fund balance - regulatory basis for the years then ended, the statement of revenues - regulatory basis and the statement of expenditures - regulatory basis for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Borough's basic financial statements listed as financial statement exhibits in the table of contents.

#### Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the balance sheets - regulatory basis of the various funds and the account group of the Borough as of December 31, 2022 and 2021, the statements of operations and change in fund balance - regulatory basis for the years then ended, the statements of fund balance - regulatory basis for the years then ended, and the statement of revenues - regulatory basis and the statement of expenditures - regulatory basis for the year ended December 31, 2022 in accordance with the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Unmodified and Adverse Opinions section of our report, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Borough as of December 31, 2022 and 2021, or the results of its operations and the changes in fund balance for the years then ended.

#### Basis for Unmodified and Adverse Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Our responsibilities under those standards and provisions are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Borough, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and adverse audit opinions.

#### Matter Giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial statements are prepared by the Borough on the basis of the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the Division of Local Government Services, Department of Community Affairs, State of New Jersey. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Borough's ability to continue as a going concern for twelve months beyond the financial statement date, including any information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

#### Auditor's Responsibilities for the Audit of the Financial Statements (continued)

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Borough's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements regulatory basis that collectively comprise the Borough's basic financial statements. The supplementary schedules and comments section as listed in the table of contents are presented for purposes of additional analysis as required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 22, 2023 on our consideration of the Borough's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Borough's internal control over financial reporting and compliance.

Robert S. Oliwa

Certified Public Accountant

Registered Municipal Accountant #414

Oliwa & Company

Freehold, New Jersey December 22, 2023

### Oliwa & Company

### Certified Public Accountants

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and
Members of the Borough Council
Borough of South Toms River
County of Ocean
South Toms River, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States and the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), the regulatory basis financial statements of the Borough of South Toms River, County of Ocean, State of New Jersey (the "Borough") as of and for the year ended December 31, 2022, and the related notes to the regulatory basis financial statements, which collectively comprise the Borough's basic financial statements and have issued our report thereon dated December 22, 2023, in which we expressed an adverse opinion on the conformity of the regulatory basis financial statements with accounting principles generally accepted in the United States of America, due to the differences between those principles and the financial reporting provisions of the Division. We expressed an unmodified opinion on the regulatory basis financial statements as to conformity with the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the regulatory basis financial statements, we considered the Borough's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the regulatory basis financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control. Accordingly, we do not express an opinion on the effectiveness of the Borough's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### Report on Internal Control Over Financial Reporting (continued)

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Borough's regulatory basis financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Robert S. Oliwa

Certified Public Accountant

Registered Municipal Accountant #414

### Oliwa & Company

Freehold, New Jersey December 22, 2023

## CURRENT FUND COMPARATIVE BALANCE SHEETS REGULATORY BASIS December 31, 2022 and 2021

	Ref.	2022	2021
<u>Assets</u>			
Cash and Cash Equivalents:			
Cash - Treasurer	Λ-4	\$2,022,340.82	\$1,950,876.65
Change Funds		200.00	200.00
Petty Cash Funds			300.00
Due from State of New Jersey (P.L. 1971, Chap. 20)	۸-10	1,207.71	1,207.71
		2,023,748.53	1,952,584.36
Receivables and Other Assets with Full Reserves:			
Delinquent Property Taxes Receivable	A-6	106,075.84	118,175.86
Property Acquired for Taxes at Assessed Valuation		603,100.00	603,100.00
Revenue Accounts Receivable	A-12	3,695.82	3,737.20
Prepaid Regional School Tax	Λ-14	49,083.61	49,097.60
Tax Title Liens Receivable	Λ-11	1,336.30	1,212.74
Due from Other Trust Fund		1,855.65	3,435.13
Due from Animal Control Trust Fund		5,544.40	
	Λ	770,691.62	<u>778,758.53</u>
Deferred Charges:			
Emergency Authorization (40A:4-47)		-	_
		2,794,440.15	2,731,342.89
Federal and State Grant Fund:			
Grants Receivable	A-18	512,739.99	542 517 60
Due from Current Fund	71-10	<u>269,090.16</u>	542,517.60 73,447.02
- 10 10 10 10 10 10 10 10 10 10 10 10 10		781,830.15	615,964.62
		701,000.10	010,701.02
		\$3,576,270.30	\$3,347,307.51

## CURRENT FUND COMPARATIVE BALANCE SHEETS REGULATORY BASIS December 31, 2022 and 2021

	Ref.	2022	2021
Liabilities, Reserves and Fund Balance			
Appropriation Reserves	Λ-3:Λ-13	\$270,281.06	\$331,772.74
Prepaid Taxes	Λ-9	84,656.63	77,173.04
Tax Overpayments	Λ-8	535.36	5,797.61
Due to State of New Jersey - Marriage Licenses	Λ-16	50.00	300.00
Due to State of New Jersey - Lead Abatement		920.00	
County Taxes Payable	A-15	1,522.31	4,383.48
Prepaid Licenses, Fees and Permits		4,770.00	18,770.00
Due to Federal and State Grant Fund		269,090.16	73,447.02
Reserve for:			
Recreation Building Rent Deposits		150.00	150.00
Sale of Municipal Assets		25,796.29	25,796.29
Tax Appeals		15,000.00	15,000.00
Bid Deposits		900.00	900.00
Main Renewal Permits		2,504.75	3,547.25
COVID Chest Compressors		3.44	3.44
Municipal Relief Fund Aid		17,265.98	
Encumbrances	Λ-7	10,604.47	39,933.28
		704,050.45	596,974.15
Reserve for Receivables and Other Assets	Λ	770,691.62	778,758.53
Fund Balance	Λ-1	1,319,698.08	1,355,610.21
		2,794,440.15	2,731,342.89
Federal and State Grant Fund:			
Appropriated Reserves	Λ-19	474,209.53	453,737.81
Reserve for Encumbrances	Λ-19	9,749.00	
Unappropriated Reserves	Λ-20	297,871.62	162,226.81
		781,830.15	615,964.62
		•	
		<u>\$3,576,270.30</u>	<u>\$3,347,307.51</u>

## CURRENT FUND COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGE IN FUND BALANCE REGULATORY BASIS

Years Ended December 31, 2022 and 2021

	Ref.	2022	2021
Revenue and Other Income Realized			
Fund Balance Utilized	A-2	\$855,000.00	\$855,000.00
Miscellaneous Revenue Anticipated	A-2	653,679.59	642,019.07
Receipts from Delinquent Taxes	Λ-2	105,625.60	104,836.50
Receipts from Current Taxes	Λ-2	7,003,458.26	6,898,684.32
Non-Budget Revenues	Λ-2	119,596.51	92,089.04
Other Credits to Income:		•	ŕ
Unexpended Balance of Appropriation Reserves	A-13	224,568.21	408,794.68
Cancellation of Appropriated Grant Reserves	Λ-19	12,222.32	17,336.51
Statutory Excess in Animal Control Fund			5,605.00
Interfunds Returned		3,435.13	93,225.92
Prepaid School Taxes Returned		13.99	
Cancellation of Accounts Payable			80.00
Total Income		8,977,599.61	9,117,671.04
<b>Expenditures</b>			
Budget and Emergency Appropriations: Budget Appropriations Within "CAPS"			
Operations:			
Salaries and Wages	A-3	1,727,320.00	1,651,094.00
Other Expenses	A-3	1,683,710.00	1,698,694.00
Statutory Expenditures	A-3	460,070.00	459,419.00
Budget Appropriations Excluded From "CAPS"			
Operations:		150 105 00	440.00#.00
Salaries and Wages	Λ-3	173,425.00	119,925.00
Other Expenses	A-3	134,051.08	127,624.12
Capital Improvements	A-3	20,000.00	20,000.00
Municipal Debt Service	Λ-3	627,703.24	648,509.59
Deferred Charges	A-3	6,513.37	107,616.44
Cancellation of Grants Receivable			5.38
Refund of Prior Year Revenue			2,500.00
School Taxes Advanced	4 10	2 000 00	7,893.18
Prior Year Senior Citizen Deductions Disallowed	Λ-10	2,000.00	1,271.23
Regional School Tax	Λ-14	2,346,993.00	2,329,727.00
County Taxes	A-15	974,870.40	970,256.65
Interfunds Advanced		1,855.65	3,435.13
Total Expenditures		8,158,511.74	8,147,970.72

# CURRENT FUND COMPARATIVE STATEMENTS OF OPERATIONS AND CHANGE IN FUND BALANCE REGULATORY BASIS Years Ended December 31, 2022 and 2021

	Ref.	2022	2021
Excess in Revenue		\$819,087.87	\$969,700.32
Adjustments to Income before Fund Balance: Expenditures included above which are by Statute Deferred Charges to Budget of Succeeding Year		<del> </del>	<u> </u>
Statutory Excess to Fund Balance		819,087.87	969,700.32
Fund Balance January 1	A	1,355,610.21 2,174,698.08	1,240,909.89 2,210,610.21
Decreased by: Utilized as Anticipated Revenue	A-1:A-2	855,000.00	855,000.00
Fund Balance December 31	Λ	\$1,319,698.08	\$1,355,610.21

## CURRENT FUND STATEMENT OF REVENUES REGULATORY BASIS Year Ended December 31, 2022

Anticipated Special Excess or N.J.S. 40A:4-87 (Deficit) Ref. **Budget** Realized Fund Balance Anticipated A-1 \$855,000.00 \$855,000.00 Miscellaneous Revenues: Licenses: Alcoholic Beverages A-12 4,700.00 4,800.00 \$100.00 Other A-12 11,200.00 26,668.00 15,468.00 Fees and Permits A-12 40,330,00 47,702,00 7.372.00 Municipal Court Fines and Costs A-12 39,203.40 37,000.00 2,203,40 Interest and Costs on Taxes A-12 (3,909.74)23,000.00 19.090.26 Interest on Investments and Deposits A-12 1,450.00 9,574.85 8,124.85 **Energy Receipts Tax** A-12 330,995.00 330,995.00 Impound Yard Fees A-12 4.695.00 6,700.00 11.395.00 Clean Communities Program A-18 \$5,940.32 5,940.32 Safe and Secure Communities Program A-18 16.200.00 16.200.00 Body Armor Replacement Fund A-18 935.76 935.76 NJDCA - Local Recreation Improvement Grant A-18 75,000.00 75,000.00 Vest-A-Cop Donation A-12 1.175.00 1,175.00 Contribution from Sewerage Authority A-12 29,227.00 (29,227.00)ARPA - Revenue Loss Due to COVID-19 A-12 65,000.00 65,000.00 7,115.32 4.826.51 A-1 641,737,76 653,679.59

		Anticipated			
	Ref.	Budget	Special N.J.S. 40A:4-87	Realized	Excess or (Deficit)
Receipts from Delinquent Taxes Amount to be Raised by Taxes for Support of Municipal Budget:	A-1:A-2	\$107,000.00		\$105,625.60	(\$1,374.40)
Local Tax for Municipal Purposes	A-2:A-6	3,767,380.74		4,226,955.23	459,574.49
Budget Totals Non-Budget Revenues	A-1:A-2	5,371,118.50	\$7,115.32	5,841,260.42 119,596.51	\$463,026.60
	,	\$5,371,118.50	\$7,115.32	\$5,960,856.93	
	Ref.	A-3	A-3		

Analysis of Realized Revenues	Ref.	
Allocation of Current Tax Collections:		
Revenue from Collections- By Cash	Λ-1:Λ-6	\$7,003,458.26
Allocated to School and County Taxes		3,321,863.40
Balance for Support of Municipal Budget Appropriations		3,681,594.86
Add: Appropriation "Reserve for Uncollected Taxes"	Λ-3	545,360.37
Amount for Support of Municipal Budget Appropriations	Λ-2	<u>\$4,226,955.23</u>
Receipts from Delinquent Taxes:		
Delinquent Tax Collections	Λ-2:Λ-6	\$105,625.60

Analysis of Non-Budget Revenue	
Cannabis License Applications	\$70,000.00
Cable Franchise Fees	13,427.59
Toms River: UCC Fees Due to STR - Interlocal Agreement	7,718.00
Recycling	5,715.80
STRSA - Mail Machine Sharing	3,298.17
Police Off-Duty Administration Fees	3,090.00
County of Ocean CARES Act Reimbursement	3,060.00
Planning Board - Application Fees	2,325.00
Vacant Property Registration Fees	2,250.00
Containers for Robo Truck	1,486.00
Polling Place Rental	1,200.00
Sale of Impounded Vehicles	1,000.00
Sale of Municipal Assets	1,000.00
Police Reports	840.00
Prior Year Refunds	556.95
Farmer's Market Permits	550.00
Copies	375.00
Court Surplus Monics Bail Account	346.00
Senior Citizens and Veterans Administrative Fee	345.00
Duplicate Copy Tax Bill	320.00
Mathis Plaza - STR Youth Week	140.00
Homestead Rebate Administration Fees	123.00
Court Surplus Monies General Account	115.00
Amusement Licenses/ Arcades	100.00
Property Lists	80.00
Bounced Check Fees	40.00
Yard Sale Permits	30.00
Tax Search	30.00
Planning Board - Administration Fees	25.00
Death Certificates	10.00
	\$119,596.51
15 - 6	
Tracquirer	
Treasurer A-4 Tax Collector	\$119,596.51
Λ-2	\$119,596.51

	APPROP	APPROPRIATIONS		EXPENDED	
		Budget After	Paid or		Balance
	Budget	Modification	Charged	Reserved	Canceled
Operations Within "CAPS"					
GENERAL GOVERNMENT:					
Mayor and Council					
Salaries and Wages	\$12,750.00	\$12,350.00	\$12,264.25	\$85.75	
Other Expenses	7,100.00	7,100.00	6,496.79	603.21	
Borough Clerk					
Salaries and Wages	179,015.00	137,615.00	135,151.35	2,463.65	
Other Expenses	30,000.00	29,800.00	29,727.92	72.08	
Financial Administration	-	ŕ	ŕ		
Salaries and Wages	2,500.00	1,500.00	1,442.25	57.75	
Other Expenses	20,000.00	20,000.00	19,756.37	243.63	
Audit	25,000.00	25,000.00	3,300.00	21,700.00	
Collection of Taxes	,	,	,	,	
Salaries and Wages	45,000.00	45,000.00	44,347.76	652.24	
Other Expenses	6,000.00	5,600.00	5,587.95	12.05	
Assessment of Taxes	3,33333	2,223.23	2,24,2	12.00	
Salaries and Wages	10,725.00	10,325.00	10,301.00	24.00	
Other Expenses	8,000.00	7,000.00	3,673.92	3,326.08	
Foreclosure of Tax Title Liens	0,000.00	7,000.00	3,073.72	5,520.00	
Other Expenses	500.00				
Data Processing	300.00				
Other Expenses	57,000.00	57,000.00	52,493.82	4,506.18	
Legal Services and Costs	37,000.00	57,000.00	52,75.02	4,500.10	
Other Expenses	133,000.00	133,000.00	116,522.72	16,477.28	
Engineering Services and Costs	755,000.00	155,000.00	110,522.12	10,77.20	
Other Expenses	40,000.00	40,000.00	32,381.22	7,618.78	
Onter Expenses	+0,000.00	40,000.00	32,301.22	7,010.70	

	APPROPRIATIONS		EXPE	Unexpended	
		Budget After	Paid or		Balance
	Budget	Modification	Charged	Reserved	Canceled
Operations Within "CAPS"					
GENERAL GOVERNMENT (Continued):					
Planning Board					
Salaries and Wages	\$2,850.00	\$2,850.00	\$2,834.04	\$15.96	
Other Expenses	17,000.00	4,500.00	2,173.85	2,326.15	
Insurance	•	,	,	,	
General Liability	70,020.00	70,020.00	70,018.00	2.00	
Workers' Compensation	61,410.00	61,410.00	61,410.00		
Employee Group Health	492,000.00	441,320.00	369,105.63	72,214.37	
Health Benefit Waiver	10,000.00	10,000.00	•	10,000.00	
Surety Bond Premiums	500.00	500.00		500.00	
Other Insurance Premiums	14,100.00	14,100.00	12,678.62	1,421.38	
PUBLIC SAFETY:					
Police Department					
Salaries and Wages	1,049,700.00	1,133,100.00	1,100,584.11	32,515.89	
Salaries and Wages Offset by ARP Revenue Loss	65,000.00	65,000.00	65,000.00	,	
Other Expenses	98,600.00	96,100.00	95,745.82	354.18	
Emergency Management Services	,	,	,		
Salaries and Wages	9,500.00	2,500.00	2,500.00		
Other Expenses	5,000.00	5,000.00	3,965.36	1,034.64	
Aid to Municipal or Volunteer Fire Companies	·	•	•	Ź	
in Adjoining Municipalities	27,000.00	39,000.00	38,843.00	157.00	
First Aid Contribution	10,000.00	10,000.00	10,000.00		
Fire Hydrant Service	15,000.00	15,000.00	12,466.72	2,533.28	
Municipal Prosecutor	•	•	•	,	
Other Expenses	10,500.00	10,500.00	850.00	9,650.00	

	APPROP	APPROPRIATIONS		<b>EXPENDED</b>	
		Budget After	Paid or		Balance
0	Budget	Modification	Charged	Reserved	<u>Canceled</u>
Operations Within "CAPS"					
PUBLIC WORKS FUNCTIONS:					
Road Repairs and Maintenance					
Other Expenses	\$5,000.00	\$6,300.00	\$6,247.20	\$52.80	
Snow Removal	·	•	•		
Salaries and Wages	10,000.00	6,000.00	1,710.17	4,289.83	
Other Expenses	10,000.00	7,000.00	3,165.64	3,834.36	
Solid Waste Collection					
Garbage and Trash Removal					
Salaries and Wages	209,750.00	203,750.00	202,296.02	1,453.98	
Other Expenses	159,700.00	159,700.00	155,387.09	4,312.91	
Recycling Program					
Salaries and Wages	1,750.00	1,750.00	1,750.00		
Other Expenses	1,000.00	1,000.00	500.00	500.00	
Sanitary Landfill					
Other Expenses	9,500.00	9,500.00	8,056.00	1,444.00	
Public Buildings and Grounds					
Other Expenses	55,000.00	50,000.00	44,056.68	5,943.32	
Vehicle Maintenance					
Other Expenses	81,000.00	81,000.00	71,542.89	9,457.11	
HEALTH AND HUMAN SERVICES:					
Animal Control Officer					
Salaries and Wages	500.00	500.00		500.00	
Other Expenses	13,000.00	13,000.00	12,616.42	383.58	
Registrar					
Salaries and Wages	2,500.00	2,580.00	2,579.90	0.10	

	APPROPRIATIONS		<b>EXPENDED</b>		Unexpended
	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Canceled
Operations Within "CAPS"					
HEALTH AND HUMAN SERVICES (Continued): Demolition or Securing Health Hazard Sites Other Expenses	\$300.00	\$300.00		\$300.00	
PARKS AND RECREATION FUNCTIONS: Parks and Recreation Other Expenses	3,700.00	700.00		700.00	
Celebration of Public Events or Holidays Other Expenses	6,000.00	6,000.00	\$4,800.00	1,200.00	
OTHER FUNCTIONS:		·			
Municipal Court Salaries and Wages Other Expenses	64,000.00 5,000.00	66,000.00 5,000.00	65,864.43 4,686.94	135.57 313.06	
Public Defender Other Expenses Environmental Commission	7,000.00	7,000.00	5,600.00	1,400.00	
Other Expenses State Uniform Construction Code Officials	500.00	500.00		500.00	
Salaries and Wages Other Expenses	30,500.00 1,000.00	36,500.00 1,000.00	36,176.47 735.22	323.53 264.78	

### CURRENT FUND STATEMENT OF EXPENDITURES REGULATORY BASIS

Year Ended December 31, 2022

	APPROP	APPROPRIATIONS		EXPENDED	
	Budget	Budget After Modification	Paid or Charged	Reserved	Unexpended Balance Canceled
Operations Within "CAPS"					
UNCLASSIFIED:					
Accumulated Absences	\$15,000.00	\$15,000.00	\$15,000.00		
UTILITIES:					
Electricity	30,000.00	40,000.00	36,650.76	\$3,349.24	
Street Lighting	35,000.00	35,000.00	32,110.97	2,889.03	
Telephone	19,000.00	19,000.00	14,554.80	4,445.20	
Water	8,400.00	8,400.00	7,243.36	1,156.64	
Natural Gas and Propane	24,000.00	29,000.00	28,153.29	846.71	
Heating Oil	10.00	10.00		10.00	
Gasoline	34,500.00	45,700.00	40,114.19	5,585.81	
Diesel Fuel	18,500.00	26,500.00	25,468.17	1,031.83	
Cable Service	15,000.00	15,000.00	13,830.66	1,169.34	<del></del>
Total Operations - Within "CAPS"	3,410,880.00	3,410,880.00	3,162,519.74	248,360.26	
Contingent	150.00	150.00	35.50	114.50	
Total Operations Including Contingent					
Within "CAPS"	3,411,030.00	3,411,030.00	3,162,555.24	248,474.76	
Detail:					
Salaries and Wages	1,696,040.00	1,727,320.00	1,684,801.75	42,518.25	
Other Expenses (including Contingent)	1,714,990.00	1,683,710.00	1,477,753.49	205,956.51	

#### CURRENT FUND STATEMENT OF EXPENDITURES

### **REGULATORY BASIS**

Year Ended December 31, 2022

	APPROPRIATIONS		EXPEN	EXPENDED	
	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Canceled
STATUTORY EXPENDITURES					
WITHIN "CAPS"					
Contribution to:					
Public Employees' Retirement System	\$83,220.00	\$83,220.00	\$83,217.00	\$3.00	
Social Security System (O.A.S.I.)	138,000.00	138,000.00	128,011.64	9,988.36	
Police and Firemen's Retirement System	235,350.00	235,350.00	235,349.99	0.01	
Unemployment Insurance	2,500.00	2,500.00		2,500.00	
Defined Contribution Retirement Program	1,000.00	1,000.00		1,000.00	
Total Statutory Expenditures within "CAPS"	460,070.00	460,070.00	446,578.63	13,491.37	
Total Appropriations within "CAPS"	3,871,100.00	3,871,100.00	3,609,133.87	261,966.13	
OPERATIONS EXCLUDED FROM "CAPS"					
Municipal Court:					
Other Expenses	11,700.00	11,700.00	3,385.07	8,314.93	
Recycling Tax	6,000.00	6,000.00	6,000.00	,	
Total Other Operations Excluded from "CAPS"	17,700.00	17,700.00	9,385.07	8,314.93	
Shared Service Agreements: CFO & CTC Services - Point Pleasant Borough					
Salaries & Wages	53,500.00	53,500.00	53,500.00	······	

### CURRENT FUND STATEMENT OF EXPENDITURES REGULATORY BASIS

### Year Ended December 31, 2022

	APPROPRIATIONS		EXPENDED		Unexpended
	-	Budget After	Paid or		Balance
DIII IDI DO COLL D	Budget	Modification	Charged	Reserved	Canceled
Public and Private Programs Offset by Revenues:					
Safe and Secure Communities					
State Aid					
Salaries and Wages	\$16,200.00	\$16,200.00	\$16,200.00		
Local Match:					
Salaries and Wages	103,725.00	103,725.00	103,725.00		
Other Expenses	33,300.00	33,300.00	33,300.00		
Clean Communities (40A:4-87, \$5,940.32)		5,940.32	5,940.32		
Body Armor Replacement Fund	935.76	935.76	935.76		
Vest-A-Cop Donation (40A:4-87, \$1,175.00)		1,175.00	1,175.00		
NJDCA - Local Recreation Improvement Grant	75,000.00	75,000.00	75,000.00		
Total Public and Private Programs Offset by Revenues	229,160.76	236,276.08	236,276.08		
Total Operations Excluded from "CAPS"	300,360.76	307,476.08	299,161.15	\$8,314.93	
Detail:					
Salaries and Wages	173,425.00	173,425.00	173,425.00		
Other Expenses	126,935.76	134,051.08	125,736.15	8,314.93	
CAPITAL IMPROVEMENTS EXCLUDED FROM "CAPS"					
Capital Improvement Fund	20,000.00	20,000.00	20,000.00		
Total Capital Improvements Excluded from "CAPS"	20,000.00	20,000.00	20,000.00		

		APPROPRIATIONS		EXPENDED		Unexpended
			Budget After	Paid or	_	Balance
		Budget	Modification	Charged	Reserved	Canceled
MUNICIPAL DEBT SERVICE EXCLUDED					_	
FROM "CAPS"						
Payment of Bond Anticipation Notes and Capital	Notes	\$599,784.00	\$599,784.00	\$599,784.00		
Interest on Notes		28,000.00	28,000.00	27,919.24		\$80.76
Total Municipal Debt Service Excluded from "CA	APS"	627,784.00	627,784.00	627,703.24		80.76
DEFERRED CHARGES MUNICIPAL EXCLUD	ED					
FROM "CAPS"	CD					
Deferred Charges:						
Unfunded Improvement Authorizations:						
Various Ordinances		6,513.37	6,513.37	6,513.37		
Total Deferred Charges Municipal Excluded from	"CAPS"	6,513.37	6,513.37	6,513.37		
Total General Appropriations for Municipal Purpo	ncec					
Excluded from "CAPS"	3303	954,658.13	961,773.45	953,377.76	\$8,314.93	80.76
Excluded from Crti 5		75 1,050.15	701,773.13	755,517.70	ψ0,511.25	00.70
Sub-total General Appropriations		4,825,758.13	4,832,873.45	4,562,511.63	270,281.06	80.76
Reserve for Uncollected Taxes		545,360.37	545,360.37	545,360.37		
Total General Appropriations		\$5,371,118.50	\$5,378,233.82	\$5,107,872.00	\$270,281.06	\$80.76
	Ref.	A-2		A-1	A:A-1	
Budget	A-3		\$5,371,118.50			
Appropriation by 40A:4-87	A-2		7,115.32			
Emergency Appropriation 40A:4-47						
			\$5,378,233.82			

	Ref.	Paid or Charged
Reserve for Uncollected Taxes	Λ-2	\$545,360.37
Cash Disbursements	Λ-4	4,315,631.08
Reserve for Encumbrances	A-7	10,604.47
Appropriated Reserves for Federal and State Grants	Λ-19	236,276.08
		\$5,107,872.00

## TRUST FUND COMPARATIVE BALANCE SHEETS REGULATORY BASIS December 31, 2022 and 2021

Assets	Ref.	2022	2021
Animal Control Trust Fund: Cash and Cash Equivalents	B-1	\$13,796.20	\$8,977.40
Other Trust Fund: Cash and Cash Equivalents	B-1	335,958.01	345,904.44
		\$349,754.21	\$354,881.84
Liabilities and Reserves			
Animal Control Trust Fund: Reserve for Animal Control Fund			
Expenditures	B-3	\$8,208.00	\$8,852.00
Due to Current Fund Due to State of New Jersey	B-2	5,544.40	105.40
Due to State of New Jersey	D-2	43.80 13,796.20	125.40 8,977.40
Other Trust Fund:		13,770.20	0,777.10
Due to Current Fund	12. 4	1,855.65	3,435.13
Encumbrances Payable Miscellancous Reserves	B-4 B-4	1,934.00	75.00
witscenditious reserves	1)-4	332,168.36 335,958.01	342,394.31 345,904.44
		<u>\$349,754.21</u>	<u>\$354,881.84</u>

## GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEETS REGULATORY BASIS December 31, 2022 and 2021

	Ref.	2022	2021
<u>Assets</u>			
Cash and Cash Equivalents	C-2	\$1,000,315.22	\$828,463.85
Grants Receivable	C-4	842,077.50	507,077.50
Deferred Charges to Future Taxation: Unfunded	C-5	2,864,597.39	3,173,581.76
O Interior			
		\$4,706,990.11	\$4,509,123.11
Liabilities, Reserves, and Fund Balance			
Improvement Authorizations:			
Funded	C-6	\$397,909.03	\$73,962.03
Unfunded	C-6	1,398,216.46	1,263,188.19
Bond Anticipation Notes	C-7	2,510,676.00	2,791,925.00
Capital Improvement Fund	C-8	5,248.00	5,107.00
Reserve for:			
Landfill Closure		100,000.00	100,000.00
Encumbrances	C-10	275,874.07	255,874.34
Center Homes Park Improvements		1,500.00	1,500.00
Fund Balance	C-1	17,566.55	17,566.55
		04.506.000.11	
		<u>\$4,706,990.11</u>	<u>\$4,509,123.11</u>

On December 31, 2022 and 2021, there were bonds and notes authorized but not issued of \$353,921.39 and \$381,656.76 respectively. (Schedule C-9)

## GENERAL CAPITAL FUND COMPARATIVE STATEMENTS OF FUND BALANCE REGULATORY BASIS Years Ended December 31, 2022 and 2021

	Ref.	2022	2021
Balance, January 1	C	\$17,566.55	\$5.34
Increased by: Premium on Sale of Bond Anticipation Notes  Decreased by: Payment to Current Fund as Anticipated Revenue		17,566.55	17,561.21 17,566.55
Balance, December 31	С	\$17,566.55	\$17,566.55

## PUBLIC ASSISTANCE TRUST FUND COMPARATIVE BALANCE SHEETS REGULATORY BASIS December 31, 2022 and 2021

	Ref.	2022	2021
Assets			
Cash and Cash Equivalents	D-1	\$673.71	\$673.71
Reserves			
Reserve for Expenditures	D-2	\$673.71	\$673.71

# GENERAL FIXED ASSETS ACCOUNT GROUP COMPARATIVE BALANCE SHEETS REGULATORY BASIS December 31, 2022 and 2021

	Ref.	2022	2021
Assets			
General Fixed Assets:			
Land		\$1,483,000.00	\$1,483,000.00
Buildings		3,378,911.47	3,378,911.47
Machinery and Equipment		2,804,587.92	2,752,289.94
Total General Fixed Assets		\$7,666,499.39	\$7,614,201.41
Reserves			
Investment in General Fixed Assets	E-1	\$7,666,499.39	\$7,614,201.41

#### BOROUGH OF SOUTH TOMS RIVER NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2022

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The financial statements of the Borough of South Toms River, County of Ocean, State of New Jersey (the "Borough"), include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the Borough as required by N.J.S. 40A:5-5. The financial statements of the Borough do not include the operations of the South Toms River Sewerage Authority (a component unit of the Borough), regional school district, first aid squad or volunteer fire department, which are subject to separate audits.

The Governmental Accounting Standards Board ("GASB") established criteria to be used to determine if component units should be included in the financial statements of the oversight entity. These criteria differ from the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") requirements where certain boards, commissions, and agencies of a local governmental entity, by statute or other directive, report separately on their financial statements.

#### B. <u>Description of Funds</u>

The GASB is the recognized standard-setting body for establishing governmental accounting and financial reporting principles generally accepted in the United States of America. The GASB codification establishes certain fund types to be used by general purpose governmental units when reporting financial position and results of operations in accordance with accounting principles generally accepted in the United States of America ("GAAP").

The accounting policies of the Borough conform to the accounting principles and practices prescribed by the Division. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Borough accounts for its financial transactions through the following separate funds and an account group which differ from the fund structure required by GAAP.

<u>Current Fund</u> - used to record revenues and expenditures for governmental operations of a general nature, including federal and state grant funds.

Animal Control Fund - used to record animal license revenues and expenditures.

<u>Other Trust Fund</u> - used to record assets held by the Borough in a trustee capacity or as an agent for individuals and other governmental agencies.

### BOROUGH OF SOUTH TOMS RIVER NOTES TO FINANCIAL STATEMENTS (continued) YEAR ENDED DECEMBER 31, 2022

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Description of Funds (continued)

General Capital Fund - used to record resources, including federal and state grants in aid of construction, and expenditures for the acquisition of general capital facilities, other than those acquired through the Current Fund, including the status of bonds and notes authorized for said purposes.

<u>Public Assistance Fund</u> - used to record receipt and disbursement of funds that provide assistance to certain residents of the Borough pursuant to Title 44 of New Jersey statutes.

General Fixed Assets Account Group - used to record fixed assets used in general government operations.

#### C. Basis of Accounting

The accounting principles and practices prescribed for municipalities by the Division differ in certain respects from GAAP applicable to local governmental units. The more significant differences are as follows:

<u>Property Taxes and Other Revenues</u> - Property taxes and other revenues are recognized on a cash basis. Receivables for property taxes and other items that are susceptible to accrual are recorded with offsetting reserves on the balance sheet of the Borough's Current Fund. GAAP requires such revenue to be recognized in the accounting period when they become susceptible to accrual, reduced by an allowance for doubtful accounts.

**Grant Revenues** - Federal and State grants, entitlement or shared revenues received for purposes normally financed through the Current Fund are recognized when anticipated in the Borough's budget. Federal and State grant revenues received for purposes of capital projects financed by capital ordinances are recognized when received. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual.

**Expenditures** - Unexpended or uncommitted appropriations, at December 31, are reported as expenditures through the establishment of appropriations reserves unless cancelled by the governing body. GAAP requires expenditures to be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which should be recognized when due.

<u>Encumbrances</u> - Contractual orders at December 31, are reported as expenditures through the establishment of a reserve for encumbrances. Encumbrances do not constitute expenditures under GAAP.

### BOROUGH OF SOUTH TOMS RIVER NOTES TO FINANCIAL STATEMENTS (continued) YEAR ENDED DECEMBER 31, 2022

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### C. Basis of Accounting (continued)

Appropriation Reserves - Until lapsed at the close of the succeeding year, appropriation reserves are available to meet specific claims, commitments or contracts incurred during the preceding year. Lapsed appropriation reserves are recorded as additions to income. Appropriation reserves do not exist under GAAP.

**Deferred Charges** - The regulatory basis of accounting utilized by the Borough requires that certain expenditures be deferred, and raised as items of appropriation in budgets of succeeding years. These deferred charges include the two general categories, overexpenditures and emergency appropriations. Overexpenditures occur when expenditures recorded as "paid or charged" exceed available appropriation balances. Emergency appropriations occur when, subsequent to the adoption of a balanced budget, the governing body authorizes the establishment of additional appropriations based on unforeseen circumstances or for other special purposes as defined by statute. Overexpenditures and emergency appropriations are deducted from total expenditures in the calculation of operating results and are established as assets for Deferred Charges on the respective balance sheets. GAAP does not permit the deferral of overexpenditures to succeeding budgets. In addition, GAAP does not recognize expenditures based on the authorization of an appropriation. Instead, the authorization of special purpose expenditures, such as the preparation of tax maps or revaluation of assessable real property, would represent the designation of fund balance.

<u>Compensated Absences</u> - Expenditures relating to obligations for unused vested accumulated vacation and sick pay are not recorded until paid. GAAP requires that the amount that would normally be liquidated with expendable available financial resources be recorded as an expenditure in the Current Fund and the remaining obligations be recorded as a long-term obligation.

<u>Property Acquired for Taxes</u> - Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved. GΛΛP requires such property to be recorded in the general fixed assets account group at its market value.

<u>Sale of Municipal Assets</u> - Cash proceeds from the sale of Borough owned property may be reserved until utilized as an item of anticipated revenue in a subsequent year budget. Year end balances of such proceeds are reported as a cash liability in the Current Fund. GAAP requires that revenue be recognized in the accounting period when the terms of the sales contract become legally enforceable.

<u>Interfunds</u> - Advances in the Current Fund are reported as interfund receivables with offsetting reserves, which are created by charges to operations. Income is recognized in the year the receivables are liquidated. GAAP does not require the establishment of an offsetting reserve.

<u>Inventories of Supplies</u> - The costs of inventories of supplies for all funds are recorded as expenditures at the time of purchase. The costs of inventories are not included on the various balance sheets.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### C. Basis of Accounting (continued)

<u>General Fixed Assets</u> - In accordance with N.J.A.C. 5:30-5.6, issued by the Local Finance Board, Department of Community Affairs, State of New Jersey, which differs in certain respects from GAAP, the Borough is required to develop a fixed assets accounting and reporting system.

Fixed assets used in governmental operations (general fixed assets) are required to be accounted for in the General Fixed Assets Account Group. General fixed assets are defined as nonexpendable personal and real property having a physical existence, a useful life of more than one year and an acquisition cost of \$5,000.00 or more per unit. Public domain (infrastructure) general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized. For fixed assets acquired through December 31, 1985, valuation is required at historical cost or estimated historical cost if actual historical cost is not available. For assets acquired beginning on January 1, 1986, the required basis for valuation is historical cost. Depreciation is not required. GAAP requires fixed assets to be valued at cost and be depreciated.

#### D. Financial Statements

The GASB Codification also defines the financial statements of a governmental unit to be presented in general purpose financial statements in accordance with GAAP. The Borough presents its financial statements, as listed in the table of contents, as required by the Division, which differ from the financial statements required by GAAP. In addition, the Division requires the financial statements to be referenced to the supplementary schedules. This practice differs from GAAP.

#### E. Budgets and Budgetary Accounting

An annual budget is required to be adopted and integrated into the accounting system to provide budgetary control over revenues and expenditures. Budget amounts presented in the accompanying financial statements represent amounts adopted by the Borough and approved by the Division in accordance with applicable statutes.

#### 2. TAXES COLLECTED IN ADVANCE

Taxes collected in advance and set forth as eash liabilities in the financial statements were as follows:

	Balance December 31,	
	2022	2021
Prepaid Taxes	\$84,656.63	\$77,173.04

#### 3. CASH AND CASH EQUIVALENTS AND INVESTMENTS

Cash and cash equivalents include cash on hand, change funds, amounts on deposit and short-term investments with original maturities of three months or less.

#### **Deposits**

New Jersey statutes permit the deposit of public funds in institutions located in New Jersey which are insured by the Federal Deposit Insurance Corporation ("FDIC"), or by any other agencies of the United States that insures deposits or the State of New Jersey Cash Management Fund.

The Governmental Unit Deposit Protection Act ("GUDPA") is a supplemental insurance program set forth by the New Jersey Legislature to protect deposits of municipalities and local government agencies. The program is administered by the Commissioner of the New Jersey Department of Banking and Insurance. GUDPA requires public depositories to pledge collateral for deposit of public funds that exceed insurance limits. GUDPA requires that the market value of the collateral must equal five percent of the average daily balance of public funds; or if the public funds deposited exceed seventy five percent of the capital funds of the depository, the depository must provide collateral having a market value equal to one hundred percent of the amount exceeding seventy five percent. All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.00.

Custodial Credit Risk - The custodial credit risk for deposits is the risk that in the event of a bank failure, the Borough's deposits may not be returned to it. Although the Borough does not have a formal deposit policy for custodial credit risk, N.J.S.A. 17:9-41 et seq. requires that governmental units shall deposit public funds in public depositories protected from loss under the provisions of GUDPA. Public funds owned by the municipality in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled trust funds such as salary withholdings, bail funds, or funds that may pass to the municipality relative to the happening of a future condition. As of December 31, 2022 and 2021, the Borough's bank balances were exposed to custodial credit risk as follows:

	December 31, 2022	December 31, 2021
Uninsured and Uncollateralized	-	-
GUDPA Insured and Collateralized		
with Securities Held by Pledging		
Financial Institutions	\$3,258,948.00	\$3,118,570.36
	\$3,258,948.00	\$3,118,570.36

#### 3. CASH AND CASH EQUIVALENTS AND INVESTMENTS (continued)

#### **Investments**

- a. When authorized by a cash management plan approved pursuant to N.J.S. 40A: 5-14, the Borough may use available funds for the purchase of the following types of securities, which, if suitable for registry, may be registered, in the name of the Borough:
  - (1) Bonds or other obligations of the United States or obligations guaranteed by the United States.
  - (2) Government money market mutual funds.
  - (3) Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor.
  - (4) Bonds or other obligations of the Borough, or bonds or other obligations of school districts of which the Borough is a part or within which the school district is located.
  - (5) Bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, approved by the Division of Investments, New Jersey Department of the Treasury.
  - (6) Local Government investment pools, subject to certain requirements.
  - (7) Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P. L. 1977, c. 281; or
  - (8) Agreements for the repurchase of fully collateralized securities, if:
    - (a) the underlying securities are permitted investments pursuant to paragraphs (1) and (3) of this section;
    - (b) the custody of collateral is transferred to a third party;
    - (c) the maturity of the agreement is not more than 30 days;
    - (d) the underlying securities are purchased through a GUDPA bank;
    - (e) a master repurchase agreement providing for the custody and security of collateral is executed.
- b. Any investment instruments in which the security is not physically held by the Borough shall be covered by a third party custodial agreement, which shall provide for the designation of such investments in the name of the Borough and prevent unauthorized use of such investments.
- c. Investments are further regulated and restricted in accordance with N.J.S. 40A:5-15.1.

#### 3. CASH AND CASH EQUIVALENTS AND INVESTMENTS (continued)

#### **Investments (continued)**

Custodial Credit Risk - The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The Borough does not have a formal investment policy for custodial credit risk for investments.

Credit Risk - State law limits investments as described in prior sections of this note to the financial statements. As of December 31, 2022 and 2021, no such investments were held by the Borough.

Interest Rate Risk - Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Borough does not have a formal policy for interest rate risk.

#### 4. <u>DEBT</u>

The Local Bond Law governs the issuance of bonds and notes to finance general municipal capital expenditures. Bonds are retired in serial installments within the statutory period of usefulness. Bonds issued by the Borough are general obligation bonds, backed by the full faith and credit of the Borough. Bond anticipation notes (the "notes") are issued to temporarily finance capital projects prior to the issuance of serial bonds. The term of the notes cannot exceed one year but the notes may be renewed from time to time for a period not exceeding one year. All notes, including renewals, shall mature and be paid not later than the first day of the fifth month following the close of the tenth fiscal year next following the date of the original notes. No notes shall be renewed beyond the third anniversary date of the original notes unless an amount of such notes, at least equal to the first legally payable installment of the bonds in anticipation of which the notes are issued, is paid and retired on or before each subsequent anniversary date beyond which such notes are renewed from funds other than the proceeds of obligations. Tax anticipation notes are issued if the cash on hand is not sufficient to carry on normal operations of the municipality at any time during the year. Such notes are authorized by a resolution adopted by the governing body.

#### Long-Term Debt

The Borough had no outstanding long-term debt at December 31, 2022 and 2021.

#### **Short-Term Debt**

At December 31, 2022 and 2021, the Borough's outstanding bond anticipation notes were as follows:

Purpose	Date of Issue	Date of Maturity	Interest Rate	Balance Dec. 31, 2022
Various Capital Improvements	5/19/22	5/19/23	2.31%	\$2,510,676.00
	Date of	Date of	Interest	Balance
Purpose	Issuc	Maturity	Rate	Dec. 31, 2021
Various Capital Improvements	5/20/21	5/20/22	1.00%	\$2,791,925.00

#### 4. DEBT (continued)

#### **Short-Term Debt (continued)**

Short-term debt transactions for the years ended December 31, 2022 and 2021 are summarized as follows:

	Balance			Balance
	Dec. 31, 2021	Additions	Deductions	Dec. 31, 2022
General Capital Fund	\$2,791,925.00	\$2,510,676.00	\$2,791,925.00	\$2,510,676.00
	Balance			Balance
	Balance Dec. 31, 2020	Additions	Deductions	Balance Dec. 31, 2021

#### Bonds and Notes Authorized but not Issued

At December 31, 2022 and 2021 the Borough had authorized but not issued bonds and notes as follows:

	Balance	Balance
	Dec. 31, 2022	Dec. 31, 2021
General Capital Fund	\$353,921.39	\$381,656.76

#### **Borrowing Power**

New Jersey statutes limit the debt of a municipality to 3.500% of the equalized valuation basis. As of December 31, 2022 and 2021, the Borough's net debt, expressed as a percentage of the equalized valuation basis, was 1.078% and 1.302%, respectively. As of December 31, 2022 and 2021, the Borough's net debt was \$2,864,597.39 and \$3,173,581.76, respectively, and the Borough's remaining borrowing power was \$6,436,169.33 and \$5,355,711.02, respectively.

#### 5. FUND BALANCES APPROPRIATED

Fund balances at December 31, 2022 and 2021, which were appropriated and included as anticipated revenue in the current fund budget for the years ended December 31, 2023 and 2022 were as follows:

For the year ended December 31, 2023, Current Fund \$817,500.00

For the year ended December 31, 2022,

Current Fund \$855,000.00

#### 6. ASSESSMENT AND COLLECTION OF PROPERTY TAXES

New Jersey statutes require that taxable valuation of real property be prepared by the local unit tax assessor as of October 1 in each year and filed with the County Board of Taxation by January 10 of the following year. Upon the filing of certified adopted budgets by the Borough, School Districts and County the tax rate is struck by the County Tax Board based on the certified amounts in each of the taxing districts for collection to fund the budgets. Pursuant to statute, this process is to be completed on or before May 3, with a completed duplicate of the tax rolls to be delivered to the Borough tax collector on or before May 13. New Jersey statutes require that each local unit provide for sufficient anticipated cash receipts equal to the "lawful yearly expenditure" which includes the total amount of property taxes to be raised by the local unit.

Taxes are levied on an annual basis and are due quarterly on February 1, May 1, August 1, and November 1. Any taxes not paid as of December 31 are subject to tax sale and lien in the subsequent year, with the exception of bankrupteies. The date of tax sale is at the discretion of the tax collector.

The Borough is responsible for remitting one hundred percent of school and county taxes to the respective agency. The loss for delinquent or uncollectible accounts is borne by the Borough and not the school districts or county.

#### 7. REGIONAL SCHOOL TAXES

Since regional school taxes have been raised on a calendar year basis, there is no deferral of regional school taxes.

#### 8. UNEMPLOYMENT COMPENSATION INSURANCE

Effective January 1, 1978, most municipal employees were eligible for unemployment compensation insurance (N.J.S.A. 43:21-3 et. seq.). The Borough has elected to fund a self-insured plan whereby the municipal cost and employee contributions are deposited in a trust fund from which claims, if any, will be paid. The reserve for unemployment compensation insurance at December 31, 2022, 2021 and 2020 was \$46,442.59, \$43,569.66 and \$40,614.36, respectively.

#### 9. ACCRUED UNPAID VACATION AND SICK PAY BENEFITS – UNAUDITED

As discussed in Note 1 and in accordance with accounting principles prescribed by the Division, the cash basis of accounting is followed for recording the Borough's liability related to unused vacation and sick pay. The Borough permits its employees to accumulate unused vacation and sick pay, which may be taken as time off or paid at a later date, at an agreed upon rate. The estimated current costs of such unpaid compensation at December 31, 2022 and 2021 were \$132,494.81 and \$144,116.14, respectively. In accordance with accounting principles and practices prescribed by the Division, this amount is not reported as an expenditure or liability in the accompanying financial statements. The Borough has not accumulated any funds for this purpose in the other trust fund and will budget funds to provide for theses liabilities as they arise.

#### 10. PENSION PLANS

#### **Description of Systems**

The Borough contributes to the Public Employees' Retirement System ("PERS"), and the Police and Firemen's Retirement System ("PFRS"), cost-sharing multiple employer defined benefit pension plans administered by the Division of Pensions and Benefits in the Department of the Treasury, State of New Jersey. The plans provide retirement, death, disability benefits and medical benefits to certain qualifying members and beneficiaries. PERS was established on January 1, 1955 under the provisions of N.J.S.A. 43:15A. PFRS was established on July 1, 1944, under the provisions of N.J.S.A. 43:16A. PERS and PFRS issue publicly available financial reports that include financial statements and required supplementary information. These reports may be obtained by writing to the State of New Jersey, Division of Pensions and Benefits.

#### **Funding Policy**

PERS employee contributions were 7.50% of base wages. PERS prosecutor employee contributions were 10.00% of base wages. PFRS employee contributions were 10.00% of base wages. The Division of Pensions actuarially determines employer's contributions annually.

#### Defined Contribution Retirement Program

The Defined Contribution Retirement Program ("DCRP") is a cost-sharing multiple employer defined contribution pension fund which was established in 2007 under the provisions of Chapter 92, P.I. 2007 and Chapter 103, P.I. 2007. DCRP provides eligible members with a tax sheltered, defined contribution retirement benefit, along with life insurance and disability coverage.

Employee contributions to DCRP are five and one-half percent (5.50%) of base wages. Member contributions are matched by a three percent (3.00%) employer contribution.

#### **Unfunded Pension Liability**

Under accounting principles and practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, any unfunded net pension liability of the municipality, allocated by the State of New Jersey, is not required to be reported in the financial statements as presented and any pension contributions required to be paid are raised in that year's budget and no liability is accrued at December 31, 2022.

#### 10. PENSION PLANS (continued)

#### Public Employees Retirement System (PERS)

At June 30, 2022, the State reported a net pension liability of \$980,818.00 for the Borough's proportionate share of the total net pension liability. The total pension liability for the June 30, 2022 measurement date was determined by an actuarial valuation as of July 1, 2021, which was rolled forward to June 30, 2022. The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2022, the Borough's proportion was 0.0064991974 percent, which was an decrease of 0.0003992639 percent from its proportion measured as of June 30, 2021. The pension expense recognized in the Borough's financial statement based on the April 1, 2022 billing was \$83,217.00.

#### Actuarial Assumptions

The total pension liability for the June 30, 2022 measurement date was determined by an actuarial valuation as of July 1, 2021, which rolled forward to June 30, 2022. The actuarial valuation used the following assumptions:

	June 30, 2022
Inflation Rate Price Wage	2.75% 3.25%
Salary Increases Based on Years of Service	2.75%-3.25%
Investment Rate of Return	7.00%

Pre-retirement mortality rates were based on the Pub-2010 General Below-Median Income Employee mortality table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability retirement rates used to value disabled retires were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2018 to June 30, 2021.

#### 10. PENSION PLANS (continued)

Public Employees' Retirement System (PERS) (Continued)

#### **Long-Term Rate of Return**

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2022) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2022 are summarized in the following table:

	June	June 30, 2022	
		Long-Term	
	Target	Expected Real	
Asset Class	Allocation	Rate of Return	
U.S. Equity	27.00%	8.12%	
Non-U.S. Developed Market Equity	13.50%	8.38%	
Emerging Markets Equity	5.50%	10.33%	
Private Equity	13.00%	11.80%	
Real Estate	8.00%	11.19%	
Real Assets	3.00%	7.60%	
High Yield	4.00%	4.95%	
Private Credit	8.00%	8.10%	
Investment Grade Credit	7.00%	3.38%	
Cash Equivalents	4.00%	1.75%	
U.S. Treasuries	4.00%	1.75%	
Risk Mitigation Strategies	3.00%	4.91%	
	100.00%		

#### 10. PENSION PLANS (continued)

Public Employees Retirement System (PERS) (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based on 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

#### Sensitivity of the collective net pension liability to changes in the discount rate.

The following presents the collective net pension liability of the participating employers as of June 30, 2022, calculated using the discount rate as disclosed above as well as what the collective net pension liability would be if it was calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	June 30, 2022		
	1%	At Current	1%
	Decrease	Discount Rate	Increase
	<u>6.00%</u>	<u>7.00%</u>	8.00%
Borough's proportionate share			
of the pension liability	\$1,260,064.00	\$980,818.00	\$743,169.00

#### Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Public Employees Retirement System.

#### 10. PENSION PLANS (continued)

Public Employees Retirement System (PERS) (Continued)

#### Deferred Inflows of Resources and Deferred Outflows of Resources

At June 30, 2022, the State reported deferred inflows of resources and deferred outflows of resources related to PERS from the following sources:

	June 30, 2022	
	Deferred	Deferred
	Inflows of	Outflows of
	<u>Resources</u>	Resources
Difference between expected		
and actual experience	\$6,243.00	\$7,079.00
Changes of assumptions	146,867.00	3,039.00
Net difference between		
projected and actual carnings		
on pension plan investments		40,595.00
Changes in proportion and		
differences between Borough's		
contributions and proportionate		
share of contributions	104,412.00	81,402.00
	\$257,522.00	\$132,115.00

At June 30, 2022, the Borough's proportionate share of deferred inflows of resources and deferred outflows of resources related to PERS, in the amount of \$125,407.00, will be amortized in pension expense over the next five years.

#### 10. PENSION PLANS (continued)

#### Police and Firemen's Retirement System (PFRS)

At June 30, 2022, the State reported a net pension liability of \$2,641,285.00 for the Borough's proportionate share of the total PFRS net pension liability. The total pension liability for the June 30, 2022 measurement date was determined by an actuarial valuation as of July 1, 2021, which was rolled forward to June 30, 2022. The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2022, the Borough's proportion was 0.02307533 percent, which was an increase of 0.0002307533 percent from its proportion measured as of June 30, 2021. The pension expense recognized in the Borough's financial statement based on the April 1, 2022 billing was \$235,349.99.

#### **Actuarial Assumptions**

The total pension liability for the June 30, 2022 measurement date was determined by an actuarial valuation as of July 1, 2021, which rolled forward to June 30, 2022. This actuarial valuation used the following assumptions:

	June 30, 2022
Inflation Rate Price Wage	2.75% 3.25%
Salary Increases Through all future years	3.25% - 16.25%
Investment Rate of Return	7.00%

Mortality rates were based on the PubS-2010 amount-weighted mortality table with a 105.6% adjustment for males and 102.5% adjustment for females. For healthy annuitants, mortality rates were based on the PubS-2010 amount-weighted mortality table with a 96.7% adjustment for males and 96.0% adjustment for females. Disability rates were based on the PubS-2010 amount-weighted mortality table with a 152.0% adjustment for males and 109.3% adjustment for females. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2021 valuation were based on the results of an actuarial experience study for the period July 1, 2018 to June 30, 2021.

#### 10. PENSION PLANS (continued)

Police and Firemen's Retirement System (PFRS) (Continued)

#### Long Term Rate of Return

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2022) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PFRS's target asset allocation as of June 30, 2022 are summarized in the following table:

	June	June 30, 2022	
		Long-Term	
	Target	Expected Real	
Asset Class	Allocation	Rate of Return	
U.S. Equity	27.00%	8.12%	
Non-U.S. Developed Markets Equity	13.50%	8.38%	
Emerging Markets Equity	5.50%	10.33%	
Private Equity	13.00%	11.80%	
Real Estate	8.00%	11.19%	
Real Assets	3.00%	7.60%	
High Yield	4.00%	4.95%	
Private Credit	8.00%	8.10%	
Investment Grade Credit	7.00%	3.38%	
Cash Equivalents	4.00%	1.75%	
U.S. Treasuries	4.00%	1.75%	
Risk Mitigation Strategies	3.00%	4.91%	
	100.00%		

#### 10. PENSION PLANS (continued)

Police and Firemen's Retirement System (PFRS) (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based on 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

#### Sensitivity of the collective net pension liability to changes in the discount rate

The following presents the collective net pension liability of the participating employers as of June 30, 2022, calculated using the discount rate as disclosed above as well as what the collective net pension liability would be if it was calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	June 30, 2022		
	1%	At Current	1%
	Decrease	Discount Rate	Increase
	<u>6.00%</u>	<u>7.00%</u>	<u>8.00%</u>
Borough's proportionate share			
of the pension liability	\$3,624,128.00	\$2,641,285.00	\$1,823,063.00

#### Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Police and Firemen's Retirement System.

#### 10. PENSION PLANS (continued)

Police and Firemen's Retirement System (PFRS) (Continued)

#### <u>Deferred Inflows of Resources</u> and Deferred Outflows of Resources

At June 30, 2022, the State reported deferred inflows of resources and deferred outflows of resources related to PFRS from the following sources:

	June 30, 2022		
	Deferred	Deferred	
	Inflows of	Outflows of	
	Resources	Resources	
Difference between expected			
and actual experience	\$161,815.00	\$119,552.00	
Changes of assumptions	332,486.00	7,239.00	
Net difference between projected			
and actual earnings on pension			
plan investments		241,864.00	
Changes in proportion and			
differences between Borough's			
contributions and proportionate			
share of contributions	244,469.00	395,905.00	
	\$738,770.00	\$764,560.00	

The Borough's proportionate share of deferred inflows of resources and deferred outflows of resources related to PFRS, in the amount of \$25,790.00 will be recognized in pension expense by the Borough in future years.

#### 10. PENSION PLANS (continued)

Police and Firemen's Retirement System (PFRS) (Continued)

#### **Special Funding Situation**

In accordance with N.J.S.A. 43:16A-15, local participating employers are responsible for their own contributions based on actuarially determined amounts, except where legislation was passed which legally obligated the State if certain circumstances occurred. The legislation which legally obligates the State is as follows: Chapter 8, P.L. 2000, Chapter 318, P.L. 2001, Chapter 86, P.L. 2001, Chapter 511, P.L. 1991, Chapter 109, P.L. 1979, Chapter 247, P.L. 1993 and Chapter 201, P.L. 2001. The amounts contributed by the State on behalf of the Borough under this legislation is considered to be a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. Since the Borough does not contribute under this legislation directly to the plan (except for employer specific financed amounts), there is no net pension liability, deferred outflows or inflows to disclose in the notes to the financial statements of the Borough related to this legislation.

At June 30, 2022, the State's proportionate share of the net pension liability attributable to the Borough for the PFRS special funding situation is \$470,071.00.

Borough's Proportionate Share of Net Pension Liability

\$2,641,285.00

State of New Jersey Proportionate Share of Net Pension Liability Associated with the Borough

\$3,111,356.00

#### Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Police and Firemen's Retirement System.

#### 11. POSTEMPLOYMENT RETIREMENT BENEFITS

#### Plan Description

The Borough participates in the State Health Benefit Local Government Retired Employees Plan (the "Plan") is a cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plan with a special funding situation. The Plan meets the definition of an equivalent arrangement as defined in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for the Postemployment Benefits Other Than Pensions; therefore, assets are accumulated to pay associated benefits. For additional information about the Plan, please refer to the State of New Jersey (the State), Division of Pensions and Benefits' (the Division) Comprehensive Annual Financial Report, which can be found at <a href="https://www.state.nj.us./treasury/pensions/financial-reports.shtml">https://www.state.nj.us./treasury/pensions/financial-reports.shtml</a>.

#### Benefits Provided

The Plan provides medical and prescription drug coverage to retirees and their dependents of the employers. Under the provisions of Chapter 88, P.L. 1974 and Chapter 48, P.L. 1999, local government employers electing to provide postretirement medical coverage to their employees must file a resolution with the Division. Under Chapter 88, local employers elect to provide benefit coverage based on the eligibility rules and regulations promulgated by the State Health Benefits Commission. Chapter 48 allows local employers to establish their own age and service eligibility for paid health benefit coverage for retired employees. Under Chapter 48, the employer may assume the cost of postretirement medical coverage for employees and their dependents who: 1) retired on a disability pension; or 2) retired with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer; or 3) retired and reached the age of 65 with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer; or 4) retired and reached age 62 with at least 15 years of service with the employer. Further, the law provides that the employer paid obligations for retiree coverage may be determined by means of a collective negotiations agreement.

In accordance with Chapter 330, P.L. 1997, which is codified in N.J.S.A. 52:14-17.13i, the State provides medical and prescription coverage to local police officers and firefighters, who retire with 25 years of service or on a disability from an employer who does not provide postretirement medical coverage. Local employers were required to file a resolution with the Division in order for their employees to qualify for State-paid retiree health benefits coverage under Chapter 330. The State also provides funding for retiree health benefits to survivors of local police officers and firefighters who die in the line of duty under Chapter 271, P.L. 1989.

#### 11. POSTEMPLOYMENT RETIREMENT BENEFITS (continued)

#### Contributions

Pursuant to Chapter 78, P.L. 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit level of coverage.

#### Allocation Methodology

GASB Statement No. 75 requires participating employers in the Plan to recognize their proportionate share of the collective net OPEB liability, collective deferred outflows of resources, collective inflows of resources, and collective OPEB expense. The special funding situation's and nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are based on separately calculated total OPEB liabilities. The nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are further allocated to employers based on the ratio of the plan members of an individual employer to the total members of the Plan's nonspecial funding situation during the measurement period July 1, 2021 through June 30, 2022.

#### Net OPEB Liability and Total OPEB Expense

As of June 30, 2022, the Plan reported a net OPEB liability of \$3,951,806.00 as the Borough's proportionate share of the collective total of the net OPEB liability of participating employers in the Plan. As of June 30, 2022, the Borough's proportionate share of the total net OPEB liability was .024470%. The Borough's net OPEB liability as of June 30, 2022, was determined by an actuarial valuation of the total OPEB liability amount as of June 30, 2021, as rolled forward to June 30, 2022, less the amount of the Borough's proportionate share of the Plan's Fiduciary Net Position. As reported by the Plan, the Borough's total OPEB benefit for the year ended June 30, 2022 was \$40,177.00.

#### **Employer Contributions to the Plan**

The Plan's annual required employer contribution amount is based on a pay-as-you-go basis, rather than an annual contribution amount that is actuarially determined. The Borough's contributions to the Plan for the years ended December 31, 2022, 2021 and 2020 were \$163,671.96, \$130,593.06 and \$119,161.20 respectively, which equaled the Borough's required contribution amount for each year.

#### 11. POSTEMPLOYMENT RETIREMENT BENEFITS (continued)

#### **Actuarial Assumptions**

The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement:

	June 30, 2022
Salary Increases*:	· · · · · · · · · · · · · · · · · · ·
PERS	
Rate for all future years	2.75% - 6.55%
PFRS	
Rate for all future years	3.25% - 16.25%

<sup>\*</sup>Salary increases are based on years of service within the respective plan.

PERS mortality rates were based on the Pub-2010 General classification headcount weighted mortality with fully generational mortality improvement projections from the central year using Scale MP-2021. PFRS mortality rates were based on the Pub-2010 Safety classification headcount weighted mortality with fully generational mortality improvement projections from the central year using Scale MP-2021.

Actuarial assumptions used in the July 1, 2021 valuation were based on the results of the PFRS and the PERS experience studies were prepared for the periods July 1, 2018 to June 30, 2021.

100% of active members are considered to participate in the Plan upon retirement.

#### **Discount Rate**

The discount rate for June 30, 2022 was 3.54%. This represents the municipal bond rate as chosen by the State. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather than the discount rate is set at the municipal bond rate.

#### 11. POSTEMPLOYMENT RETIREMENT BENEFITS (continued)

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Borough, as well as what the Borough's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	June 30, 2022					
	1%	At Current	1%			
	Decrease 2.54%	Discount Rate 3.54%	Increase 4.54%			
Net OPEB Liability	\$4,580,939.00	\$3,951,806.00	\$3,445,610.00			

#### Sensitivity of the Net OPEB Liability to Changes in Healthcare Cost Trend Rates

The following presents the net OPEB liability of the Borough, as well as what the Borough's net OPEB liability would be if they were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rate:

	June 30, 2022				
	1%	Healthcare	1%		
	Decrease	Cost Trend Rate	Increase		
Net OPEB Liability	\$3,352,436.00	\$3,951,806.00	\$4,719,430.00		

#### 11. POSTEMPLOYMENT RETIREMENT BENEFITS (continued)

#### Deferred Inflows of Resources and Deferred Outflows of Resources

At June 30, 2022, the State reported deferred inflows of resources and deferred outflows of resources related to OPEB from the following sources:

	June 30, 2022		
	Deferred	Deferred	
	Inflows of	Outflows of	
	Resources	Resources	
Changes of assumptions	\$1,348,675.00	\$527,385.00	
Net difference between projected			
and actual earnings on OPEB			
plan investments		1,040.00	
Difference between expected			
and actual experience	732,497.00	204,075.00	
Changes in proportion and			
differences between Borough's			
contributions and proportionate			
share of contributions	675,289.00	527,118.00	
	\$2,756,461.00	\$1,259,618.00	

The Borough's proportionate share of deferred inflows of resources and deferred outflows of resources related to OPEB, in the amount of \$1,496,843.00 will be recognized in OPEB expense.

#### 12. RISK MANAGEMENT

The Borough is exposed to various risks of loss related to torts, theft and damage to and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The Borough is a member of the Ocean Municipal Joint Insurance Fund (the "Fund"). The Fund is both an insured and self-administered group of municipalities established for the purpose of insuring against property damage, general liability, motor vehicles and equipment liability and workmen's compensation, and is sustained through member premiums. In addition, the Fund participates in the Municipal Excess Liability Joint Insurance Fund which has a contract for excess liability insurance.

#### 13. DEFERRED CHARGES TO FUTURE TAXATION FUNDED AND UNFUNDED

Upon the authorization of capital projects, the Borough establishes deferred charges for the cost of the capital projects to be raised by future taxation. Funded deferred charges relate to permanent debt issued, whereas unfunded deferred charges relate to temporary or non-funding of the authorized cost of capital projects. In accordance with New Jersey Statutes the Borough may levy taxes on all taxable property within the local unit to repay the debt. Annually, the Borough raises the debt requirements for the particular year in the current budget. As funds are raised, the deferred charges are reduced.

#### 14. INTERFUND BALANCES

The balances of interfund receivables and payables at December 31, 2022 and 2021 are presented below:

	December 31,	December 31,
	2022	2021
Receivables		
Current Fund	\$7,400.05	\$3,435.13
Federal and State Grant Fund	269,090.16	73,447.02
	\$276,490.21	\$76,882.15
<u>Payables</u>		
Current Fund	\$269,090.16	\$73,447.02
Animal Control Fund	5,544.40	
Other Trust Fund	1,855.65	3,435.13
	\$276,490.21	\$76,882.15
		<del></del>

All balances resulted either from the time lag between the dates that reimbursable expenses occurred, revenues/receipts were collected or when payments between funds were made.

#### 15. FIXED ASSETS

Fixed assets at December 31, 2022 were as follows:

	Dec. 31,			Dec. 31,
	2021	Additions	Dispositions	2022
Land	\$1,483,000.00			\$1,483,000.00
Buildings	3,378,911.47			3,378,911.47
Machinery and				
Equipment	2,752,289.94	\$52,297.98		2,804,587.92
	\$7,614,201.41	\$52,297.98	*	\$7,666,499.39

#### 16. <u>DEFERRED CHARGES TO BE RAISED IN SUCCEEDING BUDGETS</u>

As of December 31, 2022 and 2021, there were no deferred charges to be raised in succeeding budgets on the balance sheets of the Borough.

#### 17. DEFERRED COMPENSATION

The Borough has adopted a Deferred Compensation Plan (the "Plan") in accordance with Section 457 of the Internal Revenue Code and P.L. 1977, C.381; P.L. 1978, C.39; P.L. 1980, C.78; and P.L. 1997, C.116 of the statutes of the State of New Jersey.

The Plan, available to all Borough employees, enables them to voluntarily authorize a portion of their salary to be deferred and invested in certain investments permitted under applicable regulations. All amounts of compensation deferred under the Plan are held for the exclusive benefit of Plan participants. All assets of the Plan are held by an independent administrator. The Borough's financial statements do not include the financial activity of the Plan.

#### 18. CONTINGENCIES

#### **Grant Financial Assistance**

The Borough receives certain financial assistance in the form of grants. Entitlement to the funds is generally conditional upon compliance with terms and conditions of the financial assistance agreements and applicable regulations, including the expenditure of the funds for eligible purposes. Substantially all grants, entitlements and cost reimbursements are subject to financial and compliance audits by grantors. As a result of these audits, costs previously reimbursed could be disallowed and require repayment to the grantor agency. The Borough's administration anticipates that no material liabilities will result from such audits.

#### 19. SUBSEQUENT EVENTS

On April 25, 2023, the Borough adopted an ordinance providing for the issuance of general improvement bonds or notes of \$246,886.00 for various capital improvements and related expenses.

PART II

SUPPLEMENTARY SCHEDULES

YEAR ENDED DECEMBER 31, 2022

# CURRENT FUND SCHEDULE OF CASH - TREASURER Year Ended December 31, 2022

Balance, December 31, 2021	Ref.		\$1,950,876.65
Increased by Receipts: Tax Collector Revenue Accounts Receivable Non-Budget Revenues Grants Receivable Unappropriated Reserves Due from State of New Jersey (P.L. 1971, Chap. 20) Prepaid Licenses, Fees and Permits Due from Other Trust Fund Municipal Relief Fund Aid Petty Cash Due to State of New Jersey - Lead Abatements	A-5 A-12 A-2 A-18 A-20 A-10	\$7,111,145.46 451,568.25 119,596.51 129,028.69 200,644.81 17,250.00 4,770.00 3,435.13 17,265.98 300.00 920.00	
Due to State of New Jersey - Marriage Licenses	A-16	200.00	
	•		8,056,124.83
Decreased by Disbursements:			10,007,001.48
Budget Appropriations	A-3	4,315,631.08	
Appropriation Reserves	A-13	147,137.81	
Regional School Taxes Payable	A-14	2,346,979.01	
County Taxes Payable	A-15	977,731.57	
Due to State of New Jersey - Marriage Licenses	A-16	450.00	
Appropriated Reserves	A-19	193,833.04	
Main Renewal Permits		1,042.50	
Due to Other Trust Fund		1,855.65	
			7,984,660.66
Balance, December 31, 2022	Α		\$2,022,340.82

#### <u>CURRENT FUND</u> <u>SCHEDULE OF CURRENT FUND CASH - COLLECTOR</u> <u>Year Ended December 31, 2022</u>

	Ref.		
Increased by Receipts:	<del></del>		
Taxes Receivable	Λ-6	\$7,006,863.21	
Non-Budget Revenue	-		
Tax Overpayments	A-8	535.36	
Prepaid Taxes	Λ-9	84,656.63	
Interest and Costs on Taxes	Λ-12	19,090.26	
			\$7,111,145.46
Decreased by Disbursements:			
Payment to Treasurer - Current Fund	Λ-4		\$7,111,145.46

### CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY Year Ended December 31, 2022

Year	Balance Dec. 31, 2021	2022 Levy	Added Taxes	Collection 2021	ns by Cash 2022	Senior Citizens and Veterans Deductions	Trans- ferred to Tax Title Liens	Cancelled	Tax Over- payments Applied	Balance Dec. 31, 2022
2018	\$1,099.21					·				\$1,099.21
2019	4,416.26									4,416.26
2020	4,459.59									4,459.59
2021	108,200.80		\$2,000.00		\$105,625.60					4,575.20
	118,175.86		2,000.00		105,625.60					14,550.26
2022		\$7,099,554.89		\$77,173.04	6,901,237.61	\$19,250.00	\$123.56	<u>\$4,447.49</u>	<u>\$5,797.61</u>	91,525.58
	\$118,175.86	\$7,099,554.89	\$2,000.00	\$77,173.04	\$7,006,863.21	\$19,250.00		\$4,447.49	\$5,797.61	\$106,075.84
<u>Ref.</u>	A			A-9	A-5	A-10	A-11		A-8	Α

#### **Analysis of Property Tax Levy**

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General Purpose Tax Added Taxes (54:4-63.1 et. seq)			\$7,088,464.59 11,090.30	
Tax Levy:	Ref.			\$7,099,554.89
Regional School Taxes	A-14		\$2,346,993.00	
County Taxes:			,,-	
County Tax	A-15	\$819,554.66		
County Library Tax	A-15	80,660.63		
County Local Health Service Taxes	A-15	42,591.49		
County Open Space Tax	A-15	30,541.31		
Due County for Added Taxes	A-15	1,522.31		
Total County Taxes			974,870.40	
Local Tax for Municipal Purposes	A-2	3,767,380.74	•	
Add: Additional Tax Levied		10,310.75		
Local Tax for Municipal Purposes Levied		· · · · · · · · · · · · · · · · · · ·	3,777,691.49	
• •				\$7,099,554.89

See Independent Auditor's Report

# CURRENT FUND SCHEDULE OF RESERVE FOR ENCUMBRANCES Year Ended December 31, 2022

Balance, December 31, 2021	Ref. A	\$39,933.28
Increased by: Transferred from Budget Appropriations	Λ-3	10,604.47 50,537.75
Decreased by: Transferred to Appropriation Reserves	Λ-13	39,933.28
Balance, December 31, 2022	Α	<u>\$10,604.47</u>

#### CURRENT FUND SCHEDULE OF TAX OVERPAYMENTS Year Ended December 31, 2022

Balance, December 31, 2021	Ref.	\$5,797.61
Increased by: Cash Receipts	Λ-5	535.36
•		6,332.97
Decreased by: Applied to Taxes Receivable	A-6	5,797.61
Balance, December 31, 2022	Α	\$535.36

#### CURRENT FUND SCHEDULE OF PREPAID TAXES Year Ended December 31, 2022

	Ref.	
Balance, December 31, 2021	A	\$77,173.04
Increased by: Cash Receipts	Λ-5	84,656.63 161,829.67
Decreased by: Applied to Taxes Receivable	A-6	77,173.04
Balance, December 31, 2022	Λ	\$84,656.63

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### SCHEDULE OF DUE FROM STATE OF NEW JERSEY (P.L. 1971, Chap. 20) Year Ended December 31, 2022

Balance, December 31, 2021	Ref.		\$1,207.71
Increased by: Senior Citizens and Veterans Deductions per Duplicate Deductions Allowed by Collector	_	\$19,000.00 250.00 19,250.00	
Less, Deductions Disallowed by Collector - 2022	Λ-6	19,250.00	
Less, Deductions Disallowed by Collector - 2021	Λ-1 _	2,000.00	17,250.00
Decreased by: Cash Receipts	Λ-4		18,457.71 17,250.00
Balance, December 31, 2022	Λ		\$1,207.71

## CURRENT FUND SCHEDULE OF TAX TITLE LIENS Year Ended December 31, 2022

Balance, December 31, 2021	<u>Ref.</u> Λ	\$1,212.74
Increased by: Transfers from Taxes Receivable	Λ-6	123.56
Balance, December 31, 2022	Λ	\$1,336.30

# CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE Year Ended December 31, 2022

		Balance	Accrued	Collect	ed By	Balance
	<u>Ref.</u>	Dec. 31, 2021	in 2022	Treasurer	Collector	Dec. 31, 2022
Licenses:						
Alcoholic Beverages	A-2		\$4,800.00	\$4,800.00		
Other	A-2		26,668.00	26,668.00		
Fees and Permits	A-2		47,702.00	47,702.00		
Municipal Court Fines and Costs	A-2	\$3,737.20	39,162.02	39,203.40		\$3,695.82
Interest and Costs on Taxes	A-2	ŕ	·	ŕ	\$19,090.26	ŕ
Interest on Investments and Deposits	A-2		9,574.85	9,574.85	,	
Energy Receipts Tax	A-2		330,995.00	330,995.00		
Impound Yard Fees	A-2		11,395.00	11,395.00		
ARPA: Revenue Loss Due to COVID-19	A-2		65,000.00	65,000.00		
		\$3.737.20	\$535,296.87	\$535,338.25	\$19.090.26	\$3,695.82
Ref.		Α			A-5	Α
			Ref.			
		Receipts	A-4	\$451,568.25		
	Prepa	id Revenue Realiz	zed	83,770.00		
				\$535,338.25		

	Balance Dec. 31, 2021	Reserve for Encumbrances	Balance After Transfers	Paid or Charged	Balance Lapsed
Mayor and Council					
Salaries and Wages	\$26.75		\$26.75		\$26.75
Other Expenses	270.60	\$20.00	290.60	\$20.00	270.60
Borough Clerk					
Salaries and Wages	1,906.45		1,906.45		1,906.45
Other Expenses	2,954.37	454.82	3,409.19	1,002.45	2,406.74
Financial Administration					
Salaries and Wages	4.55		4.55		4.55
Other Expenses	1,251.06		1,251.06	1,069.80	181.26
Audit Services					
Other Expenses	9,350.00		9,350.00	1,000.00	8,350.00
Collection of Taxes					
Salaries and Wages	574.82		574.82		574.82
Other Expenses	854.99		874.99	874.50	0.49
Assessment of Taxes					
Salaries and Wages	23.00		23.00		23.00
Other Expenses	759.12		759.12	2.20	756.92
Foreclosure of Tax Title Liens					
Other Expenses	500.00		500.00		500.00
Data Processing					
Other Expenses	7,577.74	915.00	8,492.74	496.10	7,996.64
Legal Services and Costs					
Other Expenses	7,891.59		14,891.59	14,891.59	
Engineering Services and Costs					
Other Expenses	9,580.65		9,580.65	3,914.90	5,665.75
Planning Board					
Salaries and Wages	22.96		22.96		22.96
Other Expenses	842.00		3,842.00	3,583.90	258.10

	Balance Dec. 31, 2021	Reserve for Encumbrances	Balance After Transfers	Paid or Charged	Balance Lapsed
Insurance:			<del></del>		<del></del>
Liability Insurance	\$1.00		\$1.00		\$1.00
Workers Compensation	1.00		1.00		1.00
Group Insurance Plan	157,512.63	\$27,232.07	176,724.70	\$54,464.14	122,260.56
Health Benefit Waiver	7,386.98		7,386.98	·	7,386.98
Surety Bond Premiums	500.00		500.00		500.00
Other Insurance Premiums	1,730.21		1,730.21		1,730.21
Police					
Salaries and Wages	14,945.56		14,945.56	14,945.56	
Other Expenses	3,385.41	3,201.71	6,587.12	3,150.31	3,436.81
Emergency Management Services					
Salaries and Wages	80.28		80.28		80.28
Other Expenses	1,265.80		1,265.80		1,265.80
Fire					
Other Expenses:					
Fire Hydrant Service	2,565.28		2,565.28	1,262.32	1,302.96
Municipal Prosecutor					
Other Expenses	300.00		300.00		300.00
Road Repairs and Maintenance					
Other Expenses	7,500.00		1,029.90	963.42	66.48
Snow Removal					
Salaries and Wages	4,229.40		4,229.40	530.88	3,698.52
Other Expenses	5,000.00		8,420.10	8,420.10	
Garbage and Trash Removal					
Salaries and Wages	7,409.88		7,409.88	7,278.56	131.32
Other Expenses	8,389.84		8,389.84	7,718.86	670.98

	Balance Dec. 31, 2021	Reserve for Encumbrances	Balance After Transfers	Paid or Charged	Balance Lapsed
Recycling Program					- Lupsuu
Other Expenses	\$750.00		\$750.00		\$750.00
Sanitary Landfill					
Other Expenses	1,403.00		1,403.00	\$1,143.00	260.00
Public Buildings and Grounds			·	·	
Other Expenses	5,370.24	\$629.70	5,999.94	957.96	5,041.98
Vehicle Maintenance					
Other Expenses	4,393.72	4,514.04	8,907.76	4,820.00	4,087.76
Animal Control Officer					
Salaries and Wages	260.00		260.00		260.00
Other Expenses	301.50	815.00	1,666.50	1,627.50	39.00
Registrar					
Salaries and Wages	0.10		0.10		0.10
Demolition					
Other Expenses	300.00		300.00		300.00
Parks and Recreation					
Other Expenses	1,913.97		1,913.97		1,913.97
Celebration of Public Events or Holidays					
Other Expenses	899.98	150.00	1,049.98	150.00	899.98
Municipal Court					
Salaries and Wages	3,196.53		3,196.53		3,196.53
Other Expenses	1,010.35	122.00	1,132.35	573.90	558.45
Public Defender					
Other Expenses	3,712.50	400.00	4,112.50	400.00	3,712.50
Environmental Commission					
Other Expenses	500.00		500.00		500.00

	Balance Dec. 31, 2021	Reserve for Encumbrances	Balance After Transfers	Paid or Charged	Balance Lapsed
State Uniform Construction Code			<del></del>		
Salaries and Wages	\$134.08		\$134.08		\$134.08
Other Expenses	826.80		826.80	\$167.00	659.80
Electricity	6,405.78		6,405.78	1,442.90	4,962.88
Street Lighting	3,071.58		3,071.58	3,049.64	21.94
Telephone	176.49		676.49	385.93	290.56
Water	1,669.77		1,669.77	658.63	1,011.14
Natural Gas and Propane	4,734.49		4,734.49	4,652.81	81.68
Heating Oil	10.00		10.00		10.00
Gasoline	1,650.65	\$1,478.94	3,129.59	1,478.94	1,650.65
Diesel Fuel	3,287.10		3,287.10		3,287.10
Cable Service	467.03		467.03		467.03
Contingent	150.00		150.00		150.00
Social Security System (O.A.S.I.)	7,272.87		7,272.87		7,272.87
Unemployment Insurance	2,500.00		2,500.00		2,500.00
Defined Contribution Retirement Program	1,000.00		1,000.00		1,000.00
Municipal Court	,		•		
Other Expenses	7,810.29		7,810.29	40.01	7,770.28
•	\$331,772.74	\$39,933.28	\$371,706.02	\$147,137.81	\$224,568.21
Ref.	Α	A-7			A-1
	Cash Disbursem Accounts Payab		<u><b>Ref.</b></u> A-4	\$147,137.81 - - - - - 	

### SCHEDULE OF REGIONAL SCHOOL TAX Year Ended December 31, 2022

Prepaid School Tax December 31, 2021	Ref. A	(\$49,097.60)
Increased by: Levy - Calendar Year	Λ-6	2,346,993.00 2,297,895.40
Decreased by: Payments	Λ-4	2,346,979.01
Prepaid School Tax December 31, 2022	Λ	(\$49,083.61)
2022 Liability for Regional School Tax:		
Tax Paid Prepaid Tax December 31, 2021	Λ-14 Λ-14	\$2,346,979.01 <u>49,097.60</u> 2,396,076.61
Less: Prepaid Tax December 31, 2022	Λ-14	49,083.61
Amount Charged to 2022 Operations	A-1	<u>\$2,346,993.00</u>

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#### SCHEDULE OF COUNTY TAXES PAYABLE Year Ended December 31, 2022

Balance, December 31, 2021	<u>Ref.</u> A		\$4,383.48
Increased by:			
2022 Tax Levy:			
County Tax	A-6	\$819,554.66	
County Library Tax	Λ-6	80,660.63	
County Local Health Service Taxes	A-6	42,591.49	
County Open Space Tax	A-6	30,541.31	
Due County for Added Taxes	Λ-6	1,522.31	
•	A-1	1,522.51	974,870.40
			979,253.88
Decreased by:			,, <u>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>
Payments	Λ-4		977,731.57
Balance, December 31, 2022	Λ		\$1,522.31

## CURRENT FUND SCHEDULE OF DUE TO STATE OF NEW JERSEY MARRIAGE LICENSES Year Ended December 31, 2022

Balance, December 31, 2021	Ref. A	\$300.00
Increased by: Cash Receipts	Λ-4	200.00
Decreased by: Cash Disbursements	A-4	500.00 450.00
Balance, December 31, 2022	Λ	\$50.00

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#### SCHEDULE OF ACCOUNTS PAYABLE Year Ended December 31, 2022

Balance, December 31, 2021	<u>Ref.</u> -	\$0.00
Increased by: Transferred from Encumbrances Payable	-	0.00
Decreased by: Cancelled	-	
Balance, December 31, 2022	-	\$0.00

#### FEDERAL AND STATE GRANT FUND SCHEDULE OF GRANTS RECEIVABLE Year Ended December 31, 2022

Grant	Ref.	Balance Dec. 31, 2021	2022 Budget Revenue Realized	Received	Cancelled	Unappropriated Reserves Realized	Balance Dec. 31, 2022
Body Armor Replacement Fund	$\overline{A-2}$		\$935.76	\$935.76			
Safe and Secure Communities Program	A-2	\$5,400.00	16,200.00	15,705.00			\$5,895.00
Vest-A-Cop Grant	A-2	•	1,175.00	1,175.00			. ,
Clean Communities Program	A-2		5,940.32	5,940.32			
CDBG Improvement Program		35,000.00	,	•			35,000.00
NJDOT- Barnegat Branch Trail		260,931.10					260,931.10
NJDOT- Road Improvement Program		90,250.00		67,819.61			22,430.39
NJDEP - Water Quality Restoration		130,556.50		33,377.00			97,179.50
NJDOL - Body Worn Camera Grant		20,380.00		4,076.00			16,304.00
Local Recreation Improvements	A-2	•	75,000.00	•			75,000.00
	-	\$542,517.60	\$99,251.08	\$129,028.69	-		\$512,739.99
Ref.		A		A-4	A-1	A-20	A

#### FEDERAL AND STATE GRANT FUND SCHEDULE OF APPROPRIATED RESERVES Year Ended December 31, 2022

	Balance	2022 Budget	Encumbrances	Paid or		Balance
Grant	Dec. 31, 2021	Appropriations	<b>Payable</b>	Charged	Cancelled	Dec. 31, 2022
Alcohol Education Rehabilitation Fund	\$32.82					\$32.82
Beautification Grant	3,000.00					3,000.00
Body Armor Replacement Fund	5,406.35	\$935.76		\$3,219.35		3,122.76
Clean Communities	20,198.47	5,940.32				26,138.79
Drunk Driving Enforcement Fund	977.35			179.00		798.35
Recycling Tonnage	24,323.04			1,531.43		22,791.61
CDBG Improvement Program	32,435.65					32,435.65
Safe and Secure Communities		153,225.00		141,002.68	\$12,222.32	
Vest-A-Cop Grant		1,175.00				1,175.00
NJDOL - Body Worn Camera Grant	11,391.00			9,749.00		1,642.00
Progressive Dimensions BP Vests	104.65					104.65
NJDCA Local Rec Improvements		75,000.00				75,000.00
NJDOT - Barnegat Branch Trail	207,731.02					207,731.02
NJDOT Road Improvement Program	17,702.71			739.33		16,963.38
NJDEP - Water Quality Restoration	108,559.75			25,286.25		83,273.50
ARPA Mental Health Services COVID-19	21,875.00			21,875.00		·
	\$453,737.81	\$236,276.08		\$203,582.04	\$12,222.32	\$474,209.53
Ref.	Α	A-3	Α		A-1	Α
Cash Disbursements A-4				\$193,833.04		
Encumbrances Payable A				9,749.00		
				\$203,582.04		

#### FEDERAL AND STATE GRANT FUND SCHEDULE OF UNAPPROPRIATED RESERVES Year Ended December 31, 2022

Grant	Balance Dec. 31, 2021	Cash Receipts	Transferred to Current Fund	Balance Dec. 31, 2022
American Rescue Plan Drunk Driving Enforcement Fund Recycling Tonnage Grant Body Armor Replacement Fund	\$162,226.81	\$192,851.81 1,701.90 4,946.49 1,144.61	\$65,000.00	\$290,078.62 1,701.90 4,946.49 1,144.61
	\$162,226.81	\$200,644.81	\$65,000.00	\$297,871.62
Ref.	Α	A-4		Α

### TRUST FUND SCHEDULE OF CASH Year Ended December 31, 2022

	Ref.	Animal Control	Other
Balance, December 31, 2021	В	\$8,977.40	\$345,904.44
Increased by Receipts:			
Animal Control Fees Due to State of New Jersey Due to Current Fund Miscellaneous Reserves  Decreased by Disbursements:	B-3 B-2 B-4	4,180.40 638.40 720.00 5,538.80 14,516.20	1,855.65 2,285,884.28 2,287,739.93 2,633,644.37
Payments to State of New Jersey Due to Current Fund Encumbrances Payable Miscellaneous Reserves	B-2 B-4	720.00	3,435.13 75.00 2,294,176.23 2,297,686.36
Balance, December 31, 2022	В	\$13,796,20	\$335,958.01

## TRUST FUND SCHEDULE OF DUE TO STATE OF NEW JERSEY ANIMAL CONTROL TRUST FUND Year Ended December 31, 2022

	Ref.	
Balance, December 31, 2021	В	\$125.40
Increased by: Dog License Fees Collected	B-1	638.40 763.80
Decreased by: Payments to State of New Jersey	B-1	720.00
Balance, December 31, 2022	В	\$43.80

# TRUST FUND SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURES ANIMAL CONTROL TRUST FUND Year Ended December 31, 2022

Balance, December 31, 2021	Ref. B	\$8,852.00
Increased by: Dog License and Other Fees Collected	B-1	4,180.40 13,032.40
Decreased by: Statutory Excess Due to Current Fund		4,824.40
Balance, December 31, 2022	В	\$8,208.00

#### **License Fees Collected**

<u>Year</u>	<b>Amount</b>
2021	\$4,062.00
2020	4,146.00
	\$8,208.00

# TRUST FUND SCHEDULE OF MISCELLANEOUS RESERVES OTHER TRUST FUND Year Ended December 31, 2022

	Balance Dec. 31, 2021	Increased by Receipts	Decreased by	Balance Dec. 31, 2022
Reserves for:	<del></del>	• • • • • • • • • • • • • • • • • • •		
Developer's Escrow Fees	\$133,513.68	\$31,475.79	\$47,012.50	\$117,976.97
Landfill Escrow Fees	18,671.94	3.79	<b>4.7,012.00</b>	18,675.73
Law Enforcement	8,202.67	6,186.43	5,972.95	8,416.15
Premium on Tax Sale	44,500.00	18,947.39	39,947.39	23,500.00
Payroll Agency	6,568.10	2,041,655.51	2,012,377.86	35,845.75
Public Defender	1,100.00	4,488.50	_,,,,_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	5,588.50
Recreation Security Deposits	2,425.00	112.00		2,537.00
Recreation	36,047.89	32,370.00	34,373.41	34,044,48
Parking Offense Adjudication Act	156.00			156.00
Police Off Duty	15,137.50	25,478.00	31,552.50	9,063.00
Public Celebration	220.41			220.41
Torpedo Beautification	200.00			200.00
Unemployment Compensation Insurance	43,569.66	3,290.15	417.22	46,442.59
Tax Lien Redemption		106,851.72	106,851.72	
Police Found Money	956.46			956.46
South Toms River Cares	1,125.00	25.00		1,150.00
Accumulated Absences	30,000.00	15.000.00	17,604.68	27,395.32
	\$342,394.31	\$2,285,884,28	\$2.296.110.23	\$332,168.36
<u>Ref.</u>	В	B-1		В
		Ref.		
(	Cash Disbursements	$\overline{\text{B-1}}$	\$2,294,176.23	
F	Encumbrances	В	1,934.00	
			\$2,296,110,23	

### GENERAL CAPITAL FUND SCHEDULE OF CASH Year Ended December 31, 2022

	Ref.		
Balance, December 31, 2021	C		\$828,463.85
Increased by Receipts:			
Budget Appropriations:			
Payment of Notes	C-5	\$599,784.00	
Improvement Costs	C-5	6,513.37	
Capital Improvement Fund	C-8	20,000.00	
Premium on Bond Anticipation Notes Issued		- -	
Grants Receivable		_	
Bond Anticipation Notes	C-7	2,510,676.00	
Dona i mitorpattori i votos	0,	2,510,070.00	2 126 072 27
			3,136,973.37
D 11 D'1			3,965,437.22
Decreased by Disbursements:			
Capital Fund Balance to Current Fund		-	
Improvement Authorizations	C-6	173,197.00	
Bond Anticipation Notes	C-7	2,791,925.00	
•			2,965,122.00
D. 1 . 21 . 222	0		<b>**</b> *** *** *** ***
Balance, December 31, 2022	С		\$1,000,315.22

C

Ref.

### BOROUGH OF SOUTH TOMS RIVER COUNTY OF OCEAN STATE OF NEW JERSEY

### GENERAL CAPITAL FUND SCHEDULE OF ANALYSIS OF GENERAL CAPITAL FUND CASH December 31, 2022

			Balance Dec. 31, 2022
Capital Improv	rement Fund		\$5,248.00
Fund Balance			17,566.55
Grants Receiva	ıble		(842,077.50)
Reserves for:			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Landfill Closi	ure		100,000.00
Encumbrance	S		275,874.07
Center Home:	s Park Improvements		1,500.00
Improvement A	Authorizations:		
Ordinance			
<u>Number</u>	<u>Description</u>	Ref.	
04-11	Various General Improvements	<u>C-6</u>	37,820.90
03-12	Various General Improvements	C-5	(2,826.79) *
06-13	Various General Improvements	C-5	138,455.00
06-13	Various General Improvements	C-6	30,547.86
11-14	Various General Improvements	C-5	310,452.00
11-14	Various General Improvements	C-6	54,599.39
05-15	Various Capital Improvements	C-5	144,459.56
01-17	Various Capital Improvements	C-5	907.88
04-18	Various Capital Improvements	C-5	46,094.43
07-19	Various Capital Improvements	C-5	53,054.55
08-08	Various Capital Improvements	C-6	11,177.40
05-09	Various Capital Improvements	C-6	3,268.29
02-10	Various Capital Improvements	C-6	4,500.00
2020-4	Various Capital Improvements	C-6	74,785.30
2021-5	Various Capital Improvements	C-5	278,913.14
2022-3	Various Capital Improvements	C-6	255,995.19
			\$1,000,315,22

<sup>\*</sup>Denotes Deficit

#### GENERAL CAPITAL FUND SCHEDULE OF GRANTS RECEIVABLE Year Ended December 31, 2022

		Ref.		
Balance, December 31,	2021	C		\$507,077.50
Increased by: Ordinance Number 20 Various Capital Impro Ordinance Number 20 Various Capital Impro	ovements 22-3 - N.J.L.R.I. for	C-5	\$260,000.00 75,000.00	335,000.00 842,077.50
Decreased by: Cash Receipts				
Balance, December 31,	2022	C		\$842,077.50
Detail:				
Ordinance  Number  06-13  N.J.D.O.T. for Various General Improvements N.J.D.O.T. for Various Capital Improvements N.J.E.D.A. for Various Capital Improvements N.J.E.D.A. for Various Capital Improvements N.J.D.O.T. for Various Capital Improvements N.J.D.O.T. for Various Capital Improvements				\$25,559.29 10,792.08 43,850.88 20,960.10
2020-4 N.J.D.O.T. for Various Capital Improvements 2021-5 N.J.D.O.T. for Various Capital Improvements 2022-3 N.J.D.O.T. for Various Capital Improvements 2022-3 N.J.L.R.I. for Various Capital Improvements			144,515.15 261,400.00 260,000.00 75,000.00 \$842,077.50	

#### GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED Year Ended December 31, 2022

										of Balance Dec.	
Ordinance Number	Improvement Description	Balance Dec. 31, 2021	2022 Authoriz- ations	Grant Reimburse- ment	Grant Receivable Cancelled	Funded by Budget Appropriation	Notes Paid By Budget Appropriation	Balance Dec. 31, 2022	Financed by Bond Anticipation Notes	Expenditures	Unexpended Improvement Authoriz- ations
04-11 03-12 06-13	Various General Improvements Various General Improvements Various General Improvements	\$61,011.00 87,693.55 207,684.00				\$6,513.37	\$61,011.00 8,192.00 69,229.00	\$72,988.18 138,455.00	\$16,386.00 138,455.00	\$2,826.79	\$53,775.39
11-14 05-15 05-16	Various General Improvements Various Capital Improvements Various Capital Improvements	310,458.21 298,512.00 1,414,667.00					62,092.00 59,702.00 282,934.00	248,366.21 238,810.00 1,131,733.00	248,360.00 238,810.00 1,131,733.00		6.21
01-17 04-18 07-19 2020-4	Various Capital Improvements Various Capital Improvements Various Capital Improvements	97,755.00 157,320.00 89,946.00					13,965.00 19,665.00 9,994.00	83,790.00 137,655.00 79,952.00	83,790.00 137,655.00 79,952.00		
2020-4 2021-5 2022-3	Various Capital Improvements Various Capital Improvements Various Capital Improvements	130,000.00 318,535.00 \$3,173.581.76	\$297,313.00 \$297,313.00			\$6,513.37	13,000.00	117,000.00 318,535.00 297,313.00 \$2,864,597.39	117,000.00 318,535.00 \$2,510,676.00	\$2,826.79	297,313.00 \$351,094.60
	Ref.	<u></u>	C-6			C-2	C-2:C-7	<u>32,804,397.39</u> C	C-5	C-3	3331,094.00
						Bond Anticipation Less, Cash on Ha Ordinance Number	n Notes and to Pay Notes - <u>Improvement</u>		\$2,510,676.00		
						-	-	C-5	\$2,510,676.00		
						Improvement Aut			otes Issued:	<u><b>Ref.</b></u> C-6	\$1,398,216.46
								Ordinance Numb	er 06-13	C-3 C-3	(138,455.00) (310,452.00)
								Ordinance Numb		C-3 C-3	(144,459.56) (907.88)
								Ordinance Numb Ordinance Numb		C-3 C-3	(46,094.43) (53,054.55)
								Ordinance Numb Ordinance Numb		C-3 C-3	(74,785.30) (278,913.14) \$351,094.60

#### GENERAL CAPITAL FUND SCHEDULE OF IMPROVEMENT AUTHORIZATIONS Year Ended December 31, 2022

Ordinance		Or	dinance	Balance D	ec. 31, 2021	2022	Encumbrances	Paid or	Сап	celled	Balance D	ec. 31, 2022
Number	Improvement Description	Date	Amount	Funded	Unfunded	Authorizations	Cancelled	Charged	Funded	Unfunded	Funded	Unfunded
									•			
04-11	Various General Improvements	8/15/11	\$750,000.00		\$47,583.56			\$9,762.66			\$37,820.90	
03-12	Various General Improvements	6/17/13	609,000.00		56,602.18			2,826.79				\$53,775.39
06-13	Various General Improvements	6/17/13	972,500.00		170,316.86			1,314.00			30,547.86	138,455.00
11-14	Various General Improvements	5/19/14	736,500.00	\$54,599.39	310,458.21						54,599.39	310,458.21
05-15	Various Capital Improvements	6/8/15	1,436,227.00		144,459.56							144,459.56
01-17	Various Capital Improvements	4/10/17	147,000.00		907.88							907.88
04-18	Various Capital Improvements	7/23/18	307,000.00		46,094.43							46,094.43
07-19	Various Capital Improvements	6/24/19	137,200.00		54,370.81			1,316.26				53,054.55
08-08	Various Capital Improvements	8/18/08	441,660.00	11,177.40							11,177.40	
05-09	Various Capital Improvements	8/17/09	492,015.00	3,268.29							3.268.29	
02-10	Various Capital Improvements	7/19/10	568,000.00	4,500.00							4.500.00	
04-20	Various Capital Improvements	6/22/20	469,000.00		113,859.70			39,074.40				74,785.30
05-21	Various Capital Improvements	5/24/21	606,700.00	416.95	318,535.00			40,038.81				278,913.14
03-22	Various Capital Improvements	4/25/22	652,172.00			\$652.172.00		98,863.81			255.995.19	297,313.00
	• •		_	\$73,962.03	\$1,263,188.19	\$652,172.00		\$193,196.73			\$397,909,03	\$1.398.216.46
			Ref.	С	С						С	С
	Cash Disbursed		C-2					\$173,197.00				
	Add. Encumbrances Cancelled		•									
	Add. Net Increase in Reserve for											
	Encumbrances		C-10					10 000 72				
	•••••••••••••••••••••••••••••••••••••••	.•	C-10					19,999.73				
	Deferred Charges to Future Taxa	tion -										
	Unfunded		C-5			\$297.313.00						
	Grants Receivable		C-4			335,000.00						
	Capital Improvement Fund		C-8			19,859.00						
	• •					\$652,172.00	•	\$193,196.73				

### GENERAL CAPITAL FUND SCHEDULE OF BOND ANTICIPATION NOTES Year Ended December 31, 2022

		Date of				<b>.</b> .			
Ordinance	Improvement	Issue of	Data of	Data of	Intonost	Balance			Balance
Number	Description	Original Note	Date of Issue	Date of Maturity	Interest Rate	Dec. 31, 2021	Increased	Decreased	Dec. 31, 2022
04-11	Various General Improvements	6/1/12	5/20/21	5/20/22	1.00%	\$61,011.00		\$61,011.00	
03-12	Various General Improvements	5/28/14	5/20/21	5/20/22	1.00%	24,578.00		24,578.00	
06-13	Various General Improvements	5/28/14	5/20/21	5/20/22	1.00%	68,603.00		68,603.00	
06-13	Various General Improvements	5/25/16	5/20/21	5/20/22	1.00%	139,081.00		139,081.00	
11-14	Various General Improvements	5/25/16	5/20/21	5/20/22	1.00%	310,452.00		310,452.00	
05-15	Various Capital Improvements	5/24/17	5/20/21	5/20/22	1.00%	298,512.00		298,512.00	
05-16	Various Capital Improvements	5/25/16	5/20/21	5/20/22	1.00%	1,414,667.00		1,414,667.00	
01-17	Various Capital Improvements	5/23/18	5/20/21	5/20/22	1.00%	97,755.00		97,755.00	
04-18	Various Capital Improvements	5/22/19	5/20/21	5/20/22	1.00%	157,320.00		157,320.00	
07-19	Various Capital Improvements	5/21/20	5/20/21	5/20/22	1.00%	89,946.00		89,946.00	
2020-4	Various Capital Improvements	5/20/21	5/20/21	5/20/22	1.00%	130,000.00		130,000.00	
03-12	Various General Improvements	5/28/14	5/19/22	5/19/23	2.31%		\$16,386.00		\$16,386.00
06-13	Various General Improvements	5/28/14	5/19/22	5/19/23	2.31%		45,743.00		45,743.00
06-13	Various General Improvements	5/25/16	5/19/22	5/19/23	2.31%		92,712.00		92,712.00
11-14	Various General Improvements	5/25/16	5/19/22	5/19/23	2.31%		248,360.00		248,360.00
05-15	Various Capital Improvements	5/24/17	5/19/22	5/19/23	2.31%		238,810.00		238,810.00
05-16	Various Capital Improvements	5/25/16	5/19/22	5/19/23	2.31%		1,131,733.00		1,131,733.00
01-17	Various Capital Improvements	5/23/18	5/19/22	5/19/23	2.31%		83,790.00		83,790.00
04-18	Various Capital Improvements	5/22/19	5/19/22	5/19/23	2.31%		137,655.00		137,655.00
07-19	Various Capital Improvements	5/21/20	5/19/22	5/19/23	2.31%		79,952.00		79,952.00
2020-4	Various Capital Improvements	5/20/21	5/19/22	5/19/23	2.31%		117,000.00		117,000.00
2021-5	Various Capital Improvements	5/19/22	5/19/22	5/19/23	2.31%		318,535.00		318,535.00
						\$2,791,925.00	\$2,510,676.00	\$2,791,925.00	\$2,510,676.00
					Ref.	С			C:C-5
	Issued for Cash				C-2		\$2,510,676.00		
	Paid by -								
	Budget Appropriation - Payment of	of Notes			C-5			\$599,784.00	
	Proceeds from Notes Renewed							2,192,141.00	
					C-2			2,791,925.00	
	<b>a</b>						\$2.510,676.00	\$2,791,925.00	
	See Independent Auditor's Repo	ort						- · · · · · · · · · · · · · · · · · · ·	

### GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND Year Ended December 31, 2022

Balance, December 31, 2021	Ref. C	\$5,107.00
Increased by: Received from 2022 Budget Appropriation	C-2	20,000.00 25,107.00
Decreased by: Appropriated to Finance Improvement		20,101100
Authorizations	C-6	19,859.00
Balance, December 31, 2022	C	\$5,248.00

### GENERAL CAPITAL FUND SCHEDULE OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED December 31, 2022 and 2021

Ordinance Number	Improvement Description		December 31, 2022	December 31, 2021
03-12	Various General Improvements		\$56,602.18	\$63,115.55
11-14	Various General Improvements		6.21	6.21
2021-5	Various Capital Improvements			318,535.00
2022-3	Various Capital Improvements		297,313.00	,
	• •		\$353,921.39	\$381,656.76
		Ref.	(Footnote C)	(Footnote C)

### GENERAL CAPITAL FUND SCHEDULE OF RESERVE FOR ENCUMBRANCES Year Ended December 31, 2022

Balance, December 31, 2021	Ref. C		\$255,874.34
Increased by:			
Transfer from Improvement Authorizations		\$275,874.07	
Decreased by:			
Transfer to Improvement Authorizations		255,874.34	
Net Increase in Reserve for Encumbrances	C-6		19,999.73
Balance, December 31, 2022	С		\$275,874.07

### PUBLIC ASSISTANCE TRUST FUND SCHEDULE OF CASH December 31, 2022 and 2021

		Ref.		
Balance, December 31, 2022 ar	d 2021	D	\$673.71	
				D-2
	C ASSISTANCE TRUS OF RESERVE FOR EX		'S	17-2
	ecember 31, 2022 and 20		<u>10</u>	
		Ref.		
		1201.		

D

\$673.71

Balance, December 31, 2022 and 2021

#### GENERAL FIXED ASSETS ACCOUNT GROUP SCHEDULE OF INVESTMENT IN GENERAL FIXED ASSETS Year Ended December 31, 2022

	Balance Dec. 31, 2021	Additions	Dispositions	Balance Dec. 31, 2022
General Fixed Assets:				
Land	\$1,483,000.00			\$1,483,000.00
Buildings	3,378,911.47			3,378,911.47
Machinery and Equipment	2,752,289.94	\$52,297.98		2,804,587.92
	<u>\$7,614,201.41</u>	\$52,297.98		<u>\$7,666,499.39</u>
Ref	<u>:</u> E			E

#### PART III

#### **COMMENTS**

YEAR ENDED DECEMBER 31, 2022

#### Contracts and Agreements Required to be Advertised per N.J.S. 40A:11-4

N.J.S. 40A:11-4 states "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this act or specifically by any other law."

The governing body of the municipality has the responsibility of determining whether the expenditures in any category will exceed the statutory limit within the fiscal year. Where questions arise as to whether any contract or agreement might result in violation of the statute, the municipal attorney's opinion should be sought before a commitment is made.

The minutes indicated that resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S. 40A:11-5.

Our audit of expenditures did not reveal any individual payments in excess of the statutory limit for the performance of any work or the furnishing of any goods or services other than those, if applicable, where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S. 40A:11-6.

#### Purchases, Contracts or Agreements not Required to be Advertised by N.J.S. 40A:11-6.1

N.J.S. 40A:11-6.1 states, "For all contracts that in the aggregate are less than the bid threshold but exceed 15 percent or more of that amount, and for those contracts that are for subject matter enumerated in subsection (1) of section 5 of P.L. 1971, c. 198 (C.40A:11-5), except for paragraph (a) of that subsection concerning professional services and paragraph (b) of that subsection concerning work by employees of the contracting unit, the contracting agent shall award the contract after soliciting at least two competitive quotations, if practicable. The award shall be made to a vendor whose response is most advantageous, price and other factors considered. The contracting agent shall retain the record of the quotation solicitation and shall include a copy of the record with the voucher used to pay the vendor."

In the auditing of the Borough's expenditures, we performed tests of the Borough's compliance with N.J.S. 40A:11-6.1 and noted no exceptions.

#### **Examination of Claims**

In the auditing of the Borough's expenditures, we did not and were not required to determine or establish proof of rendition, character or extent of services, nor quantities, nature, propriety of prices or receipt of materials, these elements being subject to the Borough's system of internal control over the approval and payment of claims. However, we tested the Borough's compliance with its established internal control system over the approval and payment of claims and noted no exceptions.

#### **Payroll Withholdings**

We did not and were not required to determine the propriety of withholdings from individual employee salaries for pensions, income taxes, social security and medicare taxes, and for other purposes.

#### **Collection of Interest on Delinquent Taxes**

On January 1, 2022, the governing body adopted the following resolution authorizing interest to be charged on delinquent taxes:

WHEREAS, the Borough of South Toms River is desirous of determining rates of interest charged for delinquent payment; and

WHERAS, the taxpayer is given ten days grace period on each quarter.

THERFORE BE IT RESOLVED by the Mayor & Council of the Borough of South Toms River as pursuant to N.J.S.A. 54:4-78 & Chapter 75 adopted March 1991 the rates of interest to be charged for the non-payment of taxes would be eight percent (8%) per annum on the first \$1,500.00 of the delinquency & eighteen percent (18%) per annum on any amount in excess of \$1,500.00. An additional six percent (6%) will be charged on any delinquency in excess of \$10,000.00, which is in arrears beyond December 31, 2022.

Based upon our audit of the tax collector's records, interest on delinquent taxes was charged in accordance with the foregoing resolution.

#### **Tax Title Liens**

The 2022 tax sale was held on December 5, 2022 and was complete.

The following comparison is made of the number of tax title liens receivable on December 31 of the last three years:

2022	1
2021	1
2020	1

#### **SUMMARY OF MUNICIPAL DEBT**

	2022	2021	2020
Issued General Bond Anticipation Notes Less:	\$2,510,676.00	\$2,791,925.00	\$3,248,715.00
Funds on Hand to Pay Bonds and Notes Net Debt Issued	2,510,676.00	2,791,925.00	3,248,715.00
Authorized but not Issued General Bonds and Notes	353,921.39	381,656.76	267,232.20
Net Bonds and Notes Issued and Authorized but not Issued	\$2,864,597.39	\$3,173,581.76	\$3,515,947.20

#### **SUMMARY OF STATUTORY DEBT CONDITION - ANNUAL DEBT STATEMENT**

The summarized statement of debt condition which follows was prepared in accordance with the required method of setting up the Annual Debt Statement and indicated a statutory net debt of 1.078%.

	GROSS DEBT	<b>DEDUCTIONS</b>	NET DEBT
Regional School	\$2,173,515.51	\$2,173,515.51	
General Debt	2,864,597.39		\$2,864,597.39
	\$5,038,112.90	\$2,173,515.51	\$2,864,597.39

Net Debt \$2,864,597.39 divided by Equalized Valuation basis per N.J.S. 40A:2-2 as amended, \$265,736,192.00 equals 1.078%.

#### **BORROWING POWER UNDER N.J.S. 40A:2-6 AS AMENDED**

31/2% of Equalized Valuation Basis	\$9,300,766.72
Net Debt	2,864,597.39
Remaining Borrowing Power	\$6,436,169.33

#### COMPARATIVE SCHEDULE OF TAX RATE INFORMATION AND APPORTIONMENT

	2022	2021	2020
Municipal	\$1.642	\$1.617	\$1.557
Regional School	1.023	1.022	1.007
County	0.424	0.424	0.421
Total Tax Rate	\$3.089	\$3.063	\$2.985

#### **ASSESSED VALUATIONS**

2022	\$229,474,392.00
2021	227,980,258.00
2020	226,763,916.00

#### COMPARISON OF TAX LEVIES AND COLLECTION CURRENTLY

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

	_	Currently		
<u>Year</u>	Tax Levy	Cash Collections	Percentage of Collections	
2022	\$7,000 554 BO	¢7 002 459 26	00 (50/	
2022 2021	\$7,099,554.89 7,014,687.75	\$7,003,458.26 6,898,684.32	98.65% 98.35%	
2020	6,776,466.51	6,668,322.25	98.40%	

#### **DELINQUENT TAXES AND TAX TITLE LIENS**

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens on December 31, in relation to the tax levies of the last three years.

	2022	2021	2020
Tax Title Liens Delinguent Taxes	\$1,336.30 106,075.84	\$1,212.74 118,175.86	\$1,090.22 113,540.33
Total Delinquent	\$107,412.14	\$119,388.60	\$114,630.55
% of Tax Levy	1.51%	1.70%	1.68%

#### PROPERTY ACQUIRED BY TAX TITLE LIEN LIQUIDATION

The value of property acquired by tax title lien liquidation on December 31, on the basis of the last assessed valuation of such properties, was as follows:

<u>Year</u>	Amount	
2022	\$603,100.00	
2021	603,100.00	
2020	603,100.00	

#### **COMPARATIVE SCHEDULE OF FUND BALANCE AT DECEMBER 31**

	Current	<b>Utilized</b> in
	Fund	Succeeding
Year	Balance	Budget
2022	\$1,319,698.08	\$817,500.00
2021	1,355,610.21	855,000.00
2020	1,240,909.89	855,000.00

#### **OFFICIALS IN OFFICE AND SURETY BONDS**

The following officials were in office as of December 31, 2022:

<u>Name</u>	<u>Title</u>	<u>Amount</u>
Gidalty Esparza	Mayor	*
Tanya M. Mosley	Council President	*
Oscar Cradle	Councilman	*
Samuel S. Fennell	Councilman	*
Thomas Rolzhausen	Councilman	*
Edward Murray	Councilman	*
Joseph A. Kostecki	Borough Administrator	*
Christopher Santiago	Chief Financial Officer	*
Jennifer Burr	Tax Collector	*
Jamie A. Jubert	Acting Municipal Clerk	*
Scott Basen	Municipal Court Judge	*
Lesley Kirchgessner	Court Administrator	*

<sup>\*</sup>The Borough maintains employee dishonesty coverage for all municipal employees through the Ocean County Joint Insurance Fund and the Municipal Excess Liability Joint Insurance Fund in the amount of \$1,000,000.00.

#### PART IV

#### **COMMENTS AND RECOMMENDATIONS**

YEAR ENDED DECEMBER 31, 2022

#### **COMMENTS AND RECOMMENDATIONS**

#### YEAR ENDED DECEMBER 31, 2022

#### **Current Year Recommendations**

None

#### **Status of Prior Year Recommendations**

There were no prior year recommendations.