

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**FINANCIAL STATEMENTS**  
**AND SUPPLEMENTARY INFORMATION**  
**AND**  
**INDEPENDENT AUDITOR'S REPORTS**

**YEAR ENDED**

**DECEMBER 31, 2021**

***Oliwa & Company***  
Certified Public Accountants

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**TABLE OF CONTENTS**

**Year Ended December 31, 2021**

**Part I**

Independent Auditor's Report	<b><u>Pages</u></b> 1-4
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	5-6
<b><u>Financial Statements</u></b>	<b><u>Exhibit</u></b>
<b><u>Current Fund</u></b>	
Comparative Balance Sheet - Regulatory Basis	A
Comparative Statement of Operations and Change in Fund Balance - Regulatory Basis	A-1
Statement of Revenues - Regulatory Basis	A-2
Statement of Expenditures - Regulatory Basis	A-3
<b><u>Trust Fund</u></b>	
Comparative Balance Sheet - Regulatory Basis	B
<b><u>General Capital Fund</u></b>	
Comparative Balance Sheet - Regulatory Basis	C
Comparative Statement of Fund Balance - Regulatory Basis	C-1
<b><u>Public Assistance Trust Fund</u></b>	
Comparative Balance Sheet - Regulatory Basis	D
<b><u>General Fixed Assets Account Group</u></b>	
Comparative Balance Sheet - Regulatory Basis	E
<b><u>Notes to Financial Statements</u></b>	<b><u>Pages</u></b> 7-32

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**TABLE OF CONTENTS**

**Year Ended December 31, 2021**

**Part II**

**Supplementary Schedules**

**Schedule**

**Current Fund**

Schedule of Cash - Treasurer	A-4
Schedule of Current Fund Cash - Collector	A-5
Schedule of Taxes Receivable and Analysis of Property Tax Levy	A-6
Schedule of Reserve for Encumbrances	A-7
Schedule of Tax Overpayments	A-8
Schedule of Prepaid Taxes	A-9
Schedule of Due from State of New Jersey (P.L. 1971, Chap. 20)	A-10
Schedule of Tax Title Liens	A-11
Schedule of Revenue Accounts Receivable	A-12
Schedule of Appropriation Reserves	A-13
Schedule of Regional School Tax	A-14
Schedule of County Taxes Payable	A-15
Schedule of Due to State of New Jersey - Marriage Licenses	A-16
Schedule of Accounts Payable	A-17
Schedule of Grants Receivable - Federal and State Grant Fund	A-18
Schedule of Appropriated Reserves - Federal and State Grant Fund	A-19
Schedule of Unappropriated Reserves - Federal and State Grant Fund	A-20

**Trust Fund**

Schedule of Cash	B-1
Schedule of Due to State of New Jersey - Animal Control Trust Fund	B-2
Schedule of Reserve for Animal Control Fund Expenditures	B-3
Schedule of Miscellaneous Reserves - Other Trust Fund	B-4

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**TABLE OF CONTENTS**

**Year Ended December 31, 2021**

**Part II**  
**(Continued)**

<b><u>Supplementary Schedules (continued)</u></b>	<b><u>Schedule</u></b>
<b><u>General Capital Fund</u></b>	
Schedule of Cash	C-2
Schedule of Analysis of General Capital Fund Cash	C-3
Schedule of Grants Receivable	C-4
Schedule of Deferred Charges to Future Taxation - Unfunded	C-5
Schedule of Improvement Authorizations	C-6
Schedule of Bond Anticipation Notes	C-7
Schedule of Capital Improvement Fund	C-8
Schedule of Bonds and Notes Authorized but Not Issued	C-9
Schedule of Reserve for Encumbrances	C-10
<b><u>Public Assistance Trust Fund</u></b>	
Schedule of Cash	D-1
Schedule of Reserve for Expenditures	D-2
<b><u>General Fixed Assets Account Group</u></b>	
Schedule of Investment in General Fixed Assets	E-1

**Part III**

<b><u>Comments</u></b>	<b><u>Pages</u></b> 33-38
------------------------	------------------------------

**Part IV**

<b><u>Comments and Recommendations</u></b>	<b><u>Page</u></b> 39
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**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**PART I**

**INDEPENDENT AUDITOR'S REPORTS**

**FINANCIAL STATEMENTS**

**NOTES TO FINANCIAL STATEMENTS**

**YEAR ENDED DECEMBER 31, 2021**

## **INDEPENDENT AUDITOR'S REPORT**

To the Honorable Mayor and  
Members of the Borough Council  
Borough of South Toms River  
County of Ocean  
South Toms River, New Jersey

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying balance sheets - regulatory basis of the various funds and the account group of the Borough of South Toms River, County of Ocean, State of New Jersey (the "Borough") as of December 31, 2021 and 2020, and the related statements of operations and change in fund balance - regulatory basis for the years then ended, the related statements of fund balance - regulatory basis for the years then ended, the statement of revenues - regulatory basis and the statement of expenditures - regulatory basis for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Borough's basic financial statements listed as financial statement exhibits in the table of contents.

#### ***Unmodified Opinions on Regulatory Basis of Accounting***

In our opinion, the financial statements referred to above present fairly, in all material respects, the balance sheets - regulatory basis of the various funds and the account group of the Borough as of December 31, 2021 and 2020, the statements of operations and change in fund balance - regulatory basis for the years then ended, the statements of fund balance - regulatory basis for the years then ended, and the statement of revenues - regulatory basis and the statement of expenditures - regulatory basis for the year ended December 31, 2021 in accordance with the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey as described in Note 1.

#### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the Basis for Unmodified and Adverse Opinions section of our report, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Borough as of December 31, 2021 and 2020, or the results of its operations and the changes in fund balance for the years then ended.

### ***Basis for Unmodified and Adverse Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Our responsibilities under those standards and provisions are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Borough, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified and adverse audit opinions.

### ***Matter Giving Rise to Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 1, the financial statements are prepared by the Borough on the basis of the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the Division of Local Government Services, Department of Community Affairs, State of New Jersey. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Borough's ability to continue as a going concern for twelve months beyond the financial statement date, including any information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

### ***Auditor's Responsibilities for the Audit of the Financial Statements (continued)***

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Borough's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements - regulatory basis that collectively comprise the Borough's basic financial statements. The supplementary schedules and comments section as listed in the table of contents are presented for purposes of additional analysis as required by the Division of Local Government Services, Department of Community Affairs, State of New Jersey and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.



***Other Reporting Required by Government Auditing Standards***

In accordance with Government Auditing Standards, we have also issued our report dated December 22, 2022 on our consideration of the Borough's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Borough's internal control over financial reporting and compliance.



Robert S. Oliwa  
Certified Public Accountant  
Registered Municipal Accountant #414

*Oliwa & Company*

Freehold, New Jersey  
December 22, 2022

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable Mayor and  
Members of the Borough Council  
Borough of South Toms River  
County of Ocean  
South Toms River, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States and the audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), the regulatory basis financial statements of the Borough of South Toms River, County of Ocean, State of New Jersey (the "Borough") as of and for the year ended December 31, 2021, and the related notes to the regulatory basis financial statements, which collectively comprise the Borough's basic financial statements and have issued our report thereon dated December 22, 2022, in which we expressed an adverse opinion on the conformity of the regulatory basis financial statements with accounting principles generally accepted in the United States of America, due to the differences between those principles and the financial reporting provisions of the Division. We expressed an unmodified opinion on the regulatory basis financial statements as to conformity with the financial reporting provisions of the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the regulatory basis financial statements, we considered the Borough's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the regulatory basis financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control. Accordingly, we do not express an opinion on the effectiveness of the Borough's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

***Report on Internal Control Over Financial Reporting (continued)***

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Borough's regulatory basis financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Robert S. Oliwa  
Certified Public Accountant  
Registered Municipal Accountant #414

***Oliwa & Company***

Freehold, New Jersey  
December 22, 2022

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**COMPARATIVE BALANCE SHEET**  
**REGULATORY BASIS**  
**December 31, 2021 and 2020**

<u>Assets</u>	<u>Ref.</u>	<u>2021</u>	<u>2020</u>
Cash and Cash Equivalents:			
Cash - Treasurer	A-4	\$1,950,876.65	\$1,899,217.00
Change Funds		200.00	200.00
Petty Cash Funds		300.00	
Due from State of New Jersey (P.L. 1971, Chap. 20)	A-10	1,207.71	1,207.71
		<u>1,952,584.36</u>	<u>1,900,624.71</u>
Receivables and Other Assets with Full Reserves:			
Delinquent Property Taxes Receivable	A-6	118,175.86	113,540.33
Property Acquired for Taxes at Assessed Valuation		603,100.00	603,100.00
Revenue Accounts Receivable	A-12	3,737.20	2,163.10
Prepaid Regional School Tax	A-14	49,097.60	41,204.42
Tax Title Liens Receivable	A-11	1,212.74	1,090.22
Due from Other Trust Fund		3,435.13	1,794.88
Due from Federal and State Grant Fund			91,431.04
Due from Animal Control Fund			531.00
	A	<u>778,758.53</u>	<u>854,854.99</u>
Deferred Charges:			
Emergency Authorization (40A:4-47)			33,500.00
		<u>2,731,342.89</u>	<u>2,788,979.70</u>
Federal and State Grant Fund:			
Grants Receivable	A-18	542,517.60	551,186.48
Due from Current Fund		73,447.02	
		<u>615,964.62</u>	<u>551,186.48</u>
		<u>\$3,347,307.51</u>	<u>\$3,340,166.18</u>

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**COMPARATIVE BALANCE SHEET**  
**REGULATORY BASIS**  
**December 31, 2021 and 2020**

	<b><u>Ref.</u></b>	<b><u>2021</u></b>	<b><u>2020</u></b>
<b><u>Liabilities, Reserves and Fund Balance</u></b>			
Appropriation Reserves	Λ-3:Λ-13	\$331,772.74	\$485,783.74
Prepaid Taxes	Λ-9	77,173.04	71,858.75
Tax Overpayments	Λ-8	5,797.61	9,948.37
Due to State of New Jersey - Marriage Licenses	Λ-16	300.00	400.00
County Taxes Payable	Λ-15	4,383.48	1,066.37
Accounts Payable	Λ-17		80.00
Prepaid Licenses, Fees and Permits		18,770.00	10,345.00
Due to Federal and State Grant Fund		73,447.02	
Reserve for:			
Recreation Building Rent Deposits		150.00	150.00
Sale of Municipal Assets		25,796.29	25,746.29
Tax Appeals		15,000.00	15,000.00
Bid Deposits		900.00	900.00
Main Renewal Permits		3,547.25	15,077.50
Insurance Damages			12,952.23
COVID Chest Compressors		3.44	3.44
Encumbrances	Λ-7	39,933.28	43,903.13
		<u>596,974.15</u>	<u>693,214.82</u>
Reserve for Receivables and Other Assets	Λ	778,758.53	854,854.99
Fund Balance	Λ-1	1,355,610.21	1,240,909.89
		<u>2,731,342.89</u>	<u>2,788,979.70</u>
Federal and State Grant Fund:			
Appropriated Reserves	Λ-19	453,737.81	459,576.44
Reserve for Encumbrances	Λ-19		179.00
Unappropriated Reserves	Λ-20	162,226.81	
Due to Current Fund			91,431.04
		<u>615,964.62</u>	<u>551,186.48</u>
		<u><u>\$3,347,307.51</u></u>	<u><u>\$3,340,166.18</u></u>

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**COMPARATIVE STATEMENT OF OPERATIONS**  
**AND CHANGE IN FUND BALANCE**  
**REGULATORY BASIS**  
**Years Ended December 31, 2021 and 2020**

	<u>Ref.</u>	<u>2021</u>	<u>2020</u>
<b><u>Revenue and Other Income Realized</u></b>			
Fund Balance Utilized	A-2	\$855,000.00	\$855,000.00
Miscellaneous Revenue Anticipated	A-2	642,019.07	891,202.23
Receipts from Delinquent Taxes	A-2	104,836.50	156,388.19
Receipts from Current Taxes	A-2	6,898,684.32	6,668,322.25
Non-Budget Revenues	A-2	92,089.04	77,722.55
Other Credits to Income:			
Unexpended Balance of Appropriation Reserves	A-13	408,794.68	299,607.63
Cancellation of Appropriated Grant Reserves	A-19	17,336.51	2,947.58
Statutory Excess in Animal Control Fund		5,605.00	4,598.00
Interfunds Returned		93,225.92	
Cancellation of Accounts Payable	A-17	80.00	67.00
Cancellation of Reserve for Recreation Building			9,472.17
Cancellation of Reserve for Bid Deposits			9,223.00
Total Income		<u>9,117,671.04</u>	<u>8,974,550.60</u>
<b><u>Expenditures</u></b>			
Budget and Emergency Appropriations:			
Budget Appropriations Within "CAPS"			
Operations:			
Salaries and Wages	A-3	1,651,094.00	1,623,096.00
Other Expenses	A-3	1,698,694.00	1,693,658.00
Statutory Expenditures	A-3	459,419.00	421,635.00
Budget Appropriations Excluded From "CAPS"			
Operations:			
Salaries and Wages	A-3	119,925.00	145,898.31
Other Expenses	A-3	127,624.12	352,023.79
Capital Improvements	A-3	20,000.00	10.00
Municipal Debt Service	A-3	648,509.59	680,273.45
Deferred Charges	A-3	107,616.44	90,000.00
Cancellation of Grants Receivable	A-18	5.38	1,600.00
Refund of Prior Year Revenue	A-4	2,500.00	
School Taxes Advanced		7,893.18	25,191.49
Prior Year Senior Citizen Deductions Disallowed	A-10	1,271.23	610.96
Regional School Tax	A-14	2,329,727.00	2,282,961.00
County Taxes	A-15	970,256.65	956,015.32
Interfunds Advanced		3,435.13	69,964.48
Total Expenditures		<u>8,147,970.72</u>	<u>8,342,937.80</u>

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**COMPARATIVE STATEMENT OF OPERATIONS**  
**AND CHANGE IN FUND BALANCE**  
**REGULATORY BASIS**  
**Years Ended December 31, 2021 and 2020**

	<u>Ref.</u>	<u>2021</u>	<u>2020</u>
Excess in Revenue		\$969,700.32	\$631,612.80
Adjustments to Income before Fund Balance:			
Expenditures included above which are by Statute			
Deferred Charges to Budget of Succeeding Year			<u>33,500.00</u>
Statutory Excess to Fund Balance		969,700.32	665,112.80
Fund Balance January 1	A	<u>1,240,909.89</u>	<u>1,430,797.09</u>
		2,210,610.21	2,095,909.89
Decreased by:			
Utilized as Anticipated Revenue	A-1:A-2	<u>855,000.00</u>	<u>855,000.00</u>
Fund Balance December 31	A	<u><u>\$1,355,610.21</u></u>	<u><u>\$1,240,909.89</u></u>

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
**CURRENT FUND**  
**STATEMENT OF REVENUES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

		<u>Anticipated</u>			
	<u>Ref.</u>	<u>Budget</u>	<u>Special N.J.S. 40A:4-87</u>	<u>Realized</u>	<u>Excess or (Deficit)</u>
Fund Balance Anticipated	A-1	\$855,000.00		\$855,000.00	
Miscellaneous Revenues:					
Licenses:					
Alcoholic Beverages	A-12	4,979.00		4,794.00	(\$185.00)
Other	A-12	20,981.00		19,534.00	(1,447.00)
Fees and Permits	A-12	51,119.00		43,047.10	(8,071.90)
Municipal Court Fines and Costs	A-12	70,479.00		37,196.26	(33,282.74)
Interest and Costs on Taxes	A-12	36,447.00		23,053.87	(13,393.13)
Interest on Investments and Deposits	A-12	11,638.00		1,492.46	(10,145.54)
Energy Receipts Tax	A-12	330,995.00		330,995.00	
Impound Yard Fees	A-12	3,885.00		6,720.00	2,835.00
Recycling Tonnage	A-18		\$6,744.64	6,744.64	
Drunk Driving Enforcement Fund	A-18	3,000.00		3,000.00	
Clean Communities Program	A-18		5,996.89	5,996.89	
Safe and Secure Communities Program	A-18	16,200.00		16,200.00	
Body Armor Replacement Fund	A-18	1,236.59		1,236.59	
NJDOL - Body Worn Camera Grant	A-18		20,380.00	20,380.00	
ARPA - Mental Health Services COVID-19	A-18		30,625.00	30,625.00	
Contribution from Sewerage Authority	A-12	57,506.70		57,506.70	
Cares Act Reimbursement Receivable	A-12	33,500.00		33,496.56	(3.44)
	A-1	<u>641,966.29</u>	<u>63,746.53</u>	<u>642,019.07</u>	<u>(63,693.75)</u>

See Accompanying Notes



**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
**CURRENT FUND**  
**STATEMENT OF REVENUES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

	<u>Ref.</u>	<u>Budget</u>	<u>Anticipated Special N.J.S. 40A:4-87</u>	<u>Realized</u>	<u>Excess or (Deficit)</u>
Receipts from Delinquent Taxes	A-1:A-2	\$110,056.00		\$104,836.50	(\$5,219.50)
Amount to be Raised by Taxes for Support of Municipal Budget:					
Local Tax for Municipal Purposes	A-2:A-6	3,686,365.24		4,122,878.17	436,512.93
Budget Totals		5,293,387.53	\$63,746.53	5,724,733.74	\$367,599.68
Non-Budget Revenues	A-1:A-2			92,089.04	
		<u>\$5,293,387.53</u>	<u>\$63,746.53</u>	<u>\$5,816,822.78</u>	
	<u>Ref.</u>	A-3	A-3		

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**STATEMENT OF REVENUES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

**Analysis of Realized Revenues**

**Ref.**

Allocation of Current Tax Collections:

Revenue from Collections-		
By Cash	A-1:A-6	\$6,898,684.32
Allocated to School and County Taxes		<u>3,299,983.65</u>
Balance for Support of Municipal Budget Appropriations		3,598,700.67
Add: Appropriation "Reserve for Uncollected Taxes"	A-3	<u>524,177.50</u>
Amount for Support of Municipal Budget Appropriations	A-2	<u><u>\$4,122,878.17</u></u>

**Receipts from Delinquent Taxes:**

Delinquent Tax Collections	A-2:A-6	<u><u>\$104,836.50</u></u>
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See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
**CURRENT FUND**  
**STATEMENT OF REVENUES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

**Analysis of Non-Budget Revenue**

Police Off-Duty Administration Fees	\$23,880.00
Cable Franchise Fees	20,237.20
County of Ocean CARES Act Reimbursement	19,744.67
JIF Dividends	6,191.00
Vacant Property Registration Fees	3,250.00
Mailing Machine - South Toms River Sewerage Authority	3,247.66
Containers for Robo Truck	2,950.00
Sale of Impounded Vehicles	2,750.00
Interlocal Services UCC Fees	2,250.10
Insurance Reimbursements	1,624.51
Planning Board - Application Fees	1,250.00
Police Reports	1,104.00
Prior Year Refunds	886.94
Recycling	799.60
Senior Citizens & Veterans Administrative Aid	349.96
Duplicate Copy Tax Bill	340.00
Polling Place Rental	300.00
Planning Board - Administration Fees	300.00
Amusement Licenses/ Arcades	200.00
Homestead Rebate Administration Fees	141.60
Bounced Check Fees	100.00
Property Lists	70.00
Tax Search	30.00
Yard Sale Permits	30.00
Death Certificates	30.00
Sale of Municipal Assets	25.00
Miscellaneous Refunds	6.80
	<u>\$92,089.04</u>

	<b><u>Ref.</u></b>	
Treasurer	A-4	\$92,089.04
Tax Collector		-
	A-2	<u>\$92,089.04</u>

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**STATEMENT OF EXPENDITURES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

	APPROPRIATIONS		EXPENDED		Unexpended Balance Canceled
	Budget	Budget After Modification	Paid or Charged	Reserved	
<u>Operations Within "CAPS"</u>					
GENERAL GOVERNMENT:					
Mayor and Council					
Salaries and Wages	\$12,500.00	\$11,200.00	\$11,173.25	\$26.75	
Other Expenses	9,100.00	7,100.00	6,829.40	270.60	
Borough Clerk					
Salaries and Wages	177,932.00	174,932.00	173,025.55	1,906.45	
Other Expenses	22,000.00	22,000.00	19,045.63	2,954.37	
Financial Administration					
Salaries and Wages	58,828.00	59,928.00	59,923.45	4.55	
Other Expenses	14,100.00	13,100.00	11,848.94	1,251.06	
Audit	25,000.00	25,000.00	15,650.00	9,350.00	
Collection of Taxes					
Salaries and Wages	44,000.00	44,000.00	43,425.18	574.82	
Other Expenses	9,000.00	5,000.00	4,145.01	854.99	
Assessment of Taxes					
Salaries and Wages	10,475.00	10,475.00	10,452.00	23.00	
Other Expenses	3,500.00	8,000.00	7,240.88	759.12	
Foreclosure of Tax Title Liens					
Other Expenses	500.00	500.00		500.00	
Data Processing					
Other Expenses	57,000.00	56,000.00	48,422.26	7,577.74	
Legal Services and Costs					
Other Expenses	55,000.00	131,000.00	123,108.41	7,891.59	
Engineering Services and Costs					
Other Expenses	35,000.00	40,000.00	30,419.35	9,580.65	

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**STATEMENT OF EXPENDITURES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2020**

	APPROPRIATIONS		EXPENDED		Unexpended Balance Canceled
	Budget	Budget After Modification	Paid or Charged	Reserved	
Operations Within "CAPS"					
GENERAL GOVERNMENT (Continued):					
Planning Board					
Salaries and Wages	\$2,800.00	\$2,800.00	\$2,777.04	\$22.96	
Other Expenses	5,000.00	17,000.00	16,158.00	842.00	
Insurance					
General Liability	62,937.00	65,937.00	65,936.00	1.00	
Workers' Compensation	60,554.00	60,554.00	60,553.00	1.00	
Employee Group Health	587,943.00	506,643.00	349,130.37	157,512.63	
Health Benefit Waiver	10,000.00	10,000.00	2,613.02	7,386.98	
Surety Bond Premiums	500.00	500.00		500.00	
Other Insurance Premiums	14,100.00	14,100.00	12,369.79	1,730.21	
PUBLIC SAFETY:					
Police Department					
Salaries and Wages	1,063,479.00	1,063,479.00	1,048,533.44	14,945.56	
Other Expenses	106,000.00	91,800.00	88,414.59	3,385.41	
Emergency Management Services					
Salaries and Wages	8,750.00	9,350.00	9,269.72	80.28	
Other Expenses	3,500.00	5,000.00	3,734.20	1,265.80	
Aid to Municipal or Volunteer Fire Companies in Adjoining Municipalities	27,000.00	27,000.00	27,000.00		
First Aid Contribution	10,000.00	10,000.00	10,000.00		
Fire Hydrant Service	15,000.00	15,000.00	12,434.72	2,565.28	
Municipal Prosecutor					
Other Expenses	15,000.00	10,000.00	9,700.00	300.00	

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**STATEMENT OF EXPENDITURES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

	<b><u>APPROPRIATIONS</u></b>		<b><u>EXPENDED</u></b>		<b><u>Unexpended</u></b>
	<b><u>Budget</u></b>	<b><u>Budget After</u></b>	<b><u>Paid or</u></b>	<b><u>Reserved</u></b>	<b><u>Balance</u></b>
		<b><u>Modification</u></b>	<b><u>Charged</u></b>		<b><u>Canceled</u></b>
<b><u>Operations Within "CAPS"</u></b>					
<b>PUBLIC WORKS FUNCTIONS:</b>					
Road Repairs and Maintenance					
Other Expenses	\$7,500.00	\$7,500.00		\$7,500.00	
Snow Removal					
Salaries and Wages	10,000.00	6,000.00	\$1,770.60	4,229.40	
Other Expenses	10,000.00	5,000.00		5,000.00	
Solid Waste Collection					
Garbage and Trash Removal					
Salaries and Wages	185,000.00	185,000.00	177,590.12	7,409.88	
Other Expenses	149,200.00	152,700.00	144,310.16	8,389.84	
Recycling Program					
Salaries and Wages	1,750.00	1,750.00	1,750.00		
Other Expenses	1,000.00	1,000.00	250.00	750.00	
Sanitary Landfill					
Other Expenses	9,300.00	9,300.00	7,897.00	1,403.00	
Public Buildings and Grounds					
Other Expenses	45,000.00	55,000.00	49,629.76	5,370.24	
Vehicle Maintenance					
Other Expenses	60,000.00	80,000.00	75,606.28	4,393.72	
<b>HEALTH AND HUMAN SERVICES:</b>					
Animal Control Officer					
Salaries and Wages	500.00	500.00	240.00	260.00	
Other Expenses	12,000.00	12,000.00	11,698.50	301.50	
Registrar					
Salaries and Wages	2,500.00	2,500.00	2,499.90	0.10	

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**STATEMENT OF EXPENDITURES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

	<b><u>APPROPRIATIONS</u></b>		<b><u>EXPENDED</u></b>		<b><u>Unexpended</u></b>
	<b><u>Budget</u></b>	<b><u>Budget After</u></b>	<b><u>Paid or</u></b>	<b><u>Reserved</u></b>	<b><u>Balance</u></b>
		<b><u>Modification</u></b>	<b><u>Charged</u></b>		<b><u>Canceled</u></b>
<b><u>Operations Within "CAPS"</u></b>					
HEALTH AND HUMAN SERVICES					
(Continued):					
Demolition or Securing Health Hazard Sites					
Other Expenses	\$300.00	\$300.00		\$300.00	
PARKS AND RECREATION FUNCTIONS:					
Parks and Recreation					
Other Expenses	3,700.00	3,700.00	\$1,786.03	1,913.97	
Celebration of Public Events or Holidays					
Other Expenses	6,000.00	6,500.00	5,600.02	899.98	
OTHER FUNCTIONS:					
Municipal Court					
Salaries and Wages	77,500.00	62,500.00	59,303.47	3,196.53	
Other Expenses	9,000.00	5,000.00	3,989.65	1,010.35	
Public Defender					
Other Expenses	7,000.00	7,000.00	3,287.50	3,712.50	
Environmental Commission					
Other Expenses	500.00	500.00		500.00	
State Uniform Construction Code Officials					
Salaries and Wages	29,980.00	29,980.00	29,845.92	134.08	
Other Expenses	1,000.00	1,000.00	173.20	826.80	

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**STATEMENT OF EXPENDITURES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

	<b><u>APPROPRIATIONS</u></b>		<b><u>EXPENDED</u></b>		<b><u>Unexpended Balance Canceled</u></b>
	<b><u>Budget</u></b>	<b><u>Budget After Modification</u></b>	<b><u>Paid or Charged</u></b>	<b><u>Reserved</u></b>	
<b><u>Operations Within "CAPS"</u></b>					
UNCLASSIFIED:					
Accumulated Absences	\$15,000.00	\$15,000.00	\$15,000.00		
UTILITIES:					
Electricity	34,000.00	30,000.00	23,594.22	\$6,405.78	
Street Lighting	36,000.00	34,500.00	31,428.42	3,071.58	
Telephone	17,500.00	18,600.00	18,423.51	176.49	
Water	8,400.00	8,400.00	6,730.23	1,669.77	
Natural Gas and Propane	24,000.00	24,000.00	19,265.51	4,734.49	
Heating Oil	10.00	10.00		10.00	
Gasoline	29,000.00	34,500.00	32,849.35	1,650.65	
Diesel Fuel	18,000.00	18,000.00	14,712.90	3,287.10	
Cable Service	12,500.00	14,500.00	14,032.97	467.03	
Total Operations - Within "CAPS"	3,349,638.00	3,349,638.00	3,036,598.42	313,039.58	
Contingent	150.00	150.00		150.00	
Total Operations Including Contingent Within "CAPS"	3,349,788.00	3,349,788.00	3,036,598.42	313,189.58	
Detail:					
Salaries and Wages	1,685,994.00	1,664,394.00	1,631,579.64	32,814.36	
Other Expenses (including Contingent)	1,663,794.00	1,685,394.00	1,405,018.78	280,375.22	

See Accompanying Notes



**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
  
**CURRENT FUND**  
**STATEMENT OF EXPENDITURES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

	<b><u>APPROPRIATIONS</u></b>		<b><u>EXPENDED</u></b>		<b><u>Unexpended Balance Canceled</u></b>
	<b><u>Budget</u></b>	<b><u>Budget After Modification</u></b>	<b><u>Paid or Charged</u></b>	<b><u>Reserved</u></b>	
<b><u>STATUTORY EXPENDITURES</u></b>					
<b><u>    WITHIN "CAPS"</u></b>					
Contribution to:					
Public Employees' Retirement System	\$74,578.00	\$74,578.00	\$74,578.00		
Social Security System (O.A.S.I.)	138,153.00	138,153.00	130,880.13	\$7,272.87	
Police and Firemen's Retirement System	243,188.00	243,188.00	243,188.00		
Unemployment Insurance	2,500.00	2,500.00		2,500.00	
Defined Contribution Retirement Program	1,000.00	1,000.00		1,000.00	
Total Statutory Expenditures within "CAPS"	<u>459,419.00</u>	<u>459,419.00</u>	<u>448,646.13</u>	<u>10,772.87</u>	
 Total Appropriations within "CAPS"	 <u>3,809,207.00</u>	 <u>3,809,207.00</u>	 <u>3,485,244.55</u>	 <u>323,962.45</u>	
 <b><u>OPERATIONS EXCLUDED FROM "CAPS"</u></b>					
Municipal Court:					
Other Expenses	11,700.00	11,700.00	3,889.71	7,810.29	
Recycling Tax	<u>6,000.00</u>	<u>6,000.00</u>	<u>6,000.00</u>		
Total Other Operations Excluded from "CAPS"	<u>17,700.00</u>	<u>17,700.00</u>	<u>9,889.71</u>	<u>7,810.29</u>	

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
**CURRENT FUND**  
**STATEMENT OF EXPENDITURES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

	<b><u>APPROPRIATIONS</u></b>		<b><u>EXPENDED</u></b>		<b><u>Unexpended</u></b>
	<b><u>Budget</u></b>	<b><u>Budget After</u></b>	<b><u>Paid or</u></b>	<b><u>Reserved</u></b>	<b><u>Balance</u></b>
		<b><u>Modification</u></b>	<b><u>Charged</u></b>		<b><u>Canceled</u></b>
Public and Private Programs Offset by Revenues:					
Safe and Secure Communities					
State Aid					
Salaries and Wages	\$16,200.00	\$16,200.00	\$16,200.00		
Local Match:					
Salaries and Wages	103,725.00	103,725.00	103,725.00		
Other Expenses	41,941.00	41,941.00	41,941.00		
Recycling Tonnage (40A:4-87, \$6,744.64+)		6,744.64	6,744.64		
Drunk Driving Enforcement Fund	3,000.00	3,000.00	3,000.00		
Clean Communities (40A:4-87, \$5,996.89+)		5,996.89	5,996.89		
Body Armor Replacement Fund	1,236.59	1,236.59	1,236.59		
NJDOL - Body Worn Camera Grant (40A:4-87, \$20,380.00+)		20,380.00	20,380.00		
ARPA - Mental Health Services					
COVID-19 (40A:4-87, \$30,625.00+)		30,625.00	30,625.00		
Total Public and Private Programs Offset by Revenues	<u>166,102.59</u>	<u>229,849.12</u>	<u>229,849.12</u>		
Total Operations Excluded from "CAPS"	<u>183,802.59</u>	<u>247,549.12</u>	<u>239,738.83</u>	<u>\$7,810.29</u>	
Detail:					
Salaries and Wages	119,925.00	119,925.00	119,925.00		
Other Expenses	<u>63,877.59</u>	<u>127,624.12</u>	<u>119,813.83</u>	<u>7,810.29</u>	
<b><u>CAPITAL IMPROVEMENTS EXCLUDED FROM "CAPS"</u></b>					
Capital Improvement Fund	<u>20,000.00</u>	<u>20,000.00</u>	<u>20,000.00</u>		
Total Capital Improvements Excluded from "CAPS"	<u>20,000.00</u>	<u>20,000.00</u>	<u>20,000.00</u>		

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**STATEMENT OF EXPENDITURES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

	<b><u>APPROPRIATIONS</u></b>		<b><u>EXPENDED</u></b>		<b>Unexpended</b>
	<b><u>Budget</u></b>	<b><u>Budget After Modification</u></b>	<b><u>Paid or Charged</u></b>	<b><u>Reserved</u></b>	<b><u>Balance Canceled</u></b>
<b><u>MUNICIPAL DEBT SERVICE EXCLUDED</u></b>					
<b><u>FROM "CAPS"</u></b>					
Payment of Bond Anticipation Notes and Capital Notes	\$586,784.00	\$586,784.00	\$586,784.00		
Interest on Notes	61,800.00	61,800.00	61,725.59		\$74.41
Total Municipal Debt Service Excluded from "CAPS"	648,584.00	648,584.00	648,509.59		74.41
<b><u>DEFERRED CHARGES MUNICIPAL EXCLUDED</u></b>					
<b><u>FROM "CAPS"</u></b>					
Deferred Charges:					
Special Emergency Authorizations	33,500.00	33,500.00	33,500.00		
Unfunded Improvement Authorizations:					
Various Ordinances	74,116.44	74,116.44	74,116.44		
Total Deferred Charges Municipal Excluded from "CAPS"	107,616.44	107,616.44	107,616.44		
Total General Appropriations for Municipal Purposes					
Excluded from "CAPS"	960,003.03	1,023,749.56	1,015,864.86	\$7,810.29	74.41
Sub-total General Appropriations	4,769,210.03	4,832,956.56	4,501,109.41	331,772.74	74.41
Reserve for Uncollected Taxes	524,177.50	524,177.50	524,177.50		
Total General Appropriations	<u>\$5,293,387.53</u>	<u>\$5,357,134.06</u>	<u>\$5,025,286.91</u>	<u>\$331,772.74</u>	<u>\$74.41</u>
	<b>Ref.</b>				
	A-2		A-1	A:A-1	
Budget	A-3	\$5,293,387.53			
Appropriation by 40A:4-87	A-2	63,746.53			
Emergency Appropriation 40A:4-47		-			
		<u>\$5,357,134.06</u>			

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**STATEMENT OF EXPENDITURES**  
**REGULATORY BASIS**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>	<b><u>Paid or Charged</u></b>
Reserve for Uncollected Taxes	A-2	\$524,177.50
Cash Disbursements	A-4	4,197,827.01
Deferred Charge - Emergency Authorization (40A:4-47)		33,500.00
Reserve for Encumbrances	A-7	39,933.28
Appropriated Reserves for Federal and State Grants	A-19	229,849.12
		<u>\$5,025,286.91</u>

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**TRUST FUND**  
**COMPARATIVE BALANCE SHEET**  
**REGULATORY BASIS**  
**December 31, 2021 and 2020**

	<u>Ref.</u>	<u>2021</u>	<u>2020</u>
<b><u>Assets</u></b>			
Animal Control Trust Fund:			
Cash and Cash Equivalents	B-1	\$8,977.40	\$10,483.80
Other Trust Fund:			
Cash and Cash Equivalents	B-1	345,904.44	294,536.49
		<u>\$354,881.84</u>	<u>\$305,020.29</u>
<b><u>Liabilities and Reserves</u></b>			
Animal Control Trust Fund:			
Reserve for Animal Control Fund			
Expenditures	B-3	\$8,852.00	\$9,864.00
Due to Current Fund			531.00
Due to State of New Jersey	B-2	125.40	88.80
		<u>8,977.40</u>	<u>10,483.80</u>
Other Trust Fund:			
Due to Current Fund		3,435.13	1,794.88
Encumbrances Payable	B-4	75.00	
Miscellaneous Reserves	B-4	342,394.31	292,741.61
		<u>345,904.44</u>	<u>294,536.49</u>
		<u>\$354,881.84</u>	<u>\$305,020.29</u>

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**GENERAL CAPITAL FUND**  
**COMPARATIVE BALANCE SHEET**  
**REGULATORY BASIS**  
**December 31, 2021 and 2020**

	<b><u>Ref.</u></b>	<b><u>2021</u></b>	<b><u>2020</u></b>
<b><u>Assets</u></b>			
Cash and Cash Equivalents	C-2	\$828,463.85	\$797,711.64
Grants Receivable	C-4	507,077.50	429,413.60
Deferred Charges to Future Taxation:			
Unfunded	C-5	3,173,581.76	3,515,947.20
		<u>\$4,509,123.11</u>	<u>\$4,743,072.44</u>
<b><u>Liabilities, Reserves, and Fund Balance</u></b>			
Improvement Authorizations:			
Funded	C-6	\$73,962.03	\$263,040.90
Unfunded	C-6	1,263,188.19	1,118,089.20
Bond Anticipation Notes	C-7	2,791,925.00	3,248,715.00
Capital Improvement Fund	C-8	5,107.00	1,872.00
Reserve for:			
Landfill Closure		100,000.00	100,000.00
Encumbrances	C-10	255,874.34	9,850.00
Center Homes Park Improvements		1,500.00	1,500.00
Fund Balance	C-1	17,566.55	5.34
		<u>\$4,509,123.11</u>	<u>\$4,743,072.44</u>

On December 31, 2021 and 2020, there were bonds and notes authorized but not issued of \$381,656.76 and \$267,232.20 respectively. (Schedule C-9)

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**GENERAL CAPITAL FUND**  
**COMPARATIVE STATEMENT OF FUND BALANCE**  
**REGULATORY BASIS**  
**Years Ended December 31, 2021 and 2020**

	<u>Ref.</u>	<u>2021</u>	<u>2020</u>
Balance, January 1	C	\$5.34	\$52,505.34
Increased by:			
Premium on Sale of Bond			
Anticipation Notes	C-2	17,561.21	-
		<u>17,566.55</u>	<u>52,505.34</u>
Decreased by:			
Payment to Current Fund as			
Anticipated Revenue		<u>-</u>	<u>52,500.00</u>
Balance, December 31	C	<u><u>\$17,566.55</u></u>	<u><u>\$5.34</u></u>

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**PUBLIC ASSISTANCE TRUST FUND**  
**COMPARATIVE BALANCE SHEET**  
**REGULATORY BASIS**  
**December 31, 2021 and 2020**

	<b><u>Ref.</u></b>	<b><u>2021</u></b>	<b><u>2020</u></b>
<b><u>Assets</u></b>			
Cash and Cash Equivalents	D-1	<u>\$673.71</u>	<u>\$673.71</u>
<b><u>Reserves</u></b>			
Reserve for Expenditures	D-2	<u>\$673.71</u>	<u>\$673.71</u>

See Accompanying Notes



**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**GENERAL FIXED ASSETS ACCOUNT GROUP**  
**COMPARATIVE BALANCE SHEET**  
**REGULATORY BASIS**  
**December 31, 2021 and 2020**

	<b><u>Ref.</u></b>	<b><u>2021</u></b>	<b><u>2020</u></b>
<b><u>Assets</u></b>			
General Fixed Assets:			
Land		\$1,483,000.00	\$1,483,000.00
Buildings		3,378,911.47	3,378,911.47
Machinery and Equipment		<u>2,752,289.94</u>	<u>2,574,703.98</u>
Total General Fixed Assets		<u><u>\$7,614,201.41</u></u>	<u><u>\$7,436,615.45</u></u>
<b><u>Reserves</u></b>			
Investment in General Fixed Assets	E-1	<u><u>\$7,614,201.41</u></u>	<u><u>\$7,436,615.45</u></u>

See Accompanying Notes

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS**  
**YEAR ENDED DECEMBER 31, 2021**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

The financial statements of the Borough of South Toms River, County of Ocean, State of New Jersey (the "Borough"), include every board, body, office or commission supported and maintained wholly or in part by funds appropriated by the Borough as required by N.J.S. 40A:5-5. The financial statements of the Borough do not include the operations of the South Toms River Sewerage Authority (a component unit of the Borough), regional school district, first aid squad or volunteer fire department, which are subject to separate audits.

The Governmental Accounting Standards Board ("GASB") established criteria to be used to determine if component units should be included in the financial statements of the oversight entity. These criteria differ from the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") requirements where certain boards, commissions, and agencies of a local governmental entity, by statute or other directive, report separately on their financial statements.

**B. Description of Funds**

The GASB is the recognized standard-setting body for establishing governmental accounting and financial reporting principles generally accepted in the United States of America. The GASB codification establishes certain fund types to be used by general purpose governmental units when reporting financial position and results of operations in accordance with accounting principles generally accepted in the United States of America ("GAAP").

The accounting policies of the Borough conform to the accounting principles and practices prescribed by the Division. Such principles and practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Borough accounts for its financial transactions through the following separate funds and an account group which differ from the fund structure required by GAAP.

**Current Fund** - used to record revenues and expenditures for governmental operations of a general nature, including federal and state grant funds.

**Animal Control Fund** - used to record animal license revenues and expenditures.

**Other Trust Fund** - used to record assets held by the Borough in a trustee capacity or as an agent for individuals and other governmental agencies.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**B. Description of Funds (continued)**

**General Capital Fund** - used to record resources, including federal and state grants in aid of construction, and expenditures for the acquisition of general capital facilities, other than those acquired through the Current Fund, including the status of bonds and notes authorized for said purposes.

**Public Assistance Fund** - used to record receipt and disbursement of funds that provide assistance to certain residents of the Borough pursuant to Title 44 of New Jersey statutes.

**General Fixed Assets Account Group** - used to record fixed assets used in general government operations.

**C. Basis of Accounting**

The accounting principles and practices prescribed for municipalities by the Division differ in certain respects from GAAP applicable to local governmental units. The more significant differences are as follows:

**Property Taxes and Other Revenues** - Property taxes and other revenues are recognized on a cash basis. Receivables for property taxes and other items that are susceptible to accrual are recorded with offsetting reserves on the balance sheet of the Borough's Current Fund. GAAP requires such revenue to be recognized in the accounting period when they become susceptible to accrual, reduced by an allowance for doubtful accounts.

**Grant Revenues** - Federal and State grants, entitlement or shared revenues received for purposes normally financed through the Current Fund are recognized when anticipated in the Borough's budget. Federal and State grant revenues received for purposes of capital projects financed by capital ordinances are recognized when received. GAAP requires such revenues to be recognized in the accounting period when they become susceptible to accrual.

**Expenditures** - Unexpended or uncommitted appropriations, at December 31, are reported as expenditures through the establishment of appropriations reserves unless cancelled by the governing body. GAAP requires expenditures to be recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt, which should be recognized when due.

**Encumbrances** - Contractual orders at December 31, are reported as expenditures through the establishment of a reserve for encumbrances. Encumbrances do not constitute expenditures under GAAP.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**C. Basis of Accounting (continued)**

**Appropriation Reserves** - Until lapsed at the close of the succeeding year, appropriation reserves are available to meet specific claims, commitments or contracts incurred during the preceding year. Lapsed appropriation reserves are recorded as additions to income. Appropriation reserves do not exist under GAAP.

**Deferred Charges** - The regulatory basis of accounting utilized by the Borough requires that certain expenditures be deferred, and raised as items of appropriation in budgets of succeeding years. These deferred charges include the two general categories, overexpenditures and emergency appropriations. Overexpenditures occur when expenditures recorded as "paid or charged" exceed available appropriation balances. Emergency appropriations occur when, subsequent to the adoption of a balanced budget, the governing body authorizes the establishment of additional appropriations based on unforeseen circumstances or for other special purposes as defined by statute. Overexpenditures and emergency appropriations are deducted from total expenditures in the calculation of operating results and are established as assets for Deferred Charges on the respective balance sheets. GAAP does not permit the deferral of overexpenditures to succeeding budgets. In addition, GAAP does not recognize expenditures based on the authorization of an appropriation. Instead, the authorization of special purpose expenditures, such as the preparation of tax maps or revaluation of assessable real property, would represent the designation of fund balance.

**Compensated Absences** - Expenditures relating to obligations for unused vested accumulated vacation and sick pay are not recorded until paid. GAAP requires that the amount that would normally be liquidated with expendable available financial resources be recorded as an expenditure in the Current Fund and the remaining obligations be recorded as a long-term obligation.

**Property Acquired for Taxes** - Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired and is fully reserved. GAAP requires such property to be recorded in the general fixed assets account group at its market value.

**Sale of Municipal Assets** - Cash proceeds from the sale of Borough owned property may be reserved until utilized as an item of anticipated revenue in a subsequent year budget. Year end balances of such proceeds are reported as a cash liability in the Current Fund. GAAP requires that revenue be recognized in the accounting period when the terms of the sales contract become legally enforceable.

**Interfunds** - Advances in the Current Fund are reported as interfund receivables with offsetting reserves, which are created by charges to operations. Income is recognized in the year the receivables are liquidated. GAAP does not require the establishment of an offsetting reserve.

**Inventories of Supplies** - The costs of inventories of supplies for all funds are recorded as expenditures at the time of purchase. The costs of inventories are not included on the various balance sheets.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**C. Basis of Accounting (continued)**

**General Fixed Assets** - In accordance with N.J.A.C. 5:30-5.6, issued by the Local Finance Board, Department of Community Affairs, State of New Jersey, which differs in certain respects from GAAP, the Borough is required to develop a fixed assets accounting and reporting system.

Fixed assets used in governmental operations (general fixed assets) are required to be accounted for in the General Fixed Assets Account Group. General fixed assets are defined as nonexpendable personal and real property having a physical existence, a useful life of more than one year and an acquisition cost of \$5,000.00 or more per unit. Public domain (infrastructure) general fixed assets consisting of certain improvements other than buildings, such as roads, bridges, curbs and gutters, streets and sidewalks and drainage systems are not capitalized. For fixed assets acquired through December 31, 1985, valuation is required at historical cost or estimated historical cost if actual historical cost is not available. For assets acquired beginning on January 1, 1986, the required basis for valuation is historical cost. Depreciation is not required. GAAP requires fixed assets to be valued at cost and be depreciated.

**D. Financial Statements**

The GASB Codification also defines the financial statements of a governmental unit to be presented in general purpose financial statements in accordance with GAAP. The Borough presents its financial statements, as listed in the table of contents, as required by the Division, which differ from the financial statements required by GAAP. In addition, the Division requires the financial statements to be referenced to the supplementary schedules. This practice differs from GAAP.

**E. Budgets and Budgetary Accounting**

An annual budget is required to be adopted and integrated into the accounting system to provide budgetary control over revenues and expenditures. Budget amounts presented in the accompanying financial statements represent amounts adopted by the Borough and approved by the Division in accordance with applicable statutes.

**2. TAXES COLLECTED IN ADVANCE**

Taxes collected in advance and set forth as cash liabilities in the financial statements were as follows:

	Balance December 31,	
	2021	2020
Prepaid Taxes	\$77,173.04	\$71,858.75

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**3. CASH AND CASH EQUIVALENTS AND INVESTMENTS**

Cash and cash equivalents include cash on hand, change funds, amounts on deposit and short-term investments with original maturities of three months or less.

**Deposits**

New Jersey statutes permit the deposit of public funds in institutions located in New Jersey which are insured by the Federal Deposit Insurance Corporation ("FDIC"), or by any other agencies of the United States that insures deposits or the State of New Jersey Cash Management Fund.

The Governmental Unit Deposit Protection Act ("GUDPA") is a supplemental insurance program set forth by the New Jersey Legislature to protect deposits of municipalities and local government agencies. The program is administered by the Commissioner of the New Jersey Department of Banking and Insurance. GUDPA requires public depositories to pledge collateral for deposit of public funds that exceed insurance limits. GUDPA requires that the market value of the collateral must equal five percent of the average daily balance of public funds; or if the public funds deposited exceed seventy five percent of the capital funds of the depository, the depository must provide collateral having a market value equal to one hundred percent of the amount exceeding seventy five percent. All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.00.

Custodial Credit Risk - The custodial credit risk for deposits is the risk that in the event of a bank failure, the Borough's deposits may not be returned to it. Although the Borough does not have a formal deposit policy for custodial credit risk, N.J.S.A. 17:9-41 et seq. requires that governmental units shall deposit public funds in public depositories protected from loss under the provisions of GUDPA. Public funds owned by the municipality in excess of FDIC insured amounts are protected by GUDPA. However, GUDPA does not protect intermingled trust funds such as salary withholdings, bail funds, or funds that may pass to the municipality relative to the happening of a future condition. As of December 31, 2021 and 2020, the Borough's bank balances were exposed to custodial credit risk as follows:

	<u>December 31, 2021</u>	<u>December 31, 2020</u>
Uninsured and Uncollateralized	-	-
GUDPA Insured and Collateralized		
with Securities Held by Pledging		
Financial Institutions	<u>\$3,118,570.36</u>	<u>\$2,732,204.89</u>
	<u>\$3,118,570.36</u>	<u>\$2,732,204.89</u>

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**3. CASH AND CASH EQUIVALENTS AND INVESTMENTS (continued)**

**Investments**

a. When authorized by a cash management plan approved pursuant to N.J.S. 40A: 5-14, the Borough may use available funds for the purchase of the following types of securities, which, if suitable for registry, may be registered, in the name of the Borough:

- (1) Bonds or other obligations of the United States or obligations guaranteed by the United States.
- (2) Government money market mutual funds.
- (3) Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor.
- (4) Bonds or other obligations of the Borough, or bonds or other obligations of school districts of which the Borough is a part or within which the school district is located.
- (5) Bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, approved by the Division of Investments, New Jersey Department of the Treasury.
- (6) Local Government investment pools, subject to certain requirements.
- (7) Deposits with the State of New Jersey Cash Management Fund established pursuant to section 1 of P. L. 1977, c. 281; or
- (8) Agreements for the repurchase of fully collateralized securities, if:
  - (a) the underlying securities are permitted investments pursuant to paragraphs (1) and (3) of this section;
  - (b) the custody of collateral is transferred to a third party;
  - (c) the maturity of the agreement is not more than 30 days;
  - (d) the underlying securities are purchased through a GUDPA bank;
  - (e) a master repurchase agreement providing for the custody and security of collateral is executed.

b. Any investment instruments in which the security is not physically held by the Borough shall be covered by a third party custodial agreement, which shall provide for the designation of such investments in the name of the Borough and prevent unauthorized use of such investments.

c. Investments are further regulated and restricted in accordance with N.J.S. 40A:5-15.1.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**3. CASH AND CASH EQUIVALENTS AND INVESTMENTS (continued)**

**Investments (continued)**

Custodial Credit Risk - The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The Borough does not have a formal investment policy for custodial credit risk for investments.

Credit Risk - State law limits investments as described in prior sections of this note to the financial statements. As of December 31, 2021 and 2020, no such investments were held by the Borough.

Interest Rate Risk - Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Borough does not have a formal policy for interest rate risk.

**4. DEBT**

The Local Bond Law governs the issuance of bonds and notes to finance general municipal capital expenditures. Bonds are retired in serial installments within the statutory period of usefulness. Bonds issued by the Borough are general obligation bonds, backed by the full faith and credit of the Borough. Bond anticipation notes (the "notes") are issued to temporarily finance capital projects prior to the issuance of serial bonds. The term of the notes cannot exceed one year but the notes may be renewed from time to time for a period not exceeding one year. All notes, including renewals, shall mature and be paid not later than the first day of the fifth month following the close of the tenth fiscal year next following the date of the original notes. No notes shall be renewed beyond the third anniversary date of the original notes unless an amount of such notes, at least equal to the first legally payable installment of the bonds in anticipation of which the notes are issued, is paid and retired on or before each subsequent anniversary date beyond which such notes are renewed from funds other than the proceeds of obligations. Tax anticipation notes are issued if the cash on hand is not sufficient to carry on normal operations of the municipality at any time during the year. Such notes are authorized by a resolution adopted by the governing body.

**Long-Term Debt**

The Borough had no outstanding long-term debt at December 31, 2021 and 2020.

**Short-Term Debt**

At December 31, 2021 and 2020, the Borough's outstanding bond anticipation notes were as follows:

<u>Purpose</u>	<u>Date of Issue</u>	<u>Date of Maturity</u>	<u>Interest Rate</u>	<u>Balance Dec. 31, 2021</u>
Various Capital Improvements	5/20/21	5/20/22	1.00%	\$2,791,925.00
<u>Purpose</u>	<u>Date of Issue</u>	<u>Date of Maturity</u>	<u>Interest Rate</u>	<u>Balance Dec. 31, 2020</u>
Various Capital Improvements	5/21/20	5/21/21	1.90%	\$3,248,715.00



**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**4. DEBT (continued)**

**Short-Term Debt (continued)**

Short-term debt transactions for the years ended December 31, 2021 and 2020 are summarized as follows:

	Balance Dec. 31, 2020	Additions	Deductions	Balance Dec. 31, 2021
General Capital Fund	\$3,248,715.00	\$2,791,925.00	\$3,248,715.00	\$2,791,925.00

  

	Balance Dec. 31, 2019	Additions	Deductions	Balance Dec. 31, 2020
General Capital Fund	\$3,763,035.00	\$3,248,715.00	\$3,763,035.00	\$3,248,715.00

**Bonds and Notes Authorized but not Issued**

At December 31, 2021 and 2020 the Borough had authorized but not issued bonds and notes as follows:

	Balance Dec. 31, 2021	Balance Dec. 31, 2020
General Capital Fund	\$381,656.76	\$267,232.20

**Borrowing Power**

New Jersey statutes limit the debt of a municipality to 3.500% of the equalized valuation basis. As of December 31, 2021 and 2020, the Borough's net debt, expressed as a percentage of the equalized valuation basis, was 1.302% and 1.476%, respectively. As of December 31, 2021 and 2020, the Borough's net debt was \$3,173,581.76 and \$3,515,947.20, respectively, and the Borough's remaining borrowing power was \$5,355,711.02 and \$4,822,151.24, respectively.

**5. FUND BALANCES APPROPRIATED**

Fund balances at December 31, 2021 and 2020, which were appropriated and included as anticipated revenue in the current fund budget for the years ended December 31, 2022 and 2021 were as follows:

For the year ended December 31, 2022,	
Current Fund	\$855,000.00

For the year ended December 31, 2021,	
Current Fund	\$855,000.00

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**6. ASSESSMENT AND COLLECTION OF PROPERTY TAXES**

New Jersey statutes require that taxable valuation of real property be prepared by the local unit tax assessor as of October 1 in each year and filed with the County Board of Taxation by January 10 of the following year. Upon the filing of certified adopted budgets by the Borough, School Districts and County the tax rate is struck by the County Tax Board based on the certified amounts in each of the taxing districts for collection to fund the budgets. Pursuant to statute, this process is to be completed on or before May 3, with a completed duplicate of the tax rolls to be delivered to the Borough tax collector on or before May 13. New Jersey statutes require that each local unit provide for sufficient anticipated cash receipts equal to the "lawful yearly expenditure" which includes the total amount of property taxes to be raised by the local unit.

Taxes are levied on an annual basis and are due quarterly on February 1, May 1, August 1, and November 1. Any taxes not paid as of December 31 are subject to tax sale and lien in the subsequent year, with the exception of bankruptcies. The date of tax sale is at the discretion of the tax collector.

The Borough is responsible for remitting one hundred percent of school and county taxes to the respective agency. The loss for delinquent or uncollectible accounts is borne by the Borough and not the school districts or county.

**7. REGIONAL SCHOOL TAXES**

Since regional school taxes have been raised on a calendar year basis, there is no deferral of regional school taxes.

**8. UNEMPLOYMENT COMPENSATION INSURANCE**

Effective January 1, 1978, most municipal employees were eligible for unemployment compensation insurance (N.J.S.A. 43:21-3 et. seq.). The Borough has elected to fund a self-insured plan whereby the municipal cost and employee contributions are deposited in a trust fund from which claims, if any, will be paid. The reserve for unemployment compensation insurance at December 31, 2021, 2020 and 2019 was \$43,569.66, \$40,614.36 and \$37,823.81, respectively.

**9. ACCRUED UNPAID VACATION AND SICK PAY BENEFITS – UNAUDITED**

As discussed in Note 1 and in accordance with accounting principles prescribed by the Division, the cash basis of accounting is followed for recording the Borough's liability related to unused vacation and sick pay. The Borough permits its employees to accumulate unused vacation and sick pay, which may be taken as time off or paid at a later date, at an agreed upon rate. The estimated current costs of such unpaid compensation at December 31, 2021 and 2020 were \$144,116.14 and \$157,617.18, respectively. In accordance with accounting principles and practices prescribed by the Division, this amount is not reported as an expenditure or liability in the accompanying financial statements. The Borough has not accumulated any funds for this purpose in the other trust fund and will budget funds to provide for these liabilities as they arise.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**10. PENSION PLANS**

**Description of Systems**

The Borough contributes to the Public Employees' Retirement System ("PERS"), and the Police and Firemen's Retirement System ("PFRS"), cost-sharing multiple employer defined benefit pension plans administered by the Division of Pensions and Benefits in the Department of the Treasury, State of New Jersey. The plans provide retirement, death, disability benefits and medical benefits to certain qualifying members and beneficiaries. PERS was established on January 1, 1955 under the provisions of N.J.S.A. 43:15A. PFRS was established on July 1, 1944, under the provisions of N.J.S.A. 43:16A. PERS and PFRS issue publicly available financial reports that include financial statements and required supplementary information. These reports may be obtained by writing to the State of New Jersey, Division of Pensions and Benefits.

**Funding Policy**

PERS employee contributions were 7.50% of base wages. PERS prosecutor employee contributions were 10.00% of base wages. PFRS employee contributions were 10.00% of base wages. The Division of Pensions actuarially determines employer's contributions annually.

**Defined Contribution Retirement Program**

The Defined Contribution Retirement Program ("DCRP") is a cost-sharing multiple employer defined contribution pension fund which was established in 2007 under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2007. DCRP provides eligible members with a tax sheltered, defined contribution retirement benefit, along with life insurance and disability coverage.

Employee contributions to DCRP are five and one-half percent (5.50%) of base wages. Member contributions are matched by a three percent (3.00%) employer contribution.

**Unfunded Pension Liability**

Under accounting principles and practices prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, any unfunded net pension liability of the municipality, allocated by the State of New Jersey, is not required to be reported in the financial statements as presented and any pension contributions required to be paid are raised in that year's budget and no liability is accrued at December 31, 2021.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**10. PENSION PLANS (continued)**

**Public Employees Retirement System (PERS)**

At June 30, 2021, the State reported a net pension liability of \$817,226.00 for the Borough's proportionate share of the total net pension liability. The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which was rolled forward to June 30, 2021. The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2021, the Borough's proportion was 0.0068984613 percent, which was an increase of 0.0002987969 percent from its proportion measured as of June 30, 2020. The pension expense recognized in the Borough's financial statement based on the April 1, 2021 billing was \$74,578.00.

**Actuarial Assumptions**

The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which rolled forward to June 30, 2021. The total pension liability for the June 30, 2020 measurement date was determined by an actuarial valuation as of July 1, 2019. These actuarial valuations used the following assumptions:

	<u>June 30, 2021</u>	<u>June 30, 2020</u>
Inflation Rate		
Price	2.75%	2.75%
Wage	3.25%	3.25%
Salary Increases		
Through 2026	2.00% - 6.00%	2.00% - 6.00%
Thereafter	3.00% - 7.00%	3.00% - 7.00%
Investment Rate of Return	7.00%	7.00%

Pre-retirement mortality rates were based on the Pub-2010 General Below-Median Income Employee mortality table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Disability retirement rates used to value disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2014 to June 30, 2018.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**10. PENSION PLANS (continued)**

**Public Employees' Retirement System (PERS) (Continued)**

**Long-Term Rate of Return**

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2021 and June 30, 2020 are summarized in the following table:

<u>Asset Class</u>	<u>June 30, 2021</u>		<u>June 30, 2020</u>	
	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Risk Mitigation Strategies	3.00%	3.35%	3.00%	3.40%
Cash Equivalents	4.00%	0.50%	4.00%	0.50%
U.S. Treasuries	5.00%	0.95%	5.00%	1.94%
Investment Grade Credit	8.00%	1.68%	8.00%	2.67%
High Yield	2.00%	3.75%	2.00%	5.95%
Private Credit	8.00%	7.60%	8.00%	7.59%
Real Assets	3.00%	7.40%	3.00%	9.73%
Real Estate	8.00%	9.15%	8.00%	9.56%
U.S. Equity	27.00%	8.09%	27.00%	7.71%
Non-U.S. Developed Market Equity	13.50%	8.71%	13.50%	8.57%
Emerging Markets Equity	5.50%	10.96%	5.50%	10.23%
Private Equity	13.00%	11.30%	13.00%	11.42%
	<u>100.00%</u>		<u>100.00%</u>	

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**10. PENSION PLANS (continued)**

**Public Employees Retirement System (PERS) (Continued)**

**Discount Rate**

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2021 and 2020. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based on 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

**Sensitivity of the collective net pension liability to changes in the discount rate.**

The following presents the collective net pension liability of the participating employers as of June 30, 2021 and 2020, calculated using the discount rate as disclosed above as well as what the collective net pension liability would be if it was calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	<u>June 30, 2021</u>		
	<u>1%</u>	<u>At Current</u>	<u>1%</u>
	<u>Decrease</u>	<u>Discount Rate</u>	<u>Increase</u>
	<u>6.00%</u>	<u>7.00%</u>	<u>8.00%</u>
Borough's proportionate share of the pension liability	\$1,112,896.00	\$817,226.00	\$566,308.00
	<u>June 30, 2020</u>		
	<u>1%</u>	<u>At Current</u>	<u>1%</u>
	<u>Decrease</u>	<u>Discount Rate</u>	<u>Increase</u>
	<u>6.00%</u>	<u>7.00%</u>	<u>8.00%</u>
Borough's proportionate share of the pension liability	\$1,354,797.00	\$1,076,233.00	\$839,863.00

**Pension plan fiduciary net position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Public Employees Retirement System.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**10. PENSION PLANS (continued)**

**Public Employees Retirement System (PERS) (Continued)**

**Deferred Inflows of Resources and Deferred Outflows of Resources**

At June 30, 2021 and 2020, the State reported deferred inflows of resources and deferred outflows of resources related to PERS from the following sources:

	<u>June 30, 2021</u>		<u>June 30, 2020</u>	
	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>
Difference between expected and actual experience	\$5,850.00	\$12,889.00	\$3,806.00	\$19,596.00
Changes of assumptions	290,938.00	4,256.00	450,629.00	34,914.00
Net difference between projected and actual earnings on pension plan investments	215,279.00			36,786.00
Changes in proportion and differences between Borough's contributions and proportionate share of contributions	<u>77,668.00</u>	<u>137,973.00</u>	<u>111,800.00</u>	<u>159,732.00</u>
	<u>\$589,735.00</u>	<u>\$155,118.00</u>	<u>\$566,235.00</u>	<u>\$251,028.00</u>

At June 30, 2021, the Borough's proportionate share of deferred inflows of resources and deferred outflows of resources related to PERS, in the amount of \$434,617.00, will be amortized in pension expense over the next five years.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**10. PENSION PLANS (continued)**

**Police and Firemen's Retirement System (PFRS)**

At June 30, 2021, the State reported a net pension liability of \$1,428,668.00 for the Borough's proportionate share of the total PFRS net pension liability. The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which was rolled forward to June 30, 2021. The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2021, the Borough's proportion was 0.0195462870 percent, which was a decrease of 0.0015591687 percent from its proportion measured as of June 30, 2020. The pension expense recognized in the Borough's financial statement based on the April 1, 2021 billing was \$243,188.00.

**Actuarial Assumptions**

The total pension liability for the June 30, 2021 measurement date was determined by an actuarial valuation as of July 1, 2020, which rolled forward to June 30, 2021. The total pension liability for the June 30, 2020 measurement date was determined by an actuarial valuation as of July 1, 2019. This actuarial valuation used the following assumptions:

	<u>June 30, 2021</u>	<u>June 30, 2020</u>
Inflation Rate		
Price	2.75%	2.75%
Wage	3.25%	3.25%
Salary Increases		
Through all future years	3.25% - 15.25%	3.25% - 15.25%
Investment Rate of Return	7.00%	7.00%

Mortality rates were based on the PubS-2010 amount-weighted mortality table with a 105.6% adjustment for males and 102.5% adjustment for females. For healthy annuitants, mortality rates were based on the PubS-2010 amount-weighted mortality table with a 96.7% adjustment for males and 96.0% adjustment for females. Disability rates were based on the PubS-2010 amount-weighted mortality table with a 152.0% adjustment for males and 109.3% adjustment for females. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2020 valuation were based on the results of an actuarial experience study for the period July 1, 2013 to June 30, 2018.



**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**10. PENSION PLANS (continued)**

**Police and Firemen's Retirement System (PFRS) (Continued)**

**Long-Term Rate of Return**

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PFRS's target asset allocation as of June 30, 2021 and June 30, 2020 are summarized in the following table:

<u>Asset Class</u>	<u>June 30, 2021</u>		<u>June 30, 2020</u>	
	<u>Target</u>	<u>Long-Term</u>	<u>Target</u>	<u>Long-Term</u>
	<u>Allocation</u>	<u>Expected Real</u>	<u>Allocation</u>	<u>Expected Real</u>
		<u>Rate of Return</u>		<u>Rate of Return</u>
Risk Mitigation Strategies	3.00%	3.35%	3.00%	3.40%
Cash Equivalents	4.00%	0.50%	4.00%	0.50%
U.S. Treasuries	5.00%	0.95%	5.00%	1.94%
Investment Grade Credit	8.00%	1.68%	8.00%	2.67%
High Yield	2.00%	3.75%	2.00%	5.95%
Private Credit	8.00%	7.60%	8.00%	7.59%
Real Assets	3.00%	7.40%	3.00%	9.73%
Real Estate	8.00%	9.15%	8.00%	9.56%
U.S. Equity	27.00%	8.09%	27.00%	7.71%
Non-U.S. Developed Markets Equity	13.50%	8.71%	13.50%	8.57%
Emerging Markets Equity	5.50%	10.96%	5.50%	10.23%
Private Equity	13.00%	11.30%	13.00%	11.42%
	<u>100.00%</u>		<u>100.00%</u>	

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**10. PENSION PLANS (continued)**

**Police and Firemen's Retirement System (PFRS) (Continued)**

**Discount Rate**

The discount rate used to measure the total pension liability was 7.00% as of June 30, 2021 and 2020. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based on 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

**Sensitivity of the collective net pension liability to changes in the discount rate**

The following presents the collective net pension liability of the participating employers as of June 30, 2021 and 2020, calculated using the discount rate as disclosed above as well as what the collective net pension liability would be if it was calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	June 30, 2021		
	1%	At Current	1%
	Decrease	Discount Rate	Increase
	<u>6.00%</u>	<u>7.00%</u>	<u>8.00%</u>
Borough's proportionate share of the pension liability	\$2,169,387.00	\$1,428,668.00	\$812,099.00
	June 30, 2020		
	1%	At Current	1%
	Decrease	Discount Rate	Increase
	<u>6.00%</u>	<u>7.00%</u>	<u>8.00%</u>
Borough's proportionate share of the pension liability	\$3,626,486.00	\$2,727,103.00	\$1,980,097.00

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**10. PENSION PLANS (continued)**

**Police and Firemen's Retirement System (PFRS) (Continued)**

**Deferred Inflows of Resources and Deferred Outflows of Resources**

At June 30, 2021 and 2020, the State reported deferred inflows of resources and deferred outflows of resources related to PFRS from the following sources:

	<u>June 30, 2021</u>		<u>June 30, 2020</u>	
	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>
Difference between expected and actual experience	\$171,140.00	\$16,299.00	\$9,787.00	\$27,494.00
Changes of assumptions	428,165.00	7,602.00	731,120.00	6,863.00
Net difference between projected and actual earnings on pension plan investments	608,802.00			159,903.00
Changes in proportion and differences between Borough's contributions and proportionate share of contributions	<u>342,076.00</u>	<u>6,948.00</u>	<u>197,834.00</u>	<u>49,682.00</u>
	<u>\$1,550,183.00</u>	<u>\$30,849.00</u>	<u>\$938,741.00</u>	<u>\$243,942.00</u>

The Borough's proportionate share of deferred inflows of resources and deferred outflows of resources related to PFRS, in the amount of \$1,519,334.00 will be recognized in pension expense by the Borough over the next five years.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**10. PENSION PLANS (continued)**

**Police and Firemen's Retirement System (PFRS) (Continued)**

**Special Funding Situation**

In accordance with N.J.S.A. 43:16A-15, local participating employers are responsible for their own contributions based on actuarially determined amounts, except where legislation was passed which legally obligated the State if certain circumstances occurred. The legislation, which legally obligates the State is as follows: Chapter 8, P.L. 2000, Chapter 318, P.L. 2001, Chapter 86, P.L. 2001, Chapter 511, P.L. 1991, Chapter 109, P.L. 1979, Chapter 247, P.L. 1993 and Chapter 201, P.L. 2001. The amounts contributed by the State on behalf of the Borough under this legislation is considered to be a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing entity. Since the Borough does not contribute under this legislation directly to the plan (except for employer specific financed amounts), there is no net pension liability, deferred outflows or inflows to disclose in the notes to the financial statements of the Borough related to this legislation.

At June 30, 2021, the State's proportionate share of the net pension liability attributable to the Borough for the PFRS special funding situation is \$401,813.00.

Borough's Proportionate Share of Net Pension Liability	\$1,428,668.00
State of New Jersey Proportionate Share of Net Pension Liability Associated with the Borough	<u>401,813.00</u> <u>\$1,830,481.00</u>

**Pension plan fiduciary net position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued Financial Report for the State of New Jersey Police and Firemen's Retirement System.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**11. POSTEMPLOYMENT RETIREMENT BENEFITS**

As of the date of issuance of these financial statements, the New Jersey Division of Pension and Benefits has not provided updated actuarial valuations for other postemployment benefit obligations for the year ended June 30, 2021. The New Jersey Division of Pension and Benefits will post these reports on their website as they are made available. The following disclosures include the most current information made publicly available, which had a reporting date of June 30, 2020.

**Plan Description**

The Borough participates in the State Health Benefit Local Government Retired Employees Plan (the "Plan") is a cost-sharing multiple-employer defined benefit other postemployment benefit (OPEB) plan with a special funding situation. The Plan meets the definition of an equivalent arrangement as defined in paragraph 4 of GASB Statement No. 75, Accounting and Financial Reporting for the Postemployment Benefits Other Than Pensions; therefore, assets are accumulated to pay associated benefits. For additional information about the Plan, please refer to the State of New Jersey (the State), Division of Pensions and Benefits' (the Division) Comprehensive Annual Financial Report, which can be found at <https://www.state.nj.us/treasury/pensions/financial-reports.shtml>.

**Benefits Provided**

The Plan provides medical and prescription drug coverage to retirees and their dependents of the employers. Under the provisions of Chapter 88, P.L. 1974 and Chapter 48, P.L. 1999, local government employers electing to provide postretirement medical coverage to their employees must file a resolution with the Division. Under Chapter 88, local employers elect to provide benefit coverage based on the eligibility rules and regulations promulgated by the State Health Benefits Commission. Chapter 48 allows local employers to establish their own age and service eligibility for paid health benefit coverage for retired employees. Under Chapter 48, the employer may assume the cost of postretirement medical coverage for employees and their dependents who: 1) retired on a disability pension; or 2) retired with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer; or 3) retired and reached the age of 65 with 25 or more years of service credit in a State or locally administered retirement system and a period of service of up to 25 years with the employer at the time of retirement as established by the employer; or 4) retired and reached age 62 with at least 15 years of service with the employer. Further, the law provides that the employer paid obligations for retiree coverage may be determined by means of a collective negotiations agreement.

In accordance with Chapter 330, P.L. 1997, which is codified in N.J.S.A. 52:14-17.13i, the State provides medical and prescription coverage to local police officers and firefighters, who retire with 25 years of service or on a disability from an employer who does not provide postretirement medical coverage. Local employers were required to file a resolution with the Division in order for their employees to qualify for State-paid retiree health benefits coverage under Chapter 330. The State also provides funding for retiree health benefits to survivors of local police officers and firefighters who die in the line of duty under Chapter 271, P.L. 1989.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**11. POSTEMPLOYMENT RETIREMENT BENEFITS (continued)**

**Contributions**

Pursuant to Chapter 78, P.L. 2011, future retirees eligible for postretirement medical coverage who have less than 20 years of creditable service on June 28, 2011 will be required to pay a percentage of the cost of their health care coverage in retirement provided they retire with 25 or more years of pension service credit. The percentage of the premium for which the retiree will be responsible will be determined based on the retiree's annual retirement benefit level of coverage.

**Allocation Methodology**

GASB Statement No. 75 requires participating employers in the Plan to recognize their proportionate share of the collective net OPEB liability, collective deferred outflows of resources, collective inflows of resources, and collective OPEB expense. The special funding situation's and nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are based on separately calculated total OPEB liabilities. The nonspecial funding situation's net OPEB liability, deferred outflows of resources, deferred inflows of resources, and OPEB expense are further allocated to employers based on the ratio of the plan members of an individual employer to the total members of the Plan's nonspecial funding situation during the measurement period July 1, 2019 through June 30, 2020.

**Net OPEB Liability and Total OPEB Expense**

As of June 30, 2020, the Plan reported a net OPEB liability of \$4,478,039.00 as the Borough's proportionate share of the collective total of the net OPEB liability of participating employers in the Plan. As of June 30, 2020, the Borough's proportionate share of the total net OPEB liability was .024952%. The Borough's net OPEB liability as of June 30, 2020, was determined by an actuarial valuation of the total OPEB liability amount as of June 30, 2019, as rolled forward to June 30, 2020, less the amount of the Borough's proportionate share of the Plan's Fiduciary Net Position. As reported by the Plan, the Borough's total OPEB benefit for the year ended June 30, 2020 was \$28,526.00.

**Employer Contributions to the Plan**

The Plan's annual required employer contribution amount is based on a pay-as-you-go basis, rather than an annual contribution amount that is actuarially determined. The Borough's contributions to the Plan for the years ended December 31, 2020, 2019 and 2018 were \$130,593.06, \$113,463.93 and \$120,395.46, respectively, which equaled the Borough's required contribution amount for each year.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**11. POSTEMPLOYMENT RETIREMENT BENEFITS (continued)**

**Actuarial Assumptions**

The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in. The actuarial valuation used the following actuarial assumptions, and was applied to all periods in the measurement:

	<u>June 30, 2020</u>
Inflation Rate	2.50%
Salary Increases*:	
PERS	
Through 2026	2.00% - 6.00%
Thereafter	3.00% - 7.00%
PFRS	
Rate for all future years	3.25% - 15.25%

\*Salary increases are based on years of service within the respective plan.

Mortality rates were based on the Pub-2010 General and Safety classification headcount weighted mortality with fully generational mortality improvement projections from the central year using Scale MP-2020

Actuarial assumptions used in the July 1, 2019 valuation were based on the results of the PFRS and the PERS experience studies were prepared for the periods July 1, 2013 to June 30, 2018 and July 1, 2014 to June 30, 2018, respectively.

100% of active members are considered to participate in the Plan upon retirement.

**Health Care Trend Assumptions**

For pre-Medicare medical benefits, the trend rate is initially is 6.5% and decreases to a 4.5% long-term trend rate after seven years. For post-65 medical benefits, the actual fully-insured Medicare Advantage trend rates for fiscal year 2021 through 2022 are reflected. The rate used for 2023 and 2024 are 21.83% and 18.53%, respectively, trending to 4.5% for all future years. For prescription drug benefits, the initial trend rate is 7.0% decreasing to a 4.5% long-term trend rate after seven years.

**Discount Rate**

The discount rate for June 30, 2020 was 2.21%. This represents the municipal bond return rate as chosen by the State. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather than the discount rate is set at the municipal bond rate.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**11. POSTEMPLOYMENT RETIREMENT BENEFITS (continued)**

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liability of the Borough, as well as what the Borough's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	June 30, 2020		
	1% Decrease 1.21%	At Current Discount Rate 2.21%	1% Increase 3.21%
Net OPEB Liability	\$5,293,988.00	\$4,478,039.00	\$3,832,141.00

**Sensitivity of the Net OPEB Liability to Changes in Healthcare Cost Trend Rates**

The following presents the net OPEB liability of the Borough, as well as what the Borough's net OPEB liability would be if they were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rate:

	June 30, 2020		
	1% Decrease	Healthcare Cost Trend Rate	1% Increase
Net OPEB Liability	\$3,705,582.00	\$4,478,039.00	\$5,489,582.00



**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**11. POSTEMPLOYMENT RETIREMENT BENEFITS (continued)**

**Deferred Inflows of Resources and Deferred Outflows of Resources**

At June 30, 2020, the State reported deferred inflows of resources and deferred outflows of resources related to OPEB from the following sources:

	<u>June 30, 2020</u>	
	<u>Deferred Inflows of Resources</u>	<u>Deferred Outflows of Resources</u>
Changes of assumptions	\$995,847.00	\$669,774.00
Net difference between projected and actual earnings on OPEB plan investments		2,844.00
Difference between expected and actual experience	833,894.00	117,948.00
Changes in proportion and differences between Borough's contributions and proportionate share of contributions	481,929.00	344,324.00
	<u>\$2,311,670.00</u>	<u>\$1,134,890.00</u>

The Borough's proportionate share of deferred inflows of resources and deferred outflows of resources related to OPEB, in the amount of \$1,176,780.00 will be recognized in OPEB expense.

**12. RISK MANAGEMENT**

The Borough is exposed to various risks of loss related to torts, theft and damage to and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The Borough is a member of the Ocean Municipal Joint Insurance Fund (the "Fund"). The Fund is both an insured and self-administered group of municipalities established for the purpose of insuring against property damage, general liability, motor vehicles and equipment liability and workmen's compensation, and is sustained through member premiums. In addition, the Fund participates in the Municipal Excess Liability Joint Insurance Fund which has a contract for excess liability insurance.

**13. DEFERRED CHARGES TO FUTURE TAXATION FUNDED AND UNFUNDED**

Upon the authorization of capital projects, the Borough establishes deferred charges for the cost of the capital projects to be raised by future taxation. Funded deferred charges relate to permanent debt issued, whereas unfunded deferred charges relate to temporary or non-funding of the authorized cost of capital projects. In accordance with New Jersey Statutes the Borough may levy taxes on all taxable property within the local unit to repay the debt. Annually, the Borough raises the debt requirements for the particular year in the current budget. As funds are raised, the deferred charges are reduced.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**14. INTERFUND BALANCES**

The balances of interfund receivables and payables at December 31, 2021 and 2020 are presented below:

	December 31, 2021	December 31, 2020
<u>Receivables</u>		
Current Fund	\$3,435.13	\$93,756.92
Federal and State Grant Fund	73,447.02	
	<u>\$76,882.15</u>	<u>\$93,756.92</u>
<u>Payables</u>		
Current Fund	\$73,447.02	
Animal Control Fund		\$531.00
Federal and State Grant Fund		91,431.04
Other Trust Fund	3,435.13	1,794.88
	<u>\$76,882.15</u>	<u>\$93,756.92</u>

All balances resulted either from the time lag between the dates that reimbursable expenses occurred, revenues/receipts were collected or when payments between funds were made.

**15. FIXED ASSETS**

Fixed assets at December 31, 2021 were as follows:

	Balance Dec. 31, 2020	Additions	Dispositions	Balance Dec. 31, 2021
Land	\$1,483,000.00			\$1,483,000.00
Buildings	3,378,911.47			3,378,911.47
Machinery and Equipment	2,574,703.98	\$180,468.82	\$2,882.86	2,752,289.94
	<u>\$7,436,615.45</u>	<u>\$180,468.82</u>	<u>\$2,882.86</u>	<u>\$7,614,201.41</u>

**16. DEFERRED CHARGES TO BE RAISED IN SUCCEEDING BUDGETS**

As of December 31, 2021, there were no deferred charges on the balance sheets of the Borough. As of December 31, 2020, the following deferred charge was reflected on the balance sheet of the current fund:

	Balance Dec. 31, 2020	2021 Budget Appropriation	Balance to Succeeding Budget
Emergency Authorization (40A:4-47)	<u>\$33,500.00</u>	<u>\$33,500.00</u>	<u>-</u>

The appropriation in the 2021 budget was not less than required by statute.

**BOROUGH OF SOUTH TOMS RIVER**  
**NOTES TO FINANCIAL STATEMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**17. DEFERRED COMPENSATION**

The Borough has adopted a Deferred Compensation Plan (the “Plan”) in accordance with Section 457 of the Internal Revenue Code and P.L. 1977, C.381; P.L. 1978, C.39; P.L. 1980, C.78; and P.L. 1997, C.116 of the statutes of the State of New Jersey.

The Plan, available to all Borough employees, enables them to voluntarily authorize a portion of their salary to be deferred and invested in certain investments permitted under applicable regulations. All amounts of compensation deferred under the Plan are held for the exclusive benefit of Plan participants. All assets of the Plan are held by an independent administrator. The Borough’s financial statements do not include the financial activity of the Plan.

**18. CONTINGENCIES**

**Grant Financial Assistance**

The Borough receives certain financial assistance in the form of grants. Entitlement to the funds is generally conditional upon compliance with terms and conditions of the financial assistance agreements and applicable regulations, including the expenditure of the funds for eligible purposes. Substantially all grants, entitlements and cost reimbursements are subject to financial and compliance audits by grantors. As a result of these audits, costs previously reimbursed could be disallowed and require repayment to the grantor agency. The Borough’s administration anticipates that no material liabilities will result from such audits.

**19. SUBSEQUENT EVENTS**

On April 25, 2022, the Borough adopted an ordinance providing for the issuance of general improvement bonds or notes of \$297,313.00 for various capital improvements and related expenses.

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**PART II**

**SUPPLEMENTARY SCHEDULES**

**YEAR ENDED DECEMBER 31, 2021**

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**SCHEDULE OF CASH - TREASURER**  
**Year Ended December 31, 2021**

	<u>Ref.</u>		
Balance, December 31, 2020	A		\$1,899,217.00
Increased by Receipts:			
Tax Collector	A-5	\$7,008,969.04	
Revenue Accounts Receivable	A-12	524,437.08	
Non-Budget Revenues	A-2	92,089.04	
Grants Receivable	A-18	62,221.62	
Unappropriated Reserves	A-20	192,851.81	
Due from State of New Jersey (P.L. 1971, Chap. 20)	A-10	17,497.95	
Prepaid Licenses, Fees and Permits		18,770.00	
Due from Animal Control Fund		5,605.00	
Sale of Municipal Assets		50.00	
Main Renewal Permits		9,115.00	
Due to State of New Jersey - Marriage Licenses	A-16	425.00	
			<u>7,932,031.54</u>
			9,831,248.54
Decreased by Disbursements:			
Budget Appropriations	A-3	4,197,827.01	
Appropriation Reserves	A-13	120,892.19	
Regional School Taxes Payable	A-14	2,337,620.18	
County Taxes Payable	A-15	966,939.54	
Due to State of New Jersey - Marriage Licenses	A-16	525.00	
Petty Cash		300.00	
Appropriated Reserves	A-19	218,530.24	
Insurance Damages		12,952.23	
Main Renewal Permits		20,645.25	
Refund of Prior Year Revenue	A-1	2,500.00	
Due to Other Trust Fund		1,640.25	
			<u>7,880,371.89</u>
Balance, December 31, 2021	A		<u><u>\$1,950,876.65</u></u>

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**SCHEDULE OF CURRENT FUND CASH - COLLECTOR**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>		
Increased by Receipts:			
Taxes Receivable	A-6	\$6,902,944.52	
Non-Budget Revenue	-		
Tax Overpayments	A-8	5,797.61	
Prepaid Taxes	A-9	77,173.04	
Interest and Costs on Taxes	A-12	<u>23,053.87</u>	
			<u><u>\$7,008,969.04</u></u>
Decreased by Disbursements:			
Payment to Treasurer - Current Fund	A-4		<u><u>\$7,008,969.04</u></u>

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY**  
**Year Ended December 31, 2021**

<b>Year</b>	<b>Balance Dec. 31, 2020</b>	<b>2021 Levy</b>	<b>Added Taxes</b>	<b>Collections by Cash</b>		<b>Senior Citizens and Veterans Deductions</b>	<b>Trans- ferred to Tax Title Liens</b>	<b>Cancelled</b>	<b>Tax Over- payments Applied</b>	<b>Balance Dec. 31, 2021</b>
				<b>2020</b>	<b>2021</b>					
2018	\$1,099.21									\$1,099.21
2019	4,416.26									4,416.26
2020	108,024.86		\$1,271.23		\$104,836.50					4,459.59
	113,540.33		1,271.23		104,836.50					9,975.06
2021		\$7,014,687.75		\$71,858.75	6,798,108.02	\$18,769.18	\$122.52	\$7,680.11	\$9,948.37	108,200.80
	<u>\$113,540.33</u>	<u>\$7,014,687.75</u>	<u>\$1,271.23</u>	<u>\$71,858.75</u>	<u>\$6,902,944.52</u>	<u>\$18,769.18</u>	<u>\$122.52</u>	<u>\$7,680.11</u>	<u>\$9,948.37</u>	<u>\$118,175.86</u>
<b>Ref.</b>	A			A-9	A-5	A-10	A-11		A-8	A

**Analysis of Property Tax Levy**

**Tax Yield:**

General Purpose Tax	\$6,983,036.13
Added Taxes (54:4-63.1 et. seq)	<u>31,651.62</u>
	<u><u>\$7,014,687.75</u></u>

**Tax Levy:**

Regional School Taxes	<b>Ref.</b> A-14	\$2,329,727.00
County Taxes:		
County Tax	A-15	\$807,979.33
County Library Tax	A-15	88,150.39
County Local Health Service Taxes	A-15	40,540.88
County Open Space Tax	A-15	29,202.57
Due County for Added Taxes	A-15	<u>4,383.48</u>
Total County Taxes		970,256.65
Local Tax for Municipal Purposes	A-2	3,686,365.24
Add: Additional Tax Levied		<u>28,338.86</u>
Local Tax for Municipal Purposes Levied		<u>3,714,704.10</u>
		<u><u>\$7,014,687.75</u></u>

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**SCHEDULE OF RESERVE FOR ENCUMBRANCES**  
**Year Ended December 31, 2021**

Balance, December 31, 2020	<u>Ref.</u> A	\$43,903.13
Increased by:		
Transferred from Budget Appropriations	A-3	<u>39,933.28</u>
		83,836.41
Decreased by:		
Transferred to Appropriation Reserves	A-13	<u>43,903.13</u>
Balance, December 31, 2021	A	<u><u>\$39,933.28</u></u>

See Independent Auditor's Report



**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**SCHEDULE OF TAX OVERPAYMENTS**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>	
Balance, December 31, 2020	A	\$9,948.37
Increased by:		
Cash Receipts	A-5	<div style="display: flex; justify-content: flex-end; align-items: center;"> <div style="text-align: right; margin-right: 10px;">5,797.61</div> <hr style="width: 100px;"/> </div>
		15,745.98
Decreased by:		
Applied to Taxes Receivable	A-6	<div style="display: flex; justify-content: flex-end; align-items: center;"> <div style="text-align: right; margin-right: 10px;">9,948.37</div> <hr style="width: 100px;"/> </div>
Balance, December 31, 2021	A	<div style="display: flex; justify-content: flex-end; align-items: center;"> <div style="text-align: right; margin-right: 10px;">\$5,797.61</div> <hr style="width: 100px; border-top: 3px double black;"/> </div>

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**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**SCHEDULE OF PREPAID TAXES**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>	
Balance, December 31, 2020	A	\$71,858.75
Increased by:		
Cash Receipts	A-5	77,173.04
		<u>149,031.79</u>
Decreased by:		
Applied to Taxes Receivable	A-6	71,858.75
		<u>71,858.75</u>
Balance, December 31, 2021	A	<u>\$77,173.04</u>

**SCHEDULE OF DUE FROM STATE OF NEW JERSEY (P.L. 1971, Chap. 20)**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>	
Balance, December 31, 2020	A	\$1,207.71
Increased by:		
Senior Citizens and Veterans Deductions per Duplicate		\$19,750.00
Deductions Allowed by Collector		250.00
		<u>20,000.00</u>
Less, Deductions Disallowed by Collector - 2021		1,230.82
	A-6	<u>18,769.18</u>
Less, Deductions Disallowed by Collector - 2020	A-1	<u>1,271.23</u>
		17,497.95
		<u>18,705.66</u>
Decreased by:		
Cash Receipts	A-4	17,497.95
		<u>17,497.95</u>
Balance, December 31, 2021	A	<u>\$1,207.71</u>

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**SCHEDULE OF TAX TITLE LIENS**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>	
Balance, December 31, 2020	A	\$1,090.22
Increased by:		
Transfers from Taxes Receivable	A-6	<u>122.52</u>
Balance, December 31, 2021	A	<u><u>\$1,212.74</u></u>

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE**  
**Year Ended December 31, 2021**

	<u>Ref.</u>	<u>Balance Dec. 31, 2020</u>	<u>Accrued in 2021</u>	<u>Collected By</u>		<u>Balance Dec. 31, 2021</u>
				<u>Treasurer</u>	<u>Collector</u>	
Licenses:						
Alcoholic Beverages	A-2		\$4,794.00	\$4,794.00		
Other	A-2		19,534.00	19,534.00		
Fees and Permits	A-2		43,047.10	43,047.10		
Municipal Court Fines and Costs	A-2	\$2,163.10	38,770.36	37,196.26		\$3,737.20
Interest and Costs on Taxes	A-2		23,053.87		\$23,053.87	
Interest on Investments and Deposits	A-2		1,492.46	1,492.46		
Energy Receipts Tax	A-2		330,995.00	330,995.00		
Impound Yard Fees	A-2		6,720.00	6,720.00		
Contribution of Sewerage Authority	A-2		57,506.70	57,506.70		
Cares Act Reimbursement Receivable	A-2		33,496.56	33,496.56		
		<u>\$2,163.10</u>	<u>\$559,410.05</u>	<u>\$534,782.08</u>	<u>\$23,053.87</u>	<u>\$3,737.20</u>
<u>Ref.</u>		A			A-5	A
			<u>Ref.</u>			
			A-4	\$524,437.08		
				10,345.00		
				<u>\$534,782.08</u>		

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**SCHEDULE OF APPROPRIATION RESERVES**  
**Year Ended December 31, 2021**

	<b><u>Balance Dec. 31, 2020</u></b>	<b><u>Reserve for Encumbrances</u></b>	<b><u>Balance After Transfers</u></b>	<b><u>Paid or Charged</u></b>	<b><u>Balance Lapsed</u></b>
Mayor and Council					
Other Expenses	\$761.50	\$208.24	\$969.74	\$208.24	\$761.50
Borough Clerk					
Salaries and Wages	71.18		71.18		71.18
Other Expenses	2,251.38	130.00	2,381.38	605.84	1,775.54
Financial Administration					
Salaries and Wages	7.09		7.09		7.09
Other Expenses	1,301.90		1,301.90	1,234.60	67.30
Audit Services					
Other Expenses	20,900.00		20,900.00	5,325.00	15,575.00
Collection of Taxes					
Salaries and Wages	492.99		492.99		492.99
Other Expenses	2,874.36	108.86	2,983.22	525.01	2,458.21
Assessment of Taxes					
Salaries and Wages	3.06		3.06		3.06
Other Expenses	858.50		858.50	3.80	854.70
Foreclosure of Tax Title Liens					
Other Expenses	500.00		500.00		500.00
Data Processing					
Other Expenses	3,957.82	2,995.21	6,953.03	6,433.84	519.19
Legal Services and Costs					
Other Expenses	8,016.38		8,016.38	7,830.50	185.88
Engineering Services and Costs					
Other Expenses	8,940.75		8,940.75	6,497.00	2,443.75
Planning Board					
Salaries and Wages	2.04		2.04		2.04
Other Expenses	6,280.25		6,280.25	1,688.75	4,591.50

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
**CURRENT FUND**  
**SCHEDULE OF APPROPRIATION RESERVES**  
**Year Ended December 31, 2021**

	<b><u>Balance</u></b> <b><u>Dec. 31, 2020</u></b>	<b><u>Reserve for</u></b> <b><u>Encumbrances</u></b>	<b><u>Balance</u></b> <b><u>After Transfers</u></b>	<b><u>Paid or</u></b> <b><u>Charged</u></b>	<b><u>Balance</u></b> <b><u>Lapsed</u></b>
Insurance:					
Liability Insurance	\$48.55		\$48.55		\$48.55
Workers Compensation	1.00		1.00		1.00
Group Insurance Plan	225,005.89	\$24,726.46	249,732.35	\$48,490.96	201,241.39
Health Benefit Waiver	3,715.78		3,715.78		3,715.78
Surety Bond Premiums	500.00		500.00		500.00
Other Insurance Premiums	1,355.16		1,355.16		1,355.16
Police					
Salaries and Wages	28,584.87		28,584.87	6,269.24	22,315.63
Other Expenses	9,702.07	3,577.18	13,279.25	5,871.66	7,407.59
Emergency Management Services					
Salaries and Wages	7.50		7.50		7.50
Other Expenses	3,052.84		3,052.84		3,052.84
First Aid Contribution	3,675.00		3,675.00		3,675.00
Fire					
Other Expenses:					
Fire Hydrant Service	2,951.76	1,113.52	4,065.28	1,113.52	2,951.76
Municipal Prosecutor					
Other Expenses	2,350.00		2,350.00		2,350.00
Road Repairs and Maintenance					
Other Expenses	713.68	1,600.00	2,313.68		2,313.68
Snow Removal					
Salaries and Wages	5,000.00		5,000.00		5,000.00
Other Expenses	4,630.88		4,630.88		4,630.88
Garbage and Trash Removal					
Salaries and Wages	4,805.94		4,805.94		4,805.94
Other Expenses	7,742.47		7,742.47	6,651.50	1,090.97

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
**CURRENT FUND**  
**SCHEDULE OF APPROPRIATION RESERVES**  
**Year Ended December 31, 2021**

	<b><u>Balance</u></b> <b><u>Dec. 31, 2020</u></b>	<b><u>Reserve for</u></b> <b><u>Encumbrances</u></b>	<b><u>Balance</u></b> <b><u>After Transfers</u></b>	<b><u>Paid or</u></b> <b><u>Charged</u></b>	<b><u>Balance</u></b> <b><u>Lapsed</u></b>
Recycling Program					
Other Expenses	\$1,000.00		\$1,000.00		\$1,000.00
Sanitary Landfill					
Other Expenses	3,098.00		3,098.00		3,098.00
Public Buildings and Grounds					
Other Expenses	2,446.80	\$3,307.29	5,754.09	\$1,310.73	4,443.36
Vehicle Maintenance					
Other Expenses	15,107.59	4,310.78	19,418.37	8,344.32	11,074.05
Animal Control Officer					
Salaries and Wages	260.00		260.00		260.00
Other Expenses	1,056.50		1,056.50	812.50	244.00
Demolition					
Other Expenses	300.00		300.00		300.00
Parks and Recreation					
Other Expenses	2,983.21		2,983.21		2,983.21
Celebration of Public Events or Holidays					
Other Expenses	2,122.73		2,122.73	150.00	1,972.73
Municipal Court					
Salaries and Wages	16,722.86		16,722.86		16,722.86
Other Expenses	3,065.49	119.00	3,184.49	518.60	2,665.89
Public Defender					
Other Expenses	11,046.00		11,046.00		11,046.00
Environmental Commission					
Other Expenses	500.00		500.00		500.00

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
  
**CURRENT FUND**  
**SCHEDULE OF APPROPRIATION RESERVES**  
**Year Ended December 31, 2021**

	<b><u>Balance</u></b> <b><u>Dec. 31, 2020</u></b>	<b><u>Reserve for</u></b> <b><u>Encumbrances</u></b>	<b><u>Balance</u></b> <b><u>After Transfers</u></b>	<b><u>Paid or</u></b> <b><u>Charged</u></b>	<b><u>Balance</u></b> <b><u>Lapsed</u></b>
State Uniform Construction Code					
Salaries and Wages					
Other Expenses	\$734.59		\$734.59	\$51.20	\$683.39
Electricity	5,039.94		5,039.94	2,254.16	2,785.78
Street Lighting	5,244.76		5,244.76	2,834.37	2,410.39
Telephone	1,129.94		1,129.94	388.41	741.53
Water	255.95	\$651.69	907.64	651.69	255.95
Natural Gas and Propane	4,267.15		4,267.15	3,612.18	654.97
Heating Oil	10.00		10.00		10.00
Gasoline	6,835.11	1,054.90	7,890.01	1,054.90	6,835.11
Diesel Fuel	8,721.32		8,721.32		8,721.32
Cable Service	210.42		210.42	119.66	90.76
Contingent	150.00		150.00		150.00
Social Security System (O.A.S.I.)	458.99		458.99		458.99
Unemployment Insurance	2,500.00		2,500.00		2,500.00
Defined Contribution Retirement Program	1,000.00		1,000.00		1,000.00
Municipal Court					
Other Expenses	7,573.80		7,573.80	40.01	7,533.79
Borough Clerk Services					
Salaries and Wages	20,870.00		20,870.00		20,870.00
Capital Improvement Fund	10.00		10.00		10.00
	<u>\$485,783.74</u>	<u>\$43,903.13</u>	<u>\$529,686.87</u>	<u>\$120,892.19</u>	<u>\$408,794.68</u>
<b><u>Ref.</u></b>	A	A-7	<b><u>Ref.</u></b>		A-1
			A-4	\$120,892.19	
				-	
				<u>\$120,892.19</u>	

See Independent Auditor's Report



**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**SCHEDULE OF REGIONAL SCHOOL TAX**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>	
Prepaid School Tax December 31, 2020	A	(\$41,204.42)
Increased by:		
Levy - Calendar Year	A-6	<u>2,329,727.00</u> 2,288,522.58
Decreased by:		
Payments	A-4	<u>2,337,620.18</u>
Prepaid School Tax December 31, 2021	A	<u><u>(\$49,097.60)</u></u>
2021 Liability for Regional School Tax:		
Tax Paid	A-14	\$2,337,620.18
Prepaid Tax December 31, 2020	A-14	<u>41,204.42</u> 2,378,824.60
Less: Prepaid Tax December 31, 2021	A-14	<u>49,097.60</u>
Amount Charged to 2021 Operations	A-1	<u><u>\$2,329,727.00</u></u>

**SCHEDULE OF COUNTY TAXES PAYABLE**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>	
Balance, December 31, 2020	A	\$1,066.37
Increased by:		
2021 Tax Levy:		
County Tax	A-6	\$807,979.33
County Library Tax	A-6	88,150.39
County Local Health Service Taxes	A-6	40,540.88
County Open Space Tax	A-6	29,202.57
Due County for Added Taxes	A-6	<u>4,383.48</u>
	A-1	<u>970,256.65</u> 971,323.02
Decreased by:		
Payments	A-4	<u>966,939.54</u>
Balance, December 31, 2021	A	<u><u>\$4,383.48</u></u>

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**CURRENT FUND**  
**SCHEDULE OF DUE TO STATE OF NEW JERSEY -**  
**MARRIAGE LICENSES**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>	
Balance, December 31, 2020	A	\$400.00
Increased by:		
Cash Receipts	A-4	425.00
		<u>825.00</u>
Decreased by:		
Cash Disbursements	A-4	525.00
		<u>525.00</u>
Balance, December 31, 2021	A	<u><u>\$300.00</u></u>

**SCHEDULE OF ACCOUNTS PAYABLE**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>	
Balance, December 31, 2020	A	\$80.00
Increased by:		
Transferred from Encumbrances Payable		-
		<u>80.00</u>
Decreased by:		
Cancelled	A-1	80.00
		<u>80.00</u>
Balance, December 31, 2021	A	<u><u>\$0.00</u></u>

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**FEDERAL AND STATE GRANT FUND**  
**SCHEDULE OF GRANTS RECEIVABLE**  
**Year Ended December 31, 2021**

<b>Grant</b>	<b>Ref.</b>	<b>Balance Dec. 31, 2020</b>	<b>2021 Budget Revenue Realized</b>	<b>Received</b>	<b>Cancelled</b>	<b>Unappropriated Reserves Realized</b>	<b>Balance Dec. 31, 2021</b>
Body Armor Replacement Fund	A-2		\$1,236.59	\$1,236.59			
Safe and Secure Communities Program	A-2	\$10,000.00	16,200.00	20,800.00			\$5,400.00
OEM 966 Reimbursement Program		5.38			\$5.38		
Recycling Tonnage	A-2		6,744.64	6,744.64			
Drunk Driving Enforcement Fund	A-2		3,000.00	3,000.00			
Clean Communities Program	A-2		5,996.89	5,996.89			
CDBG Improvement Program		35,000.00					35,000.00
NJDOT- Barnegat Branch Trail		260,931.10					260,931.10
NJDOT- Road Improvement Program		90,250.00					90,250.00
NJDEP - Water Quality Restoration		155,000.00		24,443.50			130,556.50
NJDOL - Body Worn Camera Grant	A-2		20,380.00				20,380.00
ARPA - Mental Health Services COVID-19	A-2		30,625.00			\$30,625.00	
		<u>\$551,186.48</u>	<u>\$84,183.12</u>	<u>\$62,221.62</u>	<u>\$5.38</u>	<u>\$30,625.00</u>	<u>\$542,517.60</u>
<b><u>Ref.</u></b>		<b>A</b>		<b>A-4</b>	<b>A-1</b>	<b>A-20</b>	<b>A</b>

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
**FEDERAL AND STATE GRANT FUND**  
**SCHEDULE OF APPROPRIATED RESERVES**  
**Year Ended December 31, 2021**

<b>Grant</b>	<b>Balance Dec. 31, 2020</b>	<b>2021 Budget Appropriations</b>	<b>Encumbrances Payable</b>	<b>Paid or Charged</b>	<b>Cancelled</b>	<b>Balance Dec. 31, 2021</b>
Alcohol Education Rehabilitation Fund	\$32.82					\$32.82
Beautification Grant	3,000.00					3,000.00
Body Armor Replacement Fund	6,358.36	\$1,236.59		\$2,188.60		5,406.35
Clean Communities	14,201.58	5,996.89				20,198.47
Drunk Driving Enforcement Fund	1,546.92	3,000.00	\$179.00	3,748.57		977.35
Recycling Tonnage	19,008.27	6,744.64		1,429.87		24,323.04
CDBG Improvement Program	32,525.00			89.35		32,435.65
Safe and Secure Communities	10,832.83	161,866.00		158,983.70	\$13,715.13	
OEM 966 Reimbursement Program	3,621.38				3,621.38	
Ocean County JIF Police Accreditation	2,060.00			2,060.00		
NJDOL - Body Worn Camera Grant		20,380.00		8,989.00		11,391.00
Progressive Dimensions BP Vests	104.65					104.65
NJDOT - Barnegat Branch Trail	207,731.02					207,731.02
NJDOT Road Improvement Program	19,406.86			1,704.15		17,702.71
NJDEP - Water Quality Restoration	139,146.75			30,587.00		108,559.75
ARPA Mental Health Services COVID-19		30,625.00		8,750.00		21,875.00
	<u>\$459,576.44</u>	<u>\$229,849.12</u>	<u>\$179.00</u>	<u>\$218,530.24</u>	<u>\$17,336.51</u>	<u>\$453,737.81</u>
	A	A-3	A		A-1	A
Cash Disbursements	<u>Ref.</u>			\$218,530.24		
Encumbrances Payable	A-4			-		
	A			<u>\$218,530.24</u>		

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**FEDERAL AND STATE GRANT FUND**  
**SCHEDULE OF UNAPPROPRIATED RESERVES**  
**Year Ended December 31, 2021**

<b><u>Grant</u></b>	<b><u>Balance Dec. 31, 2020</u></b>	<b><u>Cash Receipts</u></b>	<b><u>Appropriated</u></b>	<b><u>Balance Dec. 31, 2021</u></b>
American Rescue Plan		\$192,851.81	\$30,625.00	\$162,226.81
	-	\$192,851.81	\$30,625.00	\$162,226.81
<b><u>Ref.</u></b>	A	A-4	A-18	A

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**TRUST FUND**  
**SCHEDULE OF CASH**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>	<b><u>Animal Control</u></b>	<b><u>Other</u></b>
Balance, December 31, 2020	B	<u>\$10,483.80</u>	<u>\$294,536.49</u>
Increased by Receipts:			
Animal Control Fees	B-3	4,062.00	
Due to State of New Jersey	B-2	597.00	
Due to Current Fund			3,435.13
Miscellaneous Reserves	B-4		<u>2,586,059.79</u>
		<u>4,659.00</u>	<u>2,589,494.92</u>
		<u>15,142.80</u>	<u>2,884,031.41</u>
Decreased by Disbursements:			
Payments to State of New Jersey	B-2	560.40	
Due to Current Fund		5,605.00	1,794.88
Miscellaneous Reserves	B-4		<u>2,536,332.09</u>
		<u>6,165.40</u>	<u>2,538,126.97</u>
Balance, December 31, 2021	B	<u><u>\$8,977.40</u></u>	<u><u>\$345,904.44</u></u>

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**TRUST FUND**  
**SCHEDULE OF DUE TO STATE OF NEW JERSEY**  
**ANIMAL CONTROL TRUST FUND**  
**Year Ended December 31, 2021**

	<u>Ref.</u>	
Balance, December 31, 2020	B	\$88.80
Increased by:		
Dog License Fees Collected	B-1	<u>597.00</u> 685.80
Decreased by:		
Payments to State of New Jersey	B-1	<u>560.40</u>
Balance, December 31, 2021	B	<u><u>\$125.40</u></u>

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**TRUST FUND**  
**SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND**  
**EXPENDITURES**  
**ANIMAL CONTROL TRUST FUND**  
**Year Ended December 31, 2021**

	<b><u>Ref.</u></b>	
Balance, December 31, 2020	B	\$9,864.00
Increased by:		
Dog License Fees Collected		\$3,600.00
Other Fees Collected		<u>462.00</u>
	B-1	<u>4,062.00</u>
		13,926.00
Decreased by:		
Statutory Excess Due to Current Fund		<u>5,074.00</u>
Balance, December 31, 2021	B	<u><u>\$8,852.00</u></u>

**License Fees Collected**

<b><u>Year</u></b>	<b><u>Amount</u></b>
2020	\$4,146.00
2019	<u>4,706.00</u>
	<u><u>\$8,852.00</u></u>



**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**TRUST FUND**  
**SCHEDULE OF MISCELLANEOUS RESERVES**  
**OTHER TRUST FUND**  
**Year Ended December 31, 2021**

	<b><u>Balance</u></b> <b><u>Dec. 31, 2020</u></b>	<b><u>Increased by</u></b> <b><u>Receipts</u></b>	<b><u>Decreased by</u></b>	<b><u>Balance</u></b> <b><u>Dec. 31, 2021</u></b>
<b><u>Reserves for:</u></b>				
Developer's Escrow Fees	\$63,076.09	\$134,994.02	\$64,556.43	\$133,513.68
Landfill Escrow Fees	18,671.84	0.10		18,671.94
Law Enforcement	12,332.84	2,091.41	6,221.58	8,202.67
Premium on Tax Sale	76,300.00	30,700.00	62,500.00	44,500.00
Payroll Agency	20,309.79	2,037,046.82	2,050,788.51	6,568.10
Public Defender	900.50	1,712.00	1,512.50	1,100.00
Recreation Security Deposits	2,350.00	75.00		2,425.00
Recreation	32,814.43	29,037.12	25,803.66	36,047.89
Parking Offense Adjudication Act	156.00			156.00
Police Off Duty	8,502.50	151,250.00	144,615.00	15,137.50
Public Celebration	220.41			220.41
Torpedo Beautification	200.00			200.00
Unemployment Compensation Insurance	40,614.36	3,048.00	92.70	43,569.66
Tax Lien Redemption	136.39	180,180.32	180,316.71	
Police Found Money	956.46			956.46
South Toms River Cares	200.00	925.00		1,125.00
Accumulated Absences	15,000.00	15,000.00		30,000.00
	<u>\$292,741.61</u>	<u>\$2,586,059.79</u>	<u>\$2,536,407.09</u>	<u>\$342,394.31</u>
<b><u>Ref.</u></b>	<b><u>B</u></b>	<b><u>B-1</u></b>		<b><u>B</u></b>
		<b><u>Ref.</u></b>		
Cash Disbursements		<b><u>B-1</u></b>	\$2,536,332.09	
Encumbrances		<b><u>B</u></b>	75.00	
			<u>\$2,536,407.09</u>	

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**GENERAL CAPITAL FUND**  
**SCHEDULE OF CASH**  
**Year Ended December 31, 2021**

	<u>Ref.</u>		
Balance, December 31, 2020	C		\$797,711.64
Increased by Receipts:			
Budget Appropriations:			
Payment of Notes	C-5	\$586,784.00	
Improvement Costs	C-5	74,116.44	
Capital Improvement Fund	C-8	20,000.00	
Premium on Bond Anticipation Notes Issued	C-1	17,561.21	
Grants Receivable	C-4	193,736.10	
Bond Anticipation Notes	C-7	<u>2,791,925.00</u>	
			3,684,122.75
			<u>4,481,834.39</u>
Decreased by Disbursements:			
Capital Fund Balance to Current Fund		-	
Improvement Authorizations	C-6	404,655.54	
Bond Anticipation Notes	C-7	<u>3,248,715.00</u>	
			<u>3,653,370.54</u>
Balance, December 31, 2021	C		<u><u>\$828,463.85</u></u>

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**GENERAL CAPITAL FUND**  
**SCHEDULE OF ANALYSIS OF GENERAL CAPITAL FUND CASH**  
**December 31, 2021**

			<b><u>Balance</u></b> <b><u>Dec. 31, 2021</u></b>
Capital Improvement Fund			\$5,107.00
Fund Balance			17,566.55
Grants Receivable			(507,077.50)
Reserves for:			
Landfill Closure			100,000.00
Encumbrances			255,874.34
Center Homes Park Improvements			1,500.00
Improvement Authorizations:			
Ordinance			
<b><u>Number</u></b>	<b><u>Description</u></b>	<b><u>Ref.</u></b>	
04-11	Various General Improvements	C-5	47,583.56
03-12	Various General Improvements	C-5	(6,513.37) *
06-13	Various General Improvements	C-5	170,316.86
11-14	Various General Improvements	C-5	310,452.00
11-14	Various General Improvements	C-6	54,599.39
05-15	Various Capital Improvements	C-5	144,459.56
01-17	Various Capital Improvements	C-5	907.88
04-18	Various Capital Improvements	C-5	46,094.43
07-19	Various Capital Improvements	C-5	54,370.81
08-08	Various Capital Improvements	C-6	11,177.40
05-09	Various Capital Improvements	C-6	3,268.29
02-10	Various Capital Improvements	C-6	4,500.00
2020-4	Various Capital Improvements	C-6	113,859.70
2021-5	Various Capital Improvements	C-6	416.95
			<b><u>\$828,463.85</u></b>
			<b><u>Ref.</u></b>
			C

\*Denotes Deficit

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**GENERAL CAPITAL FUND**  
**SCHEDULE OF GRANTS RECEIVABLE**  
**Year Ended December 31, 2021**

	<u>Ref.</u>		
Balance, December 31, 2020	C		\$429,413.60
Increased by:			
Ordinance Number 2021-5 - N.J.D.O.T. for Various Capital Improvements		\$261,400.00	
Ordinance Number 2021-5 - N.J.S.L.O.M for Various Capital Improvements		10,000.00	
	C-5	<u>271,400.00</u>	<u>700,813.60</u>
Decreased by:			
Cash Receipts - Ordinance Number 07-19 N.J.D.O.T. for Various Capital Improvements		28,251.25	
Cash Receipts - Ordinance Number 2020-4 N.J.D.O.T. for Various Capital Improvements		155,484.85	
Cash Receipts - Ordinance Number 2021-5 N.J.S.L.O.M. for Various Capital Improvements		<u>10,000.00</u>	<u>193,736.10</u>
Balance, December 31, 2021	C		<u><u>\$507,077.50</u></u>

## Detail:

<u>Ordinance Number</u>	<u>Description</u>	
06-13	N.J.D.O.T. for Various General Improvements	\$25,559.29
05-15	N.J.D.O.T. for Various Capital Improvements	10,792.08
05-15	N.J.E.D.A. for Various Capital Improvements	43,850.88
04-18	N.J.D.O.T. for Various Capital Improvements	20,960.10
2020-4	N.J.D.O.T. for Various Capital Improvements	144,515.15
2021-5	N.J.D.O.T. for Various Capital Improvements	<u>261,400.00</u>
		<u><u>\$507,077.50</u></u>

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
**GENERAL CAPITAL FUND**  
**SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED**  
**Year Ended December 31, 2021**

Ordinance Number	Improvement Description	Balance Dec. 31, 2020	2021 Authorizations	Grant Reimbursement	Grant Receivable Cancelled	Funded by Budget Appropriation	Notes Paid By Budget Appropriation	Balance Dec. 31, 2021	Analysis of Balance Dec. 31, 2021		
									Financed by Bond Anticipation Notes	Expenditures	Unexpended Improvement Authorizations
04-11	Various General Improvements	\$122,022.00					\$61,011.00	\$61,011.00	\$61,011.00		
03-12	Various General Improvements	170,001.99				\$74,116.44	8,192.00	87,693.55	24,578.00	\$6,513.37	\$56,602.18
06-13	Various General Improvements	276,913.00					69,229.00	207,684.00	207,684.00		
11-14	Various General Improvements	372,550.21					62,092.00	310,458.21	310,452.00		6.21
05-15	Various Capital Improvements	358,214.00					59,702.00	298,512.00	298,512.00		
05-16	Various Capital Improvements	1,697,601.00					282,934.00	1,414,667.00	1,414,667.00		
01-17	Various Capital Improvements	111,720.00					13,965.00	97,755.00	97,755.00		
04-18	Various Capital Improvements	176,985.00					19,665.00	157,320.00	157,320.00		
07-19	Various Capital Improvements	99,940.00					9,994.00	89,946.00	89,946.00		
2020-4	Various Capital Improvements	130,000.00						130,000.00	130,000.00		
2021-5	Various Capital Improvements		\$318,535.00					318,535.00			318,535.00
		<u>\$3,515,947.20</u>	<u>\$318,535.00</u>	<u>-</u>	<u>-</u>	<u>\$74,116.44</u>	<u>\$586,784.00</u>	<u>\$3,173,581.76</u>	<u>\$2,791,925.00</u>	<u>\$6,513.37</u>	<u>\$375,143.39</u>
<u>Ref.</u>	C	C-6				C-2	C-2:C-7	C	C-5	C-3	
								<u>Ref.</u>			
								C-7	\$2,791,925.00		
								Bond Anticipation Notes			
								Less, Cash on Hand to Pay Notes -			
								Ordinance			
								<u>Number</u>	<u>Improvement Description</u>		
								-	-		
								C-5	<u>\$2,791,925.00</u>		
										<u>Ref.</u>	
								Improvement Authorizations - Unfunded		C-6	\$1,263,188.19
								Less, Unexpended Proceeds of Bond Anticipation Notes Issued:			
								Ordinance Number 04-11		C-3	(47,583.56)
								Ordinance Number 06-13		C-3	(170,316.86)
								Ordinance Number 11-14		C-3	(310,452.00)
								Ordinance Number 05-15		C-3	(144,459.56)
								Ordinance Number 01-17		C-3	(907.88)
								Ordinance Number 04-18		C-3	(46,094.43)
								Ordinance Number 07-19		C-3	(54,370.81)
								Ordinance Number 2020-4		C-3	(113,859.70)
											<u>\$375,143.39</u>

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
**GENERAL CAPITAL FUND**  
**SCHEDULE OF IMPROVEMENT AUTHORIZATIONS**  
**Year Ended December 31, 2021**

Ordinance Number	Improvement Description	Ordinance		Balance Dec. 31, 2020		2021 Authorizations	Encumbrances Cancelled	Paid or Charged	Cancelled		Balance Dec. 31, 2021	
		Date	Amount	Funded	Unfunded				Funded	Unfunded	Funded	Unfunded
04-11	Various General Improvements	8/15/11	\$750,000.00		\$47,905.56			\$322.00				\$47,583.56
03-12	Various General Improvements	6/17/13	609,000.00		102,643.76			46,041.58				56,602.18
06-13	Various General Improvements	6/17/13	972,500.00		173,936.79			3,619.93				170,316.86
11-14	Various General Improvements	5/19/14	736,500.00		366,439.17			1,381.57			\$54,599.39	310,458.21
05-15	Various Capital Improvements	6/8/15	1,436,227.00		144,459.56							144,459.56
01-17	Various Capital Improvements	4/10/17	147,000.00		6,451.88			5,544.00				907.88
04-18	Various Capital Improvements	7/23/18	307,000.00		87,354.68			41,260.25				46,094.43
07-19	Various Capital Improvements	6/24/19	137,200.00		58,897.80			4,526.99				54,370.81
08-08	Various Capital Improvements	8/18/08	441,660.00	\$11,177.40							11,177.40	
05-09	Various Capital Improvements	8/17/09	492,015.00	3,268.29							3,268.29	
02-10	Various Capital Improvements	7/19/10	568,000.00	4,500.00							4,500.00	
2020-4	Various Capital Improvements	6/22/20	469,000.00	244,095.21	130,000.00			260,235.51				113,859.70
2021-5	Various Capital Improvements	5/24/21	606,700.00			\$606,700.00		287,748.05			416.95	318,535.00
				<u>\$263,040.90</u>	<u>\$1,118,089.20</u>	<u>\$606,700.00</u>	<u>-</u>	<u>\$650,679.88</u>	<u>-</u>	<u>-</u>	<u>\$73,962.03</u>	<u>\$1,263,188.19</u>
		<b>Ref.</b>		<b>C</b>	<b>C</b>						<b>C</b>	<b>C</b>
	Cash Disbursed	C-2						\$404,655.54				
	Add, Encumbrances Cancelled	-										
	Add, Net Increase in Reserve for											
	Encumbrances	C-10						246,024.34				
	Deferred Charges to Future Taxation -											
	Unfunded	C-5				\$318,535.00						
	Grants Receivable	C-4				271,400.00						
	Capital Improvement Fund	C-8				16,765.00						
						<u>\$606,700.00</u>		<u>\$650,679.88</u>				

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**GENERAL CAPITAL FUND**  
**SCHEDULE OF BOND ANTICIPATION NOTES**  
**Year Ended December 31, 2021**

<b>Ordinance Number</b>	<b>Improvement Description</b>	<b>Date of Issue of Original Note</b>	<b>Date of Issue</b>	<b>Date of Maturity</b>	<b>Interest Rate</b>	<b>Balance Dec. 31, 2020</b>	<b>Increased</b>	<b>Decreased</b>	<b>Balance Dec. 31, 2021</b>
04-11	Various General Improvements	6/1/12	5/21/20	5/21/21	1.90%	\$122,022.00		\$122,022.00	
03-12	Various General Improvements	5/28/14	5/21/20	5/21/21	1.90%	32,770.00		32,770.00	
06-13	Various General Improvements	5/28/14	5/21/20	5/21/21	1.90%	91,463.00		91,463.00	
06-13	Various General Improvements	5/25/16	5/21/20	5/21/21	1.90%	185,450.00		185,450.00	
11-14	Various General Improvements	5/25/16	5/21/20	5/21/21	1.90%	372,550.00		372,550.00	
05-15	Various Capital Improvements	5/24/17	5/21/20	5/21/21	1.90%	358,214.00		358,214.00	
05-16	Various Capital Improvements	5/25/16	5/21/20	5/21/21	1.90%	1,697,601.00		1,697,601.00	
01-17	Various Capital Improvements	5/23/18	5/21/20	5/21/21	1.90%	111,720.00		111,720.00	
04-18	Various Capital Improvements	5/22/19	5/21/20	5/21/21	1.90%	176,985.00		176,985.00	
07-19	Various Capital Improvements	5/21/20	5/21/20	5/21/21	1.90%	99,940.00		99,940.00	
04-11	Various General Improvements	6/1/12	5/20/21	5/20/22	1.00%		\$61,011.00		\$61,011.00
03-12	Various General Improvements	5/28/14	5/20/21	5/20/22	1.00%		24,578.00		24,578.00
06-13	Various General Improvements	5/28/14	5/20/21	5/20/22	1.00%		68,603.00		68,603.00
06-13	Various General Improvements	5/25/16	5/20/21	5/20/22	1.00%		139,081.00		139,081.00
11-14	Various General Improvements	5/25/16	5/20/21	5/20/22	1.00%		310,452.00		310,452.00
05-15	Various Capital Improvements	5/24/17	5/20/21	5/20/22	1.00%		298,512.00		298,512.00
05-16	Various Capital Improvements	5/25/16	5/20/21	5/20/22	1.00%		1,414,667.00		1,414,667.00
01-17	Various Capital Improvements	5/23/18	5/20/21	5/20/22	1.00%		97,755.00		97,755.00
04-18	Various Capital Improvements	5/22/19	5/20/21	5/20/22	1.00%		157,320.00		157,320.00
07-19	Various Capital Improvements	5/21/20	5/20/21	5/20/22	1.00%		89,946.00		89,946.00
2020-4	Various Capital Improvements	5/20/21	5/20/21	5/20/22	1.00%		130,000.00		130,000.00
						<u>\$3,248,715.00</u>	<u>\$2,791,925.00</u>	<u>\$3,248,715.00</u>	<u>\$2,791,925.00</u>
						Ref. C			C:C-5
Issued for Cash						C-2	\$2,791,925.00		
Paid by -									
Budget Appropriation - Payment of Notes						C-5		\$586,784.00	
Proceeds from Notes Renewed								2,661,931.00	
						C-2	-	3,248,715.00	
							<u>\$2,791,925.00</u>	<u>\$3,248,715.00</u>	

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
  
**GENERAL CAPITAL FUND**  
**SCHEDULE OF CAPITAL IMPROVEMENT FUND**  
**Year Ended December 31, 2021**

Balance, December 31, 2020	<u>Ref.</u> C	\$1,872.00
Increased by:		
Received from 2021 Budget Appropriation	C-2	<u>20,000.00</u>
		21,872.00
Decreased by:		
Appropriated to Finance Improvement Authorizations	C-6	<u>16,765.00</u>
Balance, December 31, 2021	C	<u><u>\$5,107.00</u></u>

See Independent Auditor's Report



**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
**GENERAL CAPITAL FUND**  
**SCHEDULE OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED**  
**December 31, 2021 and 2020**

<b><u>Ordinance Number</u></b>	<b><u>Improvement Description</u></b>	<b><u>December 31, 2021</u></b>	<b><u>December 31, 2020</u></b>
03-12	Various General Improvements	\$63,115.55	\$137,231.99
11-14	Various General Improvements	6.21	0.21
2020-4	Various Capital Improvements		130,000.00
2021-5	Various Capital Improvements	318,535.00	
		<u>\$381,656.76</u>	<u>\$267,232.20</u>
	<b><u>Ref.</u></b>	(Footnote C)	(Footnote C)

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**  
  
**GENERAL CAPITAL FUND**  
**SCHEDULE OF RESERVE FOR ENCUMBRANCES**  
**Year Ended December 31, 2021**

Balance, December 31, 2020	<u>Ref.</u> C		\$9,850.00
Increased by:			
Transfer from Improvement Authorizations		\$255,874.34	
Decreased by:			
Transfer to Improvement Authorizations		<u>9,850.00</u>	
Net Decrease in Reserve for Encumbrances	C-6		<u>246,024.34</u>
Balance, December 31, 2021	C		<u><u>\$255,874.34</u></u>

See Independent Auditor's Report

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**PUBLIC ASSISTANCE TRUST FUND**  
**SCHEDULE OF CASH**  
**December 31, 2021 and 2020**

	<b><u>Ref.</u></b>	
Balance, December 31, 2021 and 2020	D	<u><u>\$673.71</u></u>

**PUBLIC ASSISTANCE TRUST FUND**  
**SCHEDULE OF RESERVE FOR EXPENDITURES**  
**December 31, 2021 and 2020**

	<b><u>Ref.</u></b>	
Balance, December 31, 2021 and 2020	D	<u><u>\$673.71</u></u>

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**GENERAL FIXED ASSETS ACCOUNT GROUP**  
**SCHEDULE OF INVESTMENT IN GENERAL FIXED ASSETS**  
**Year Ended December 31, 2021**

	<b><u>Balance</u></b> <b><u>Dec. 31, 2020</u></b>	<b><u>Additions</u></b>	<b><u>Dispositions</u></b>	<b><u>Balance</u></b> <b><u>Dec. 31, 2021</u></b>
General Fixed Assets:				
Land	\$1,483,000.00			\$1,483,000.00
Buildings	3,378,911.47			3,378,911.47
Machinery and Equipment	<u>2,574,703.98</u>	<u>\$180,468.82</u>	<u>\$2,882.86</u>	<u>2,752,289.94</u>
	<u>\$7,436,615.45</u>	<u>\$180,468.82</u>	<u>\$2,882.86</u>	<u>\$7,614,201.41</u>
<b><u>Ref.</u></b>	E			E

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**PART III**

**COMMENTS**

**YEAR ENDED DECEMBER 31, 2021**

**BOROUGH OF SOUTH TOMS RIVER**  
**COMMENTS**  
**YEAR ENDED DECEMBER 31, 2021**

**Contracts and Agreements Required to be Advertised per N.J.S. 40A:11-4**

N.J.S. 40A:11-4 states "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefor, except as is provided otherwise in this act or specifically by any other law."

The governing body of the municipality has the responsibility of determining whether the expenditures in any category will exceed the statutory limit within the fiscal year. Where questions arise as to whether any contract or agreement might result in violation of the statute, the municipal attorney's opinion should be sought before a commitment is made.

The minutes indicated that resolutions were adopted and advertised authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S. 40A:11-5.

Our audit of expenditures did not reveal any individual payments in excess of the statutory limit for the performance of any work or the furnishing of any goods or services other than those, if applicable, where bids had been previously sought by public advertisement or where a resolution had been previously adopted under the provisions of N.J.S. 40A:11-6.

**Purchases, Contracts or Agreements not Required to be Advertised by N.J.S. 40A:11-6.1**

N.J.S. 40A:11-6.1 states, "For all contracts that in the aggregate are less than the bid threshold but exceed 15 percent or more of that amount, and for those contracts that are for subject matter enumerated in subsection (1) of section 5 of P.L. 1971, c. 198 (C.40A:11-5), except for paragraph (a) of that subsection concerning professional services and paragraph (b) of that subsection concerning work by employees of the contracting unit, the contracting agent shall award the contract after soliciting at least two competitive quotations, if practicable. The award shall be made to a vendor whose response is most advantageous, price and other factors considered. The contracting agent shall retain the record of the quotation solicitation and shall include a copy of the record with the voucher used to pay the vendor."

In the auditing of the Borough's expenditures, we performed tests of the Borough's compliance with N.J.S. 40A:11-6.1 and noted no exceptions.

**Examination of Claims**

In the auditing of the Borough's expenditures, we did not and were not required to determine or establish proof of rendition, character or extent of services, nor quantities, nature, propriety of prices or receipt of materials, these elements being subject to the Borough's system of internal control over the approval and payment of claims. However, we tested the Borough's compliance with its established internal control system over the approval and payment of claims and noted no exceptions.

**BOROUGH OF SOUTH TOMS RIVER**  
**COMMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**Payroll Withholdings**

We did not and were not required to determine the propriety of withholdings from individual employee salaries for pensions, income taxes, social security and medicare taxes, and for other purposes.

**Collection of Interest on Delinquent Taxes**

On January 6, 2021, the governing body adopted the following resolution authorizing interest to be charged on delinquent taxes:

WHEREAS, the Borough of South Toms River is desirous of determining rates of interest charged for delinquent payment; and

WHEREAS, the taxpayer is given ten days' grace period on each quarter.

THEREFORE BE IT RESOLVED by the Mayor & Council of the Borough of South Toms River as pursuant to N.J.S.A. 54:4-78 & Chapter 75 adopted March 1991 the rates of interest to be charged for the non-payment of taxes would be eight percent (8%) per annum on the first \$1,500.00 of the delinquency & eighteen percent (18%) per annum on any amount in excess of \$1,500.00. An additional six percent (6%) will be charged on any delinquency in excess of \$10,000.00, which is in arrears beyond December 31, 2021.

Based upon our audit of the tax collector's records, interest on delinquent taxes was charged in accordance with the foregoing resolution.

**Tax Title Liens**

The 2021 tax sale was held on December 2, 2021 and was complete.

The following comparison is made of the number of tax title liens receivable on December 31 of the last three years:

2021	1
2020	1
2019	1

**BOROUGH OF SOUTH TOMS RIVER**  
**COMMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**SUMMARY OF MUNICIPAL DEBT**

	<u>2021</u>	<u>2020</u>	<u>2019</u>
<b><u>Issued</u></b>			
General Bond Anticipation Notes	\$2,791,925.00	\$3,248,715.00	\$3,763,035.00
Less:			
Funds on Hand to Pay Bonds and Notes			<u>37,469.79</u>
Net Debt Issued	<u>2,791,925.00</u>	<u>3,248,715.00</u>	<u>3,725,565.21</u>
<b><u>Authorized but not Issued</u></b>			
General Bonds and Notes	<u>381,656.76</u>	<u>267,232.20</u>	<u>312,171.99</u>
Net Bonds and Notes Issued and Authorized but not Issued	<u><u>\$3,173,581.76</u></u>	<u><u>\$3,515,947.20</u></u>	<u><u>\$4,037,737.20</u></u>

**SUMMARY OF STATUTORY DEBT CONDITION - ANNUAL DEBT STATEMENT**

The summarized statement of debt condition which follows was prepared in accordance with the required method of setting up the Annual Debt Statement and indicated a statutory net debt of 1.302%.

	<u>GROSS DEBT</u>	<u>DEDUCTIONS</u>	<u>NET DEBT</u>
Regional School	\$2,338,665.25	\$2,338,665.25	
General Debt	<u>3,173,581.76</u>		<u>\$3,173,581.76</u>
	<u><u>\$5,512,247.01</u></u>	<u><u>\$2,338,665.25</u></u>	<u><u>\$3,173,581.76</u></u>

Net Debt \$3,173,581.76 divided by Equalized Valuation basis per N.J.S. 40A:2-2 as amended, \$243,694,079.33 equals 1.302%.

**BORROWING POWER UNDER N.J.S. 40A:2-6 AS AMENDED**

3½% of Equalized Valuation Basis	\$8,529,292.78
Net Debt	<u>3,173,581.76</u>
Remaining Borrowing Power	<u><u>\$5,355,711.02</u></u>



**BOROUGH OF SOUTH TOMS RIVER**  
**COMMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**COMPARATIVE SCHEDULE OF TAX RATE INFORMATION AND APPORTIONMENT**

	<u>2021</u>	<u>2020</u>	<u>2019</u>
Municipal	\$1.617	\$1.557	\$1.544
Regional School	1.022	1.007	0.974
County	0.424	0.421	0.438
Total Tax Rate	<u>\$3.063</u>	<u>\$2.985</u>	<u>\$2.956</u>

**ASSESSED VALUATIONS**

2021	\$227,980,258.00
2020	226,763,916.00
2019	226,380,338.00

**COMPARISON OF TAX LEVIES AND COLLECTION CURRENTLY**

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

<u>Year</u>	<u>Tax Levy</u>	<u>Currently</u>	
		<u>Cash Collections</u>	<u>Percentage of Collections</u>
2021	\$7,014,687.75	\$6,898,684.32	98.35%
2020	6,776,466.51	6,668,322.25	98.40%
2019	6,703,813.13	6,541,300.08	97.58%

**DELINQUENT TAXES AND TAX TITLE LIENS**

This tabulation includes a comparison, expressed in percentage, of the total of delinquent taxes and tax title liens on December 31, in relation to the tax levies of the last three years.

	<u>2021</u>	<u>2020</u>	<u>2019</u>
Tax Title Liens	\$1,212.74	\$1,090.22	\$970.82
Delinquent Taxes	<u>118,175.86</u>	<u>113,540.33</u>	<u>159,660.02</u>
Total Delinquent	<u>\$119,388.60</u>	<u>\$114,630.55</u>	<u>\$160,630.84</u>
% of Tax Levy	1.70%	1.68%	2.40%

**BOROUGH OF SOUTH TOMS RIVER**  
**COMMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**PROPERTY ACQUIRED BY TAX TITLE LIEN LIQUIDATION**

The value of property acquired by tax title lien liquidation on December 31, on the basis of the last assessed valuation of such properties, was as follows:

<u>Year</u>	<u>Amount</u>
2021	\$603,100.00
2020	603,100.00
2019	603,100.00

**COMPARATIVE SCHEDULE OF FUND BALANCE AT DECEMBER 31**

<u>Year</u>	<u>Current Fund Balance</u>	<u>Utilized in Succeeding Budget</u>
2021	\$1,355,610.21	\$855,000.00
2020	1,240,909.89	855,000.00
2019	1,430,797.09	855,000.00

**BOROUGH OF SOUTH TOMS RIVER**  
**COMMENTS (continued)**  
**YEAR ENDED DECEMBER 31, 2021**

**OFFICIALS IN OFFICE AND SURETY BONDS**

The following officials were in office as of December 31, 2021:

<u>Name</u>	<u>Title</u>	<u>Amount</u>
Gregory Handshy	Mayor	*
Edward Murray	Council President	*
Robert Taylor	Councilman	*
Samuel S. Fennell	Councilman	*
Thomas Rolzhausen	Councilman	*
Tanya M. Mosley	Councilwoman	*
Joseph A. Kostecki	Borough Administrator/Municipal Clerk	*
Stephen O. Gallagher	Chief Financial Officer/Tax Collector	*
Scott Basen	Municipal Court Judge	*
Lesley Kirchgessner	Court Administrator	*

\*The Borough maintains employee dishonesty coverage for all municipal employees through the Ocean County Joint Insurance Fund and the Municipal Excess Liability Joint Insurance Fund in the amount of \$1,000,000.00.

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**PART IV**

**COMMENTS AND RECOMMENDATIONS**

**YEAR ENDED DECEMBER 31, 2021**

**BOROUGH OF SOUTH TOMS RIVER**  
**COUNTY OF OCEAN**  
**STATE OF NEW JERSEY**

**COMMENTS AND RECOMMENDATIONS**

**YEAR ENDED DECEMBER 31, 2021**

**Current Year Recommendations**

None

**Status of Prior Year Recommendations**

There were no prior year recommendations.